Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions	processes,	assess	Required /
	that demonstrate good	documentation and	ment	Planned
	governance in practice	other evidence	(Red,	
		demonstrating	Amber	
		compliance	Green)	

A. Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law

Local government organisations are accountable not only for how much they spend, but also for how they use the resources under their stewardship. This includes accountability for outputs, both positive and negative, and for the outcomes they have achieved. In addition, they have an overarching responsibility to serve the public interest in adhering to the requirements of legislation and government policies. It is essential that, as a whole, they can demonstrate the appropriateness of all their actions and have mechanisms in place to encourage and enforce adherence to ethical values and to respect the rule of law.

the rule of law.		P	
Behaving with	Ensuring members and	Council Constitution	Review
integrity	officers behave with	including the 'Role of a	performance
	integrity and lead a culture	Councillor' – this is a live	management
	where acting in the public	document which gets	review (PMRs)
	interest is visibly and	updated as required and is	process,
	consistently demonstrated	subject to Annual Review	ensuring links to
	thereby protecting the		corporate values
	reputation of the	Codes of conduct for	and behaviours,
	organisation.	Councillors and Staff – this	etc are
		is a live document which	demonstrated.
		gets updated as required	Informal reviews
		and is subject to Annual	taking place in
		Review	the meantime.
		Protocol on Councillor /	Who:
		Officer Relationships	HR / All
		Declarations by	When:
		Councillors to abide by	September 2022
		code of conduct	
		Disclosure of disclosable	
		pecuniary interests forms	
		completed by councillors	
		and declared at meetings	
		Hearings Panel together	
		with appointment of an	
		Independent Person to	
		consider reports on	
		alleged breaches of code	
		of conduct by Councillors	
		Employee handbook	
		setting out requirements	
		and standards expected	
		Employee disciplinary	
		procedure	

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions that demonstrate good governance in practice	processes, documentation and other evidence demonstrating compliance	assess ment (Red, Amber Green)	Required / Planned
		Induction for new members and staff on standard of behaviour expected. Performance appraisals including competency framework (new Performance Management Review documents currently being tested) – put on hold during 2020 and 2021 with regular staff surveys undertaken and weekly 1-2-1s encouraged, along with informal reviews with staff members conducted. Member Training Annual completion of Managers Assurance Statements Scheme of Delegation reviewed by Management Team during 2021		
	Ensuring members take the lead in establishing specific standard operating principles or values for the organisation and its staff and that they are communicated and understood. These should build on the Seven Principles of Public Life (the Nolan Principles).	Corporate values defined in and published as part of Council's Strategic Plan Plan published on-line and shared with wide range of stake-holders Training and development plans for councillors produced and schedule of training provided. Subject to annual review.		
	Leading by example and using these standard operating principles or values as a framework for	Council Constitution sets out arrangements for the following this is a live document which gets		

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions	processes,	assess	Required /
bood governance	that demonstrate good	documentation and	ment	Planned
	governance in practice	other evidence		Planned
	governance in practice	demonstrating	(Red,	
		compliance	Amber	
		-	Green)	
	decision making and other	updated as required and is		
	actions.	subject to Annual Review:		
		Decision making practices		
		Declarations of interests		
		made at meetings		
		Conduct at meetings		
		Effective procedure		
		operated by Monitoring		
		Officer to investigate complaints about		
		councillor conduct		
		Senior officers act as role		
		models		
		Scheme of Delegation		
		reviewed by Management		
	Demonstrating,	Team during 2021 Anti-fraud and corruption		
	communicating and	policies developed,		
	embedding the standard	regularly reviewed and		
	operating principles or	communicated to all staff		
	values through appropriate	and published to website		
	policies and processes which			
	are reviewed on a regular	Maintenance of register of		
	basis to ensure that they are operating effectively.	interests – published online for Councillors		
	operating encetively.			
		Register of gifts and		
		Hospitality		
		Milatian and a second second second second		
		Whistleblowing policies are in place and protect		
		individuals raising		
		concerns – policy		
		published to council		
		website		
		Policies reviewed and		
		agreed by Accounts and Audit Committee		
		Regular reminders issued		
		to staff on suite of Anti-		
		fraud and Corruption		
		policies		

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions that demonstrate good governance in practice	documentation and other evidence demonstrating compliance	assess ment (Red, Amber Green)	Required / Planned
		Three stage Corporate Complaints Policy established and published on website Learning from complaints where changes in service / process identified Councillors and Officers codes of conduct refer to a requirement to declare interests		
		Agendas for Council meetings include item on declarations of interest with details recorded in the Minutes		
Demonstrating strong commitment to ethical values	Seeking to establish, monitor and maintain the organisation's ethical standards and performance.	Implicit in our corporate values is that staff will act with fairness and integrity at all times		
		Consideration of equality and diversity and sustainability implications in all reports		
		Championing ethical compliance at all decision making body levels		
		Fair Trade status for the Borough		
		Sustainability issues are considered within all decision making reports		
	Underpinning personal behaviour with ethical values and ensuring they permeate all aspects of the organisation's culture and operation.	Provision of ethical awareness training Financial and Contract Procedure Rules		Consider the need to provide tendering and contract procedure training
		Compliant Procurement processes		Who: Chief Finance Officer

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
				When: December 2022
	Developing and maintaining robust policies and procedures which place emphasis on agreed ethical values.	Appraisal processes take account of values and ethical behaviour Staff recruitment and selection policy Corporate values Procurement policy		
	Ensuring that external providers of services on behalf of the organisation are required to act with integrity and in compliance with high ethical standards expected by the organisation.	Agreed values in partnership workingInformation provided to businesses on 'Doing business with the Council' outlines the Council's commitment to environmental, equalities and sustainability considerations.Values feature in contracts with external service providersProtocols for partnership workingContract Procedure Rules – Review of exemptions granted in respect of tendering requirements undertakenProcurement procedures followed, i.e. Invitation to Tender, etc.Internal Audit conduct checks on key controls as part of routine systems audit.		Review of contract procedures and processes to be undertaken. Who: Financial Services Manager When: December 2022

