

REPORT OF: DIRECTOR OF RESOURCES
TO: ACCOUNTS & AUDIT COMMITTEE
DATES: 21ST MARCH 2023

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**TREASURY MANAGEMENT
2022/23 QUARTER 3 MONITORING REPORT**

PURPOSE OF REPORT

The purpose of this report is to advise the Committee of the treasury management activities of the Council for the third quarter of 2022/23.

RECOMMENDATION

It is recommended that the Committee note the work on the Council's treasury management activities in the period 1st October 2022 to 31st December 2022.

ISSUE

Introduction

1. The Council's Treasury Management function is concerned with the management of the Council's debts, investments, cash-flow, and banking arrangements. These activities are regulated by a variety of professional codes, statute and guidance. The Council's Treasury Management Policy requires that at least twice a year, a report be submitted to the Policy and Resources Committee on the Council's Treasury Management activities. It also represents good practice to report on treasury activities to the Accounts & Audit Committee. This report provides a summary view of the activity undertaken in the year to date in relation to the Council's debt and investment.
2. The Local Government Act 2003 requires the Council to approve the Treasury Management Strategy Statement (TMSS) and Annual Investment Strategy (AIS) in advance of the municipal year. The TMSS, incorporating the AIS, and MRP Policy Statement were approved by Council at its meeting of 24th March 2022.
3. The contribution the treasury management function makes to the authority is critical as the balance of debt and investment operations ensures liquidity, or the ability to meet spending commitments as they fall due either on day to day revenue or for larger capital projects.

4. Treasury management activities are undertaken within the Council's Treasury Management Policy and where necessary, advice is sought from Link Asset Services (LAS) who are engaged as the Council's external advisors.

Long Term Borrowing

5. At the beginning of the 2022/23 financial year, the Council held loans of £21.359m, at an average interest rate of 2.94%, comprised wholly of Public Works Loan Board (PWLB) debt.
6. No additional borrowing has been undertaken in the period to the end of Q3 2022/23. Rates are continually under review, with officer considerations taking into account the Council's borrowing requirement and the potential to take account of historically low rates on offer and the need to support the Council's underlying need to borrow to finance the Capital Programme (including borrowing for slippage carried forward from previous years). As part of the forward look for the 2022/23 budget and the medium term financial plan, a review of the Capital Programme and the Capital Financing Requirement is being undertaken. To this end, Council approved new Capital Programme at its Council meeting on 23rd February 2023.
7. In light of the above, this report confirms that our outstanding PWLB loan debt as at 31st December 2022 remains at £21.359m. An analysis of this long-term debt and its maturity profile is provided at Appendix A. Decisions on long-term borrowing, such as timing and amount, also impact on the revenue budget as assumptions on external debt repayment are made within the Medium Term Financial Plan. There are no other items of outstanding long term borrowing which we need to bring to your attention.
8. We can report that the borrowing position is within the boundary limits set and approved as part of the TMSS and AIS (referred to in para 4 above).

Temporary (or Short Term) Borrowing

9. Temporary borrowing relates to loans which are repayable:
 - (a) without notice;
 - (b) at less than 12 months notice; or
 - (c) within 364 days of the date of borrowing.

During the period under consideration, the Council has not undertaken any short term borrowing.

Temporary (or Short Term) Investments

10. The Council's cash-flow position is generally such that it has scope to undertake short term investing activity relating to surplus funds, i.e. as represented by balances, reserves etc. in excess of required working cash / capital. In line with recent trends, and as reported, the Council has adopted a more reserved approach to investing surplus funds; choosing to keep cash in instant access accounts or invest short term in highly liquid opportunities. The Council started the year with investments of £26.5m. The balance of investments as at 31st December 2022 was £38.0m. The below table summarises the investment transactions that have taken place since the previous reported quarter:

	£m	No.
Opening balance of Investments 01 April 2022	26.500	7
New Investments	154.800	46
Investments Realised	(143.300)	(40)
Balance of Investments at 31 December 2022	38.000	13

11. The 13 investments comprising the balance of £38.0m were placed within the following sectors:

Sector	£m	%
Local Authorities (Principal Councils (1))	3.000	7.89
Public Sector Deposit Fund (CCLA Money Market Fund)	3.000	7.89
UK Government	10.000	26.32
UK Banks	7.000	18.42
UK Building Societies	15.000	39.48
	38.000	100.00

12. The composition of the investment balances are as follows:

Deposit Type	£m	Interest rate / range	Duration
Fixed Term Deposits	10.000	3.085% - 3.125%	<90 days
Fixed Term Deposits	10.000	2.85% - 3.14%	90 - 180 days
Fixed Term Deposits	12.000	3.28% - 4.12%	>180 days
Instant Access Deposit / Call account	6.000	3.148% - 3.25%	N/A
	38.000		

