Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions	processes,	assess	Required /
	that demonstrate good	documentation and	ment	Planned
	governance in practice	other evidence	(Red,	
		demonstrating	Amber	
		compliance	Green)	

## A. Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law

Local government organisations are accountable not only for how much they spend, but also for how they use the resources under their stewardship. This includes accountability for outputs, both positive and negative, and for the outcomes they have achieved. In addition, they have an overarching responsibility to serve the public interest in adhering to the requirements of legislation and government policies. It is essential that, as a whole, they can demonstrate the appropriateness of all their actions and have mechanisms in place to encourage and enforce adherence to ethical values and to respect the rule of law.

the rule of law.			
Behaving with	Ensuring members and	Council Constitution	Review of
integrity	officers behave with	including the 'Role of a	Council
	integrity and lead a culture	Councillor'	Constitution and
	where acting in the public		code of conduct
	interest is visibly and	Codes of conduct for	for councillors to
	consistently demonstrated	Councillors and Staff	be undertaken
	thereby protecting the		following
	reputation of the	Protocol on Councillor /	Election.
	organisation.	Officer Relationships	
			Who:
		Declarations by	Corporate
		Councillors to abide by	Director
		code of conduct	
			When:
		Disclosure of disclosable	May 2020
		pecuniary interests forms	
		completed by councillors	
		and declared at meetings	
		_	
		Hearings Panel together	
		with appointment of an	
		Independent Person to	
		consider reports on	
		alleged breaches of code	
		of conduct by Councillors	
		Employee handbook	
		setting out requirements	
		and standards expected	
		Employee disciplinary	
		procedure	
		Induction for new	
		members and staff on	
		standard of behaviour	
		expected	

Principles of good governance	Sub-principles and behaviours and actions	Examples of systems, processes,	Self- assess	Actions Required /
	that demonstrate good governance in practice	documentation and other evidence demonstrating compliance	ment (Red, Amber Green)	Planned
		Performance appraisals including competency framework (new Performance Management Review documents currently being tested)		
		Member Training		
	Ensuring members take the lead in establishing specific standard operating principles or values for the organisation and its staff and that they are	Corporate values defined in and published as part of Council's Strategic Plan		
	communicated and understood. These should build on the Seven Principles of Public Life (the Nolan Principles).	Plan published on-line and shared with wide range of stake-holders		
	Leading by example and using these standard operating principles or values as a framework for decision making and other actions.	Council Constitution sets out arrangements for the following and is reviewed annually:  Decision making practices		Review of Council Constitution to be undertaken following Election.
		Declarations of interests made at meetings		Who: Corporate Director
		Effective procedure operated by Monitoring Officer to investigate complaints about councillor conduct  Senior officers act as role models		When: May 2020
	Demonstrating, communicating and embedding the standard operating principles or values through appropriate policies and processes which are reviewed on a regular basis to ensure that they are operating effectively.	Anti-fraud and corruption policies developed and communicated to all staff and published to website  Maintenance of register of interests – published on line for Councillors		Anti-fraud and corruption policies and procedures to be reviewed and communicated to staff.  Who:

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating	Self- assess ment (Red, Amber	Actions Required / Planned
		compliance Register of gifts and	Green)	Chief Executive
		Hospitality		Chief Executive
		Whistleblowing policies are in place and protect individuals raising concerns – policy published to council website		When: Sept. 2020
		Policies reviewed and agreed by Accounts and Audit Committee		
		Regular reminders issued to staff on suite of Anti- fraud and Corruption policies		
		Three stage Corporate Complaints Policy established and published on website		
		Learning from complaints where changes in service / process identified		
		Councillors and Officers codes of conduct refer to a requirement to declare interests		
		Agendas for Council meetings include item on declarations of interest with details recorded in the Minutes		
Demonstrating strong commitment to ethical values	Seeking to establish, monitor and maintain the organisation's ethical standards and performance.	Implicit in our corporate values is that staff will act with fairness and integrity at all times		
		Consideration of equality and diversity and sustainability implications in all reports		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
		Championing ethical compliance at all decision making body levels  Fair Trade status for the Borough  Sustainability issues are considered within all decision making reports		
	Underpinning personal behaviour with ethical values and ensuring they permeate all aspects of the organisation's culture and operation.	Provision of ethical awareness training Financial and Contract Procedure Rules Compliant Procurement		
	Developing and maintaining robust policies and procedures which place emphasis on agreed ethical values.	Appraisal processes take account of values and ethical behaviour  Staff recruitment and selection policy  Corporate values		
	Ensuring that external providers of services on behalf of the organisation are required to act with integrity and in compliance with high ethical standards expected by the organisation.	Agreed values in partnership working  Information provided to business on 'Doing business with the Council' outlines the Council's commitment to environmental, equalities and sustainability considerations.  Values feature in contracts with external service providers  Protocols for partnership		Review of contract procedures and processes to be undertaken.  Who: Financial Services Manager  When: Sept. 2020