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions that demonstrate good governance in practice	processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
Respecting the rule of law	Ensuring members and staff demonstrate a strong commitment to the rule of the law as well as adhering to relevant laws and regulations.	Council Constitution - this is a live document which gets updated as required and is subject to Annual Review Statutory Officers (e.g. Monitoring Officer) charged with ensuring compliance Internal control framework and annual review of effectiveness Legal implications / considerations included in all reports Compliance obligations linked to membership of	Greeny	
		scheme of Delegation reviewed by Management Team during 2021		
	Creating the conditions to ensure that the statutory officers, other key post holders and members are able to fulfil their responsibilities in accordance with legislative and regulatory requirements.	Job descriptions Person specifications Protocol on Councillor / Officer relationships Compliance with CIPFA's Statement on the Role of the Chief Financial Officer in Local Government and the Financial Management Code Provision of training Council Constitution - this is a live document which gets updated as required and is subject to Annual Review Committee Terms of Reference		

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions that demonstrate good governance in practice	processes, documentation and other evidence demonstrating compliance	assess ment (Red, Amber Green)	Required / Planned
		Scheme of Delegation in place		
		Committee Support and advice		
		Protocol developed for holding remote / virtual council meetings		
		Scheme of Delegation reviewed by Management Team during 2021		
	Striving to optimise the use of the full powers available for the benefit of citizens, communities and other stakeholders.	Encouragement of a flexible and liberal interpretation of legal powers and processes		
	stakenoluers.	Record of legal advice provided by officers		
		Obtaining legal advice on new or 'innovative' proposals		
		Learning from peer Councils and others such as the LGA, professional bodies		
	Dealing with breaches of legal and regulatory provisions effectively.	Monitoring officer provisions		
		Record of legal advice provided by officers Statutory provisions – e.g. duties of Monitoring Officer and S151 Officer		
	Ensuring corruption and misuse of power are dealt with effectively.	Anti-fraud and corruption policies and procedures in place and communicated to staff and Councillors		
		Regular review of effectiveness		
		Work of Internal Audit		
		Zero-tolerance of fraud		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
		Disciplinary procedures		

B. Ensuring openness and comprehensive stakeholder engagement

Local government is run for the public good; organisations therefore should ensure openness in their activities. Clear, trusted channels of communication and consultation should be used to engage effectively with all groups of stakeholders, such as individual citizens and service users, as well as institutional stakeholders.

Openness	Ensuring an open culture	Annual Report	
	through demonstrating, documenting and	Statement of Accounts	
	communicating the		
	organisation's commitment	Rights of inspection /	
	to openness.	questions to the Auditor	
		Freedom of Information	
		Act	
		Council Publication	
		Scheme	
		Open Data compliance	
		with transparency	
		requirements	
		Council's values	
		Extensive information	
		made available on council	
		website	
		Compliance with GDPR	
		regulations	
		Council meetings made	
		available on Pendle	
		Council YouTube channel	
		Timely provision of the	
		Transparency Code	
		datasets to be kept under	
		regular review by the	
		Information Governance Working Group	
	Making decisions that are	Record of decision making	
	open about actions, plans,	and Minutes made	
	resource use, forecasts,	publicly available	
	outputs and outcomes. The		
	presumption is for	Public participation	
	openness. If that is not the	section at meetings	

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions that demonstrate good governance in practice	documentation and other evidence demonstrating compliance	assess ment (Red, Amber Green)	Required / Planned
	case, a justification for the reasoning for keeping a decision confidential should be provided.	Council meetings are filmed and made available to the public via the website. Also, currently being streamed live.		
		Very few decisions taken in private and only where legally required – default position is for decisions to be taken in public		
		Key corporate policy / strategy documents made available on website		
	Providing clear reasoning and evidence for decisions in both public records and explanations to stakeholders and being explicit about the criteria, rationale and considerations used. In due course, ensuring that the impact and consequences of those	Decision making protocols Corporate report templates with defined sections on various implications (e.g. legal, financial, equalities) Records of decisions taken (Minutes) and advice		
	decisions are clear.	provided (Reports) Questions and discussion between Councillors and Officers presenting reports to ensure the information needs of members are met to help support their decision making		
		Deferral of items where further information or clarification is required before making a decision		
		Calendar of dates for submitting, publishing and distributing timely reports		
		Calendar of meetings published on website		
		Call in process is followed as required		

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions	processes,	assess	Required /
	that demonstrate good	documentation and	ment	Planned
	governance in practice	other evidence	(Red,	
	-	demonstrating	Amber	
		compliance	Green)	
	Using formal and informal	Complaints and Feedback		The Corporate
	consultation and	processes		Plan for 2023
	engagement to determine			and beyond will
	the most appropriate and	Life in Pendle Survey		be developed
	effective interventions/ courses of action.	Subject specific		over Summer 2022 and this
		consultations – e.g. Local		will include
		Plan, Council Tax Support,		elements of
		Covid-19 Impact Survey,		budget
		etc		consultation
		lice of processed		with the local
		Use of press and social media – e.g. extensive		community.
		information and advice		Who:
		during and post major		Chief Finance
		incidents such as flooding		Officer /
				Localities &
		Well established		Policy Manager
		arrangements for Area Committees		When:
		committees		September 2022
Engaging	Effectively engaging with	Represented at Lancashire		The Corporate
comprehensively	institutional stakeholders to	Leaders		Plan for 2023
with institutional	ensure that the purpose, objectives and intended	Membership of other key		and beyond will be developed
stakeholders	outcomes for each	regional and sub-regional		over Summer
	stakeholder relationship are	bodies		2022 and this
	clear so that outcomes are			will include
	achieved successfully and	PEARL Joint Ventures		elements of
	sustainably.			budget consultation
				with the local
				community.
				Who:
				Chief Finance Officer /
				Localities &
				Policy Manager
				When:
				September 2022
	Developing formal and	Multiple partnership		
	informal partnerships to	arrangements in place e.g.		
	allow for resources to be	with town and parish		
	used more efficiently and	councils and PEARL		
	outcomes achieved more effectively.			
	enectively.			

