

# POLICE AND CRIME COMMISSIONER FOR LANCASHIRE



## COMMUNITY SAFETY PARTNERSHIPS COMBINATION AGREEMENT

### BACKGROUND:

Under the Crime and Disorder Act 1998 Act the Police and Crime Commissioner may make a combination agreement in relation two or more local authority areas.

A combination agreement is an agreement for the functions conferred under section 6 or section 7 of the Crime and Disorder Act 1998 to be carried out in relation to the combined area as if it was a single local authority area. This will include the requirement to produce a plan and undertake the required public consultation in relation to this, and to call a Domestic Homicide Review when required.

All the responsible authorities in relation to the combined area must agree to the combination agreement before the Police and Crime Commissioner may make the agreement.

### PROCESS:

To enable the Commissioner to consider the making of a combination agreement the following process has been established by the Office of the Police and Crime Commissioner (OPCC):

1. An initial letter of intent to enter into a combination agreement, signed on behalf of all the relevant responsible authorities, is submitted to the OPCC. For each Local Authority, this should include a signature from the Leader of the Council as well as the Chief Executive or another nominated senior officer.
2. The OPCC will send a Combination Agreement Pro Forma to be completed and signed by all the relevant responsible authorities.
3. The relevant responsible authorities must submit evidence to the Commissioner to demonstrate that a combination agreement will support and enhance the delivery of one or more of the following:
  - Reducing crime and disorder
  - Reducing re-offending
  - Combating the misuse of drugs, alcohol and other substancesPartners may wish to include an evidence base drawn from local crime performance data, re-offending data and details of local engagement plans.

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4. In considering the request to make a Combination Agreement the Commissioner will also take into account a range of additional factors such as:
  - How the combined partnerships will retain local sensitivity, consult with and be accountable to local residents. For example will the combined partnership develop a community engagement strategy?
  - How will scrutiny of the combined partnership be undertaken. For example, will this be through each local authority or will a joint scrutiny committee be established?
5. On consideration of the evidence the Commissioner will notify the relevant responsible authorities whether he is minded to make a Combination Agreement.
6. If the Commissioner is minded to make the combination agreement, then the OPCC will draft an Agreement for signature by all the relevant responsible authorities.

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## CSP Combination Agreement – Guidance for CSPs COMMUNITY SAFETY PARTNERSHIPS

### COMBINATION AGREEMENT PRO FORMA

Date:	9 <sup>th</sup> September 2015
Proposed name of new combined CSP:	Pennine Lancashire Community Safety Partnership (CSP)
CSPs applying for the Combination Agreement:	Blackburn with Darwen CSP
	Burnley CSP
	Rossendale CSP
	Hyndburn Borough Council
<p>Under the Act a Combination Agreement should demonstrate that it will be in the interest of:</p> <ol style="list-style-type: none"> <li>Reducing crime and disorder</li> <li>Reducing re-offending</li> <li>Combating the misuse of drugs, alcohol and other substances</li> </ol> <p>Please provide a brief summary of the evidence to demonstrate how this will be achieved.</p>	<p>There are clear benefits to the area operating a combined Community Safety Partnership between Blackburn with Darwen Rossendale and Burnley. These include:</p> <ul style="list-style-type: none"> <li>Legal mandate to work collaboratively on an all-encompassing crime and disorder plan and hold partner agencies to account.</li> <li>There are improved opportunities for economies of scale, reduced duplication and consistent resource investment from larger partner organisations.</li> <li>Opportunity to make better use of resources i.e. in developing policy and strategy.</li> <li>The influence the group has is enhanced through collaborative bargaining power both at a regional and national level.</li> <li>A CSP at a Pennine level will allow local delivery structures to focus on tactical community concerns and respond more flexibly separating out strategic engagement with partner organisations from the operational.</li> <li>Opportunity for Elected Members to engage with and influence strategic</li> </ul>

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	<p>partners agencies and service providers.</p> <ul style="list-style-type: none"><li>• The Constabulary, Community Rehabilitation Company, National Probation Service, Clinical Commissioning Group (East) and Fire Service have limited ability to engage with very localised community safety arrangements beyond this financial year. Authorities need to recognise that and adapt accordingly to avoid strategic engagement at a statutory minimum</li></ul>
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**We, the undersigned, certify that the application for a combination agreement is supported by all the appropriate responsible authorities in the combined area.**

Name:

Signature:

### Local Authority (Chief Executives)

Denise Park obo Harry Catherall (BwD)

*Denise Park*

Pam Smith (Burnley)

*P. Smith*

Stuart Sugarman (Rossendale)

*SS*

David Welsby (Hyndburn)

*DW*

### Local Authority (Leaders)

Councillor Mohammed Khan (BwD)

*M Khan*

Councillor Mark Townsend (Burnley)

*M. Townsend*

Councillor Alyson Barnes (Rossendale)

*Alyson Barnes*

Councillor Miles Parkinson (Hyndburn)

*Miles Parkinson*

### Police (BCU Commander)

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Chief Superintendent: Damian Darcy	
<b>Fire &amp; Rescue</b>	
Simon Fryer	
<b>Clinical Commissioning Groups</b>	
Dr. Christopher Clayton	
Alex Walker	
<b>CLCRC (Probation)</b>	
Joanne Dann	
<b>National Probation Service</b>	
Sarah Jarvis	

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## SUPPORTING INFORMATION:

The Office of the Police and Crime Commissioner would appreciate the following information being provided.

(Please note this is not a statutory requirement)

Name of Chair of the Combined Area Community Safety Partnership	Dr. Christopher Clayton
Position/Role of Chair	Clinical Chief Officer of Blackburn with Darwen CCG.
Contact Details E-mail: Telephone:	<u><a href="mailto:Chris.Clayton@blackburnwithdarwenccg.nhs.uk">Chris.Clayton@blackburnwithdarwenccg.nhs.uk</a></u> <u>01254 282120</u>
Administrative Support or admin contact for the Combined Area CSP: (Name & contact details)	Rebecca Leach Community Safety Support Officer  <u><a href="mailto:Rebecca.Leach@Blackburn.gov.uk">Rebecca.Leach@Blackburn.gov.uk</a></u>

The Office of the Police and Crime Commissioner would appreciate the following information for the Commissioner to take into account when considering the request to make a Combination Agreement.

(Please note this is not a statutory requirement)

How will the combined partnership continue to consult with local people and reflect the concerns and issues raised at neighbourhood level?	Each local authority will retain existing arrangements around community engagement for example ward solutions meetings, PACT meetings, community and service user forums. These will be used to drive both local community safety tactical activity and feed in to strategic decision making where concerns are raised that are consistent across the sub-region and require a strategic collaborative response.
Local Authorities have a responsibility to scrutinise the delivery of community safety matters in their area. Can you confirm if this will continue to be undertaken by each Local	Each local authority will initially retain its current scrutiny arrangements while we review the most streamlined mechanism for engaging members collaboratively. In the interim these existing arrangements will be supplemented by a dedicated 'forum' for members to work together

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Authority or if a Joint Scrutiny Committee will be formed for this purpose.

and engage, support and challenge the work of the partnership. This will be aligned to existing member engagement activity to include the Police and Crime Commissioners pan Lancashire forum.