13. Unlike interest rates for borrowing, rates for short term investments are generally considered to track more closely to the prevailing Bank of England (BoE) rate. The BoE Bank Rate was increased from 2.25% to 3.00% by the Monetary Policy Committee (MPC) in November 2022 and then from 3.00% to 3.50% in December 2022. The approved TMSS noted that the expectation for investment earning rates for 2022/23 are 1.25% which tracks against the current expectations of the treasury management function and LAS.
14. In terms of the relative performance of the Council's investment portfolio, the average rate of return across the period under consideration was 1.682% (1.040% end of Quarter 2).
15. The revenue budgets associated with Treasury Management activity, namely debt charges (comprising interest and provision for principal repayment) and investment income are monitored on an ongoing basis and reported to Management Team and Policy and Resources Committee.

External Advice and Training from LINK Group

16. Council Officers had meetings with LINK Group Advisors on 26th May and 16th June 2022 to discuss the latest Balance Sheet Review and the latest economic outlook and how this will impact on Pendle Borough Council. The Council is currently over borrowed and therefore has some ability to wait and see before having to make any additional borrowing to fund the capital programme. A review of the Capital Programme is being carried out in July to inform the future position.
17. Member training for this Committee and wider Members took place on Tuesday 6th December.

IMPLICATIONS

Policy

18. This report has been produced in compliance with the requirements of the Council's Treasury Management Policy.

Financial

19. The financial implications are given in the report.

Legal

20. In accordance with the Local Government Act 2003, Members are required to approve the Annual Treasury Management Strategy incorporating the Annual Investment Strategy, the prudential indicators, and the authorised limit for external debt. As noted above, these were approved by Members at the meeting of the 24th March 2022 for the current financial year. No amendments or alterations have been required or made following this approval.

Risk Management

21. Treasury Risk Management is a key element of the Council's Treasury Management Strategy. In the light of this, and in accordance with best practice, the Council's has a specific Treasury Management Practice Note specifically covering Treasury Risk Management. In particular, this covers areas such as liquidity risk, interest rate risk management and credit/counterparty risk management.

22. Given the arrangements the Council currently has in place in relation to Treasury Risk Management, treasury issues do not currently feature on the Council's Risk Register.

Health and Safety

23. There are no health and safety implications arising directly from the contents of this report.

Sustainability Implications

24. There are no sustainability implications arising directly from this report.

Community Safety:

25. There are no community safety issues arising directly from the contents of this report.

Equality and Diversity:

26. There are no equality and diversity implications arising from the contents of this report.

APPENDICES

[Appendix A](#) – Long Term Borrowing profile

LIST OF BACKGROUND PAPERS

None

Appendix A – Long Term Borrowing profile

FINANCIAL LIABILITIES

Ref	Lender	Start Date	Maturity Date	Original Principal	Interest Rate	Current Principal
PWLB MATURITY						
503065	PWLB	22/05/2014	31/03/2023	£1,000,000	3.37%	£1,000,000
503066	PWLB	22/05/2014	31/03/2024	£1,000,000	3.49%	£1,000,000
497424	PWLB	14/06/2010	31/03/2025	£1,000,000	4.16%	£1,000,000
503226	PWLB	20/08/2014	31/03/2026	£1,500,000	3.47%	£1,500,000
503619	PWLB	09/01/2015	31/03/2030	£1,500,000	2.82%	£1,500,000
504664	PWLB	11/02/2016	31/03/2034	£1,000,000	2.91%	£1,000,000
113576	PWLB	13/09/2019	31/03/2034	£1,500,000	1.76%	£1,500,000
508018	PWLB	09/11/2018	31/03/2044	£1,000,000	2.78%	£1,000,000
509381	PWLB	21/06/2019	31/03/2049	£1,000,000	2.28%	£1,000,000
493481	PWLB	23/07/2007	31/03/2053	£1,859,166	4.75%	£1,859,166
509382	PWLB	21/06/2019	31/03/2056	£1,500,000	2.21%	£1,500,000
506039	PWLB	02/05/2017	31/03/2060	£1,000,000	2.36%	£1,000,000
506040	PWLB	02/05/2017	31/03/2061	£1,000,000	2.35%	£1,000,000
504304	PWLB	14/08/2015	31/03/2062	£1,000,000	3.07%	£1,000,000
505224	PWLB	07/07/2016	31/03/2063	£1,000,000	2.14%	£1,000,000
503620	PWLB	09/01/2015	31/03/2064	£1,500,000	3.14%	£1,500,000
508019	PWLB	09/11/2018	31/03/2064	£1,000,000	2.64%	£1,000,000
506041	PWLB	02/05/2017	31/03/2065	£1,000,000	2.34%	£1,000,000
TOTAL PWLB MATURITY				£21,359,166		£21,359,166