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions that demonstrate good governance in practice	processes, documentation and other evidence demonstrating compliance	assess ment (Red, Amber Green)	Required / Planned
	Ensuring that partnerships are based on: • trust	Approvals to key partnership arrangements Partnership governance		
	 a shared commitment to change a culture that promotes 	arrangements Reviews of effectiveness		
	and accepts challenge among partners and that the added value of	Performance Management system		
	partnership working is explicit.	Performance Management Corporate Reporting		
Engaging stakeholders effectively, including individual	Establishing a clear policy on the type of issues that the organisation will meaningfully consult with or involve individual citizens, service users and other	One of our corporate values is LISTEN, i.e. Life in Pendle Survey, Staff Survey Record of business and		
citizens and service users	stakeholders to ensure that service (or other) provision is contributing towards the achievement of intended outcomes.	public consultations User groups and forums Regulatory compliance		
		(e.g. changes to local scheme of Council Tax Support)		
	Ensuring that communication methods are effective and that members and officers are clear about their roles with regard to community engagement.	Regular review of communications approaches and methods by Chief Executive, Corporate Director and Communications Team		
	<u>B</u> <u>u</u> <u>B</u> <u>B</u> <u>u</u> <u>B</u> <u></u> <u>B</u> <u>u</u> <u>B</u> <u></u> <u>B</u> <u>u</u> <u>B</u> <u></u> <u></u> <u>B</u> <u></u> <u></u> <u>B</u> <u></u> <u>B</u> <u></u> <u></u> <u>B</u> <u></u> <u>B</u> <u></u> <u></u> <u>B</u> <u></u> <u></u> <u>B</u> <u></u> <u></u> <u>B</u> <u></u> <u></u>	Fostering a culture for staff at all levels to deal directly with members of the public		
		Information proactively provided to members about their wards and local issues		
		Area Committees a valuable tool in promoting community engagement		

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions that demonstrate good governance in practice	processes, documentation and other evidence demonstrating compliance	assess ment (Red, Amber Green)	Required / Planned
		Close links developed with parish and town councils Community Engagement		
		Framework		
	Encouraging, collecting and evaluating the views and experiences of	Subject specific consultation exercises		The Corporate Plan for 2023 and beyond will
	communities, citizens, service users and organisations of different	Use of social media Life in Pendle Survey		be developed over Summer 2022 and this
	backgrounds including reference to future needs.	Friends' Groups		will include elements of
		Strategic needs assessment (e.g. Housing, Planning, Transport)		budget consultation with the local community.
				Who: Chief Finance Officer / Localities & Policy Manager
				When: September 2022
	Implementing effective	Complaints Procedure		
	feedback mechanisms in order to demonstrate how their views have been taken	Use of social media		
	into account.	Reports on outcomes		
		Use of Life in Pendle Survey to inform plans		
	Balancing feedback from more active stakeholder	Consultation approach		
	groups with other stakeholder groups to	Consideration of hard to reach groups e.g. disabled		
	ensure inclusivity.	and dementia groups		
		Community Engagement Framework		
	Taking account of the interests of future	Implications of decisions set out in reports		
	generations of tax payers and service users.	Sustainability considerations form part		
		considerations form part		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
		of the Council's strategic objectives and core values		

C. Defining outcomes in terms of sustainable economic, social, and environmental benefits

The long-term nature and impact of many of local government's responsibilities mean that it should define and plan outcomes and that these should be sustainable. Decisions should further the authority's purpose, contribute to intended benefits and outcomes, and remain within the limits of authority and resources. Input from all groups of stakeholders, including citizens, service users, and institutional stakeholders, is vital to the success of this process and in balancing competing demands when determining priorities for the finite resources available.

	Having a clear vision which		
Defining		Council Strategic Plan	
outcomes	is an agreed formal	Carrian Diana	
	statement of the	Service Plans	
	organisation's purpose and		
	intended outcomes	Various other service	
	containing appropriate	related plans and	
	performance indicators,	strategies	
	which provides the basis for	Committee Francescont	
	the organisation's overall	Community Engagement	
	strategy, planning and other	Framework	
	decisions.		
	Specifying the intended	Corporate and Service	
	impact on, or changes for,	Plans	
	stakeholders including		
	citizens and service users. It	Management Team	
	could be immediately or	Horizon Scanning (on	
	over the course of a year or	informal basis)	
	longer.		
	Delivering defined	Monitoring and reporting	
	outcomes on a sustainable	arrangements	
	basis within the resources		
	that will be available.	Action Plans	
	Identifying and managing	Strategic Risk Register	
	risks to the achievement of		
	outcomes.	Established risk	
		management	
		arrangements	
	Managing service users'	Service Standards	
	expectations effectively		
	with regard to determining	Budget process / resource	
	priorities and making the	allocation linked to	
	best use of the resources available.	corporate priorities	
		Annual external audit and	
		Value for Money	
Sustainable	Considering and balancing	Capital programme -	
economic, social	the combined economic,	resource allocation	
and	social and environmental		
	impact of policies, plans and		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
environmental benefits	decisions when taking decisions about service provision.	Capital investment strategy linked to corporate objectives Strategic Planning & Service Planning		
	Taking a longer-term view with regard to decision making, taking account of risk and acting transparently where there are potential conflicts between the organisation's intended outcomes and short-term factors such as the political cycle or financial constraints.	Local Plan Neighbourhood Plans Vision Board Policies and action plans developed covering defined period of time ahead Discussion between members and officers on the information needs of members to support decision making Record of decision making and supporting materials		
	Determining the wider public interest associated with balancing conflicting interests between achieving the various economic, social and environmental benefits, through consultation where possible, in order to ensure appropriate trade-offs.	Record of decision making and supporting materials Arrangements for public consultation		
	Ensuring fair access to services.	Customer Access Strategy Equality Objectives Service Equality Impact Assessments Access to translation services Information formats - scope to vary provision		Review access to services as part of the Council's Transformation Programme Who: Temporary Transformation Director When:

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
				December 2022

D. Determining the interventions necessary to optimise the achievement of the intended outcomes

Local government achieves its intended outcomes by providing a mixture of legal, regulatory, and practical interventions. Determining the right mix of these courses of action is a critically important strategic choice that local government has to make to ensure intended outcomes are achieved They need robust decision-making mechanisms to ensure that their defined outcomes can be achieved in a way that provides the best trade-off between the various types of resource inputs while still enabling effective and efficient operations. Decisions made need to be reviewed continually to ensure that achievement of outcomes is optimised.

achievement of our	tcomes is optimised.		
Determining	Ensuring decision makers	Discussion between	
interventions	receive objective and	members and officers on	
	rigorous analysis of a variety	the information needs of	
	of options indicating how	members to support	
	intended outcomes would	decision making	
	be achieved and including		
	the risks associated with	Decision making protocols	
	those options. Therefore	(Council Constitution - this	
	ensuring best value is	is a live document which	
	achieved however services	gets updated as required	
	are provided.	and is subject to Annual	
		Review)	
		Option appraisals –	
		reports setting out	
		information and	
		recommended course of	
		action	
		Agreement of information	
		that will be provided and	
		timescales	
		Scheme of Delegation	
		reviewed by Management	
		Team during 2021	
	Considering feedback from	Financial Strategy	To review the
	citizens and service users		future approach
	when making decisions	Medium Term Financial	to budget
	about service improvements	Plan (MTFP)	engagement /
	or where services are no		consultation as
	longer required in order to	Partnership working with	part of the
	prioritise competing	local Town and Parish	development of
	demands within limited	Councils	the Corporate
	resources available		Plan 2023-27
	including people, skills, land	Life in Pendle Survey	
	and assets and bearing in		Who:
	mind future impacts.		

CORPORATE GOVERNANCE FRAMEWORK: UPDATE – June 2022 APPENDIX 2

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions	processes,	assess	Required /
good governance	that demonstrate good	documentation and		Planned
	governance in practice	other evidence	ment	Planned
	governance in practice	demonstrating	(Red,	
		compliance	Amber	
		-	Green)	
		Transfer of services and		Chief Finance
		facilities		Officer /
		Public consultations		Localities & Policy Manager
		undertaken on an ad-hoc,		Folicy Wallager
		needs-led basis		When:
				September 2022
		Community Engagement		
		Framework		
Planning	Establishing and	Established reporting		
interventions	implementing robust	cycles and timescales		
	planning and control cycles	Companyate		
	that cover strategic and operational plans, priorities	Corporate performance		
	and targets.	and financial monitoring framework		
		in a me work		
		Use of Pentana (Council's		
		performance management		
		system) to track progress		
		on service plan actions		
		and performance		
		indicators		
		Reports to Committees		
	Engaging with internal and	Corporate and service		The Council will
	external stakeholders in	planning framework		put in place
	determining how services			appropriate
	and other courses of action	Consultation with service		forms of
	should be planned and	users		consultation
	delivered.			and
		Life in Pendle Survey		engagement
		Staff toom mostings and		aligned to the development of
		Staff team meetings and surveys		the Corporate
		Surveys		Plan 2023-
		Consultation with trade		2027. This will
		unions		include
				elements of
		Community Engagement		budget
		Framework		consultation
				with the local
				community and stakeholders.
				stakenoluers.
				Who:
				Chief Finance
				Officer /
				Localities &
				Policy Manager
	L			

CORPORATE GOVERNANCE FRAMEWORK: UPDATE – June 2022 APPENDIX 2

Principles of	Sub-principles and	Examples of systems,	Solf	Actions
good governance	Sub-principles and behaviours and actions	• • •	Self-	Actions
good governance		processes,	assess	Required /
	that demonstrate good	documentation and	ment	Planned
	governance in practice	other evidence	(Red,	
		demonstrating	Amber	
		compliance	Green)	
				When: September 2022
	Considering and monitoring	Established monitoring		
	risks facing each partner	arrangements		
	when working	Diale management		
	collaboratively including	Risk management		
	shared risks. Ensuring arrangements are	framework Established monitoring		
	flexible and agile so that the	arrangements		
	mechanisms for delivering	anangements		
	outputs can be adapted to	Service planning		
	changing circumstances.	framework including		
		regular reviews and		
		reporting		
		Decision-making		
		protocols with		
		parameters for delegated		
		action		
	Establishing appropriate key	Established basket of Key		
	performance indicators	Performance Indicators		
	(KPIs) as part of the planning	Quartarly reporting to		
	process in order to identify how the performance of	Quarterly reporting to Committees		
	services and projects is to	committees		
	be measured.	Use of Pentana system for		
		recording / monitoring		
	Ensuring capacity exists to	Performance Officer post		
	generate the information	established to coordinate		
	required to review service	corporate activity		
	quality regularly.	Established reporting		
		framework with defined		
		timescales		
		Reports include detailed		
		performance results and		
		highlight areas where corrective action is		
		necessary		
		Reports to Management		
		Team and Committees		
	Preparing budgets in	Corporate and service		
	accordance with	planning framework		
	organisational objectives,			
	strategies and the medium	Resource allocation linked		
	term financial plan.	to corporate objectives		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence	Self- assess ment	Actions Required / Planned
		demonstrating compliance	(Red, Amber Green)	
		MTFP developed and maintained showing position over 3 year rolling		
	Informing medium and long term resource planning by	period Budget development framework and guidance		
	drawing up realistic estimates of revenue and capital expenditure aimed at developing a sustainable	MTFP Corporate plans		
	funding strategy.			
Optimising achievement of intended	Ensuring the medium term financial strategy integrates and balances service	MTFP arrangements well established		
outcomes	priorities, affordability and other resource constraints.	Financial Strategy		
		Subject to regular review		
		Link to horizon scanning to understand future		
		resource/ funding issues		
	Ensuring the budgeting process is all-inclusive,	and opportunities Budget framework		To review the future approach
	taking into account the full cost of operations over the medium and longer term.	Community engagement on specific matters		to budget engagement / consultation as
	inedium and longer term.	Area Committees		part of the development of
		Community Engagement Framework approved		the Corporate Plan 2023-27
				Who: Chief Finance Officer
				When: Jul-Sept 2022
	Ensuring the medium term financial strategy sets the context for ongoing decisions on significant delivery issues or responses to changes in the external environment that may arise during the budgetary period in order for outcomes to be achieved while optimising resource usage.	Financial Strategy and MTFP maintained under review in response to changing factors both internal and external (e.g. Local Govt Finance Settlement, 100% retention of business rates)		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
	Ensuring the achievement of 'social value' through service planning and commissioning. The Public Services (Social Value) Act 2012 states that this is "the additional benefit to the communityover and above the direct purchasing of goods, services and outcomes".	Corporate Procurement arrangements Contract Procedure Rules		Social value needs to be addressed more thoroughly in our service planning and commissioning arrangements Who: Financial Services Manager When: December 2022

E. Developing the entity's capacity, including the capability of its leadership and the individuals within it

Local government needs appropriate structures and leadership, as well as people with the right skills, appropriate qualifications and mindset, to operate efficiently and effectively and achieve their intended outcomes within the specified periods. A local government organisation must ensure that it has both the capacity to fulfil its own mandate and to make certain that there are policies in place to guarantee that its management has the operational capacity for the organisation as a whole. Because both individuals and the environment in which an authority operates will change over time, there will be a continuous need to develop its capacity as well as the skills and experience of the leadership of individual staff members. Leadership in local government entities is strengthened by the participation of people with many different types of backarounds, reflecting the structure and diversity of communities.

many afferent types of backgrounds, reflecting the structure and unversity of communities.				
Developing the	Reviewing operations,	Corporate & Service		
entity's capacity	performance, use of assets	Planning framework		
	on a regular basis to ensure their continuing effectiveness.	Performance & Financial monitoring		
		Capital Strategy		
		Workforce Planning		
		Service reviews		
		Route optimisation software		
		Adjusting resource levels in response to information that becomes available,		
		i.e. react to seasonal		
		changes in service needs		
		Adapt IT infrastructure,		
		systems and equipment to		

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Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
		enable effective and efficient home working arrangements		
		Agile Working Policy approved and published		
		Workforce Strategy approved by Management Team and launched to staff in March 2022		
	Improving resource use through appropriate application of techniques such as benchmarking and other options in order to determine how the authority's resources are allocated so that outcomes are achieved effectively and efficiently.	Utilisation of PSAA Value for Money profiles Limited use of benchmarking LG Futures Reports		More consistent and corporate approach to benchmarking required – options to be considered Who: Chief Finance Officer
				When: September 2022
	Recognising the benefits of partnerships and collaborative working where added value can be	Significant use of partnerships and collaborative working e.g.		
	achieved.	Pearl Joint Ventures		
		PLACE Growth Lancashire		
	Developing and maintaining an effective workforce plan to enhance the strategic allocation of resources.	Parish and Town Councils Workforce Plan Organisational Development Strategy		
		Learning and Development Strategy		
Developing the capability of the entity's leadership and other individuals	Developing protocols to ensure that elected and appointed leaders negotiate with each other regarding their respective roles early on in the relationship and that a shared understanding	Protocol on Councillor / Officer relationships Council Constitution – this is a live document which gets updated as required		

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions that demonstrate good governance in practice	processes, documentation and other evidence demonstrating compliance	assess ment (Red, Amber Green)	Required / Planned
	of roles and objectives is maintained.	and is subject to Annual Review	Greenj	
		The Role of a Councillor guidance Leadership Group		
		Scheme of Delegation reviewed by Management		
	Publishing a statement that specifies the types of decisions that are delegated and those reserved for the	Team during 2021 Council Constitution - – this is a live document which gets updated as required and is subject to		
	collective decision making of the governing body.	Annual Review Scheme of Delegation Financial and Contract Procedure Rules		
		Budget Policy Framework		
		Scheme of Delegation reviewed by Management Team during 2021		
	Ensuring the leader and the chief executive have clearly defined and distinctive leadership roles within a structure whereby the chief executive leads the	Council Constitution – this is a live document which gets updated as required and is subject to Annual Review		
	authority in implementing strategy and managing the delivery of services and other outputs set by	Councillor / Officer protocol Role of Leader		
	members and each provides a check and a balance for each other's authority.	Role of CEO (as Head of Paid Service)		
	Developing the conchilities	Scheme of Delegation reviewed by Management Team during 2021		Paviau
	Developing the capabilities of members and senior management to achieve effective shared leadership and to enable the organisation to respond	Access to training and development - Training and development plans for councillors produced and schedule of training provided. Subject to		Review performance management review (PMRs) process, ensuring links to
	successfully to changing	annual review.		corporate values

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions	processes,	assess	Required /
good governance	that demonstrate good	documentation and		Planned
	governance in practice	other evidence	ment	Planned
	governance in practice	demonstrating	(Red,	
		compliance	Amber	
		compliance	Green)	
	legal and policy demands as			and behaviours,
	well as economic, political	Attendance at courses,		etc are
	and environmental changes and risks by:	seminars, conferences		demonstrated. Informal reviews
		Access to LGA Briefings		are being
	 ensuring members and 	and other sources of		undertaken in
	staff have access to	information on new		the meantime.
	appropriate induction	legislation etc.		
	tailored to their role and			Who:
	that ongoing training and	Induction programme		HR / All
	development matching			
	individual and	Training and development		When:
	organisational	plans for councillors and		September 2022
	requirements is available	officers		
	and encouraged.	Support / access to 100		
		Support / access to LGA Councillor Development		Comprehensive
	 ensuring members and officers have the 	programme		training
	appropriate skills,	programme		programme for new and existing
	knowledge, resources and	Training and Briefing		Members being
	support to fulfil their roles	sessions		re-instated and
	and responsibilities and			implemented
	ensuring that they are able	Peer reviews		post-elections
	to update their knowledge			May 2022.
	on a continuing basis.	External Audit feedback		
				Who:
	 ensuring personal, 	Internal Audit reviews		Head of
	organisational and system-	Accounts and Audit		Democratic Services
	wide development	Committee		Services
	through shared learning, including lessons learnt			When:
	from governance	Annual Emergency		September 2022
	weaknesses both internal	Planning desktop exercise		
	and external.			
		Annual Health & Safety		
		Audit		
		Investment in shared		
		learning, training and		
		development of senior		
		and middle management		
		e.g. 360 appraisals,		
		participation in leadership		
		development		
		programmes, etc		
		Performance appraisals		
		including competency		
		framework (new		
		Performance Management		
		0		

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions that demonstrate good governance in practice	processes, documentation and other evidence demonstrating compliance	assess ment (Red, Amber Green)	Required / Planned
	Ensuring that there are	Review documents currently being tested) – put on hold during 2020 and 2021 with regular staff surveys undertaken and weekly 1-2-1s encouraged, along with informal reviews with staff members conducted. Public participation		
	structures in place to encourage public participation.	scheme Open access to meetings		
		Council meetings are filmed and made available to the public via the website		
		Published calendar of meetings		
		Life in Pendle Survey		
		Community Engagement Framework		
	Taking steps to consider the leadership's own	LGA Peer review		
	effectiveness and ensuring leaders are open to constructive feedback from peer review and inspections.	Training and development support		
	Holding staff to account through regular performance reviews which	360 appraisals Training and development plan		
	take account of training or development needs.	Staff development plans linked to appraisals		
		Competency framework Suite of HR policies -		
	Ensuring arrangements are	subject to periodic review Annual Health and Well-		
	in place to maintain the health and wellbeing of the workforce and support	being programme Work/Life balance policy		
	individuals in maintaining their own physical and mental wellbeing.	Various other HR policies including management of stress and sickness		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
		Employee Assistance Programme (EAP)		

F. Managing risks and performance through robust internal control and strong public financial management

Local government needs to ensure that the organisations and governance structures that it oversees have implemented, and can sustain, an effective performance management system that facilitates effective and efficient delivery of planned services. Risk management and internal control are important and integral parts of a performance management system and crucial to the achievement of outcomes. Risk should be considered and addressed as part of all decision making activities.

A strong system of financial management is essential for the implementation of policies and the achievement of intended outcomes, as it will enforce financial discipline, strategic allocation of resources, efficient service delivery, and accountability.

It is also essential that a culture and structure for scrutiny is in place as a key part of accountable decision making, policy making and review. A positive working culture that accepts, promotes and encourages constructive challenge is critical to successful scrutiny and successful delivery. Importantly, this culture does not happen automatically, it requires repeated public commitment from those in authority.

Managing risk	Recognising that risk management is an integral part of all activities and must be considered in all aspects of decision making.	Risk management framework Risk implications section in reports Corporate Risk Management Working Group Corporate Governance Working Group	
	Implementing robust and integrated risk management arrangements and ensuring that they are working effectively.	Corporate risk management strategy and policy – reviewed, updated and adopted by Full Council 9 th December 2021 Risk Management training arranged and support secured for the review of the Strategic Risk Register	Risk Management training delivered and Strategic Risk Register developed Who: Corporate Client & Performance Manager (on behalf of CGWG) When: September 2022
	Ensuring that responsibilities for	Corporate risk management strategy and	Risk Management

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
	managing individual risks are clearly allocated.	policy – reviewed, updated and adopted by Full Council 9 th December 2021 Risk Management training arranged and support secured for the review of the Strategic Risk Register		training delivered and Strategic Risk Register developed Who: Corporate Client & Performance Manager (on behalf of CGWG) When: September 2022
Managing performance	Monitoring service delivery effectively including planning, specification, execution and independent post implementation review.	Basket of KPIs established and formally reported on / published externally Service benchmarking information used Performance Clinics introduced Quarterly reporting on performance to Performance to Performance Clinic and Policy and Resources Annual review of full PI set, including KPIs, to ensure they remain meaningful and appropriate		
	Making decisions based on relevant, clear objective analysis and advice pointing out the implications and risks inherent in the organisation's financial, social and environmental position and outlook.	Discussion between members and officers on the information needs of members to support decision making Publication of agendas and minutes of meetings Calendar of meetings published – timescales defined for publication of reports in advance of meetings		

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions	processes,		Actions Required /
good governance	that demonstrate good	documentation and	assess	Planned
	governance in practice	other evidence	ment	Planned
	governance in practice	demonstrating	(Red,	
		compliance	Amber	
		compliance	Green)	
		Corporato roport		
		Corporate report templates include		
		consideration of financial,		
		policy, risk implications		
		amongst others		
	Ensuring an effective	Council Constitution – this		
	scrutiny or oversight	is a live document which		
	function is in place which	gets updated as required		
	encourages constructive	and is subject to Annual		
	challenge and debate on policies and objectives	Review		
	before, during and after			
	decisions are made thereby	Health and Social Care		
	enhancing the	plan		
	organisation's performance			
	and that of any organisation	Each has approved terms		
	for which it is responsible.	of reference		
		Call in muse and unce for DR D		
		Call in procedures for P&R decisions		
		Report to each Council		
		meeting on work of P&R		
		Committee		
		Cohama of Dalasatian		
		Scheme of Delegation reviewed by Management		
		Team during 2021		
	Providing members and	Well established		
	senior management with	corporate and service		
	regular reports on service	monitoring framework		
	delivery plans and on	Quartarly ran arta ta		
	progress towards outcome achievement.	Quarterly reports to Management Team and		
		Committees		
	Ensuring there is	Financial standards and		
	consistency between	guidance including		
	specification stages (such as	monitoring / reporting		
	budgets) and post	arrangements		
	implementation reporting (e.g. financial statements).	Financial regulations and		
	ic.g. intancial statements).	standing orders		
		Contract Procedure Rules		
		 Review of exemptions 		
		granted in respect of		
		tendering requirements		
		undertaken		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
Robust internal control	Aligning the risk management strategy and policies on internal control with achieving the objectives. Evaluating and monitoring the authority's risk management and internal control on a regular basis.	Risk Management Strategy and Policy Statement - – reviewed, updated and adopted by Full Council 9 th December 2021 Audit plan (Strategic and Annual) Audit reports Risk Management training arranged and support secured for the review of the Strategic Risk Register Risk management strategy and policy - – reviewed, updated and adopted by Full Council 9 th December 2021		Risk Management training delivered and Strategic Risk Register developed Who: Corporate Client & Performance Manager (on behalf of CGWG) When: September 2022 Risk Management training delivered and Strategic Risk
		Annual review of effectiveness of internal control Annual assurance statements prepared by service management Annual Governance Statement Risk Management training arranged and support secured for the review of the Strategic Risk Register		Register developed Who: Corporate Client & Performance Manager (on behalf of CGWG) When: September 2022
	Ensuring effective counter fraud and anti-corruption arrangements are in place.	Compliance with the Code of Practice on Managing the Risk of Fraud and Corruption (CIPFA, 2014) – suite of policies linked to this – all published on council website		

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions that demonstrate good governance in practice	processes, documentation and other evidence demonstrating compliance	assess ment (Red, Amber Green)	Required / Planned
		Policies subject to periodic monitoring, review and reporting to Accounts and Audit Committee for approval		
		Effectiveness reviewed annually.		
		Financial Assurance Statements submitted to External Audit as part of the Statement f Accounts process		
	Ensuring additional assurance on the overall adequacy and effectiveness of the framework of	Annual Governance Statement (AGS) Effective internal audit		
	governance, risk management and control is provided by the internal auditor.	service is resourced and maintained via outsourcing of the Council's Internal Audit provision		
		Review of effectiveness undertaken annually		
	Ensuring an audit committee or equivalent group or function which is independent of the executive and accountable to the governing body:	Audit committee appointed by the Council Established with reference to requirements of CIPFA guidance: Audit Committees: Practical		
	 provides a further source of effective assurance regarding arrangements for managing risk and maintaining an effective control environment. 	Guidance for Local Authorities and Police (CIPFA, 2013) Membership includes 2 independent members		
	 that its recommendations are listened to and acted upon. 	appointed for their audit / financial management expertise Terms of reference		
		defined in Constitution		
		Effectiveness reviewed annually		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
Managing data	Ensuring effective arrangements are in place for the safe collection, storage, use and sharing of data, including processes to safeguard personal data.	Data management framework and procedures Designated Data Protection Officer Data protection policies and procedures PCI/DSS compliance for processing payments data GDPR Action Plan being delivered with regular monitoring via the Information Governance Working Group and Management Team which is showing progress in the right direction.		IGWG Action Plan / meeting Minutes to be regularly presented to and reviewed by Management Team to drive delivery of actions and improvements Who: Corporate Director When: Ongoing
	Ensuring effective arrangements are in place and operating effectively when sharing data with other bodies.	Data sharing agreement / protocols (e.g. DWP, VOA) Data processing agreements with Liberata This work is incorporated into the GDPR Action Plan being delivered with regular monitoring via the Information Governance Working Group and Management Team IGWG		IGWG Action Plan and meeting Minutes to be regularly presented to and reviewed by Management Team to drive delivery of actions and improvements Who: Corporate Director When: Ongoing
	Reviewing and auditing regularly the quality and accuracy of data used in decision making and performance monitoring.	Corporate Performance Management and Data Quality Strategy and procedures published and subject to regular review Data validation checks / procedures undertaken as required		
Strong public financial management	Ensuring financial management supports both long term achievement of	Financial support linked to service structure		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
	outcomes and short-term financial and operational performance.	Budget development and monitoring framework Capital spending plans / investment analysis Project support		
	Ensuring well-developed financial management is integrated at all levels of planning and control, including management of financial risks and controls.	Budget development and monitoring framework All reports must consider financial implications Good links between finance team and services Internal Audit		

G. Implementing good practices in transparency, reporting, and audit to deliver effective accountability

Accountability is about ensuring that those making decisions and delivering services are answerable for them. Effective accountability is concerned not only with reporting on actions completed, but also ensuring that stakeholders are able to understand and respond as the organisation plans and carries out its activities in a transparent manner. Both external and internal audit contribute to effective accountability.

accountability.			
Implementing	Writing and communicating	Emphasis on 'plain	Implement
good practice in	reports for the public and	English'	improvements
good practice in transparency	reports for the public and other stakeholders in an understandable style appropriate to the intended audience and ensuring that they are easy to access and interrogate.	English' Report writing training for staff Reports, agendas and minutes are published on council website Publication of Annual Report Defined standards for council publications Working to comply with the accessibility standards that we have to meet, namely the Website Content Accessibility Guidelines (WCAG) 2.1 Level AA.	improvements in relation to website accessibility issues highlighted by a recent Shaw Trust Audit. Who: Website Co- ordinator When: July 2022

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions that demonstrate good	processes, documentation and	assess ment	Actions Required / Planned
	governance in practice	other evidence demonstrating compliance	(Red, Amber Green)	Tanneu
		Responded to and continuing to implement improvements highlighted by Government Digital Service monitoring exercise		
	Striking a balance between providing the right amount of information to satisfy	Report writing training Emphasis on 'plain		
	transparency demands and enhance public scrutiny while not being too onerous	English'		
	to provide and for users to understand.	councillors		
		Consider reducing use of technical jargon (unable to avoid sometimes)		
		Use of glossary or executive summary		
Implementing good practices in reporting	Reporting at least annually on performance, value for money and the stewardship	Publication of annual report		
	of its resources.	Publication of Annual Statement of Accounts and Annual Governance Statement		
		Publication of Audit Findings report from external auditor		
		All above documents publicly available on council website		
	Ensuring members and senior management own the results.	Financial procedures and framework include accountability arrangements		
		Key decisions reported to Councillors for approval (e.g. budget outturns, use of reserves, budget development)		
	Ensuring robust arrangements for assessing the extent to which the principles contained in the	Process for producing the Annual Governance Statement (AGS)		

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions that demonstrate good governance in practice	processes, documentation and other evidence demonstrating compliance	assess ment (Red, Amber Green)	Required / Planned
	Framework have been applied and publishing the results on this assessment including an action plan for improvement and evidence to demonstrate good governance (annual governance statement).	Various forms of assurance involving Councillors and senior management AGS approved by senior management presented to the Policy and Resources Committee prior to formal submission for approval by the Accounts and Audit Committee each year		
	Ensuring that the Framework is applied to jointly managed or shared service organisations as appropriate.	Forms part of annual AGS process to determine the extent to which this is applicable		
	Ensuring the performance information that accompanies the financial statements is prepared on a consistent and timely basis and the statements allow for comparison with other similar organisations.	Process for completion of the accounts is well- established and subject to annual review Performance information features more now as part of the Narrative Report that forms part of the annual Statement of		
Assurance and effective accountability	Ensuring that recommendations for corrective action made by external audit are acted upon.	Accounts Report and recommendations presented to Accounts and Audit Committee each year – follow up actions progressed in subsequent year		
	Ensuring an effective internal audit service with direct access to members is in place which provides assurance with regard to governance arrangements and recommendations are acted upon.	Compliance with CIPFA's Statement on the Role of the Head of Internal Audit (2010) – Mersey Internal Audit Agency (MIAA) procured to discharge responsibility for 2020/21. Recommendations have informed positive improvement – status monitored & reported to the Accounts & Audit Committee		

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions	processes,	Self- assess	Actions Required /
good governance	that demonstrate good	documentation and		Planned
	governance in practice	other evidence	ment	Planned
	governance in practice	demonstrating	(Red,	
		compliance	Amber	
		•	Green)	
		Compliance with Public		
		Sector Internal Audit		
		Standards – compliance		
		validated by Peer review in November 2016		
		Agreement to outsource		
		the Internal Audit Service		
		gained from Policy &		
		Resources Committee in		
		March 2020.		
		Procurement process		
		completed with the		
		Councils Internal Audit		
		provision to be provided		
	Walcoming near challenge	by MIAA from 2021/22. Council requested LGA led		
	Welcoming peer challenge, reviews and inspections	Peer Review in November		
	from regulatory bodies and	2015, with a follow up visit		
	implementing	by review team in Nov		
	recommendations.	2016 – good progress		
		made		
		External Audit		
		Internal audit work		
		undertaken by 3 rd party		
		Further LGA peer-led		
		review (Corporate Peer		
		Challenge) undertaken in		
		February 2022 – peer		
		review findings and		
		recommendations now		
		received and formulated		
		into an action plan.		
	Gaining assurance on risks	Framework for		
	associated with delivering	developing the AGS		
	services through third			
	parties and that this is evidenced in the annual			
	governance statement.			
	Ensuring that when working	Considerations form part		
	in partnership,	of financial procedure		
	arrangements for	rules and monitoring		
	accountability are clear and	arrangements		
	that the need for wider			
	public accountability has	Approval required for		
	been recognised and met.	Council to take on		
		accountable body status		