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
Respecting the rule of law	Ensuring members and staff demonstrate a strong commitment to the rule of the law as well as adhering to relevant laws and regulations.	Statutory Officers (e.g. Monitoring Officer) charged with ensuring compliance Internal control framework and annual review of effectiveness Legal implications / considerations included in all reports Compliance obligations linked to membership of professional bodies		Review of Council Constitution to be undertaken following Election.  Who: Corporate Director  When: May 2020
	Creating the conditions to ensure that the statutory officers, other key post holders and members are able to fulfil their responsibilities in accordance with legislative and regulatory requirements.	Job descriptions  Person specifications  Protocol on Councillor / Officer relationships  Compliance with CIPFA's Statement on the Role of the Chief Financial Officer in Local Government and the Financial Management Code  Provision of training  Council Constitution  Committee Terms of Reference  Scheme of Delegation  Committee Support and advice		Review of Council Constitution for councillors to be undertaken following Election.  Who: Corporate Director  When: May 2020
	Striving to optimise the use of the full powers available for the benefit of citizens, communities and other stakeholders.	Encouragement of a flexible and liberal interpretation of legal powers and processes		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber	Actions Required / Planned
		Record of legal advice provided by officers  Obtaining legal advice on new or 'innovative' proposals	Green)	
	Dealing with breaches of	Learning from peer Councils and others such as the LGA, professional bodies Monitoring officer		
	legal and regulatory provisions effectively.	provisions  Record of legal advice provided by officers Statutory provisions – e.g. duties of Monitoring Officer and S151 Officer		
	Ensuring corruption and misuse of power are dealt with effectively.	Anti-fraud and corruption policies and procedures  Regular review of effectiveness  Work of Internal Audit		Anti-fraud and corruption policies and procedures to be reviewed and communicated to staff.
		Zero-tolerance of fraud Disciplinary procedures		Who: Chief Executive When: Sept. 2020

#### B. Ensuring openness and comprehensive stakeholder engagement

Local government is run for the public good; organisations therefore should ensure openness in their activities. Clear, trusted channels of communication and consultation should be used to engage effectively with all groups of stakeholders, such as individual citizens and service users, as well as institutional stakeholders.

Openness	Ensuring an open culture	Annual Report	
	through demonstrating,		
	documenting and	Statement of Accounts	
	communicating the		
	organisation's commitment	Rights of inspection /	
	to openness.	questions to the Auditor	

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating	Self- assess ment (Red, Amber	Actions Required / Planned
	Making decisions that are open about actions, plans,	Freedom of Information Act  Council Publication Scheme  Open Data compliance with transparency requirements  Council's values  Extensive information made available on council website  Compliance with GDPR regulations  Record of decision making and Minutes made	Green)	
	resource use, forecasts, outputs and outcomes. The presumption is for openness. If that is not the case, a justification for the reasoning for keeping a decision confidential should be provided.	Public participation section at meetings  Council meetings are filmed and made available to the public via the website  Very few decisions taken in private and only where legally required – default position is for decisions to be taken in public  Key corporate policy / strategy documents made available on website		
	Providing clear reasoning and evidence for decisions in both public records and explanations to stakeholders and being explicit about the criteria, rationale and considerations used. In due course, ensuring that the impact	Decision making protocols  Corporate report templates with defined sections on various implications (e.g. legal, financial, equalities)		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating	Self- assess ment (Red, Amber	Actions Required / Planned
	and consequences of those decisions are clear.	Records of decisions taken (Minutes) and advice provided (Reports)  Questions and discussion between Councillors and Officers presenting reports to ensure the information needs of members are met to help support their decision making  Deferral of items where further information or clarification is required before making a decision  Calendar of dates for submitting, publishing and distributing timely reports	Green)	
		Calendar of meetings published on website  Call in process is followed as required		
	Using formal and informal consultation and engagement to determine the most appropriate and effective interventions/ courses of action.	Complaints and Feedback processes  Life in Pendle Survey  Subject specific consultations – e.g. Local Plan, Council Tax Support  Use of press and social media – e.g. extensive information and advice during and post major incidents such as flooding  Well established arrangements for Area Committees		

Principles of good governance	Sub-principles and behaviours and actions	Examples of systems, processes,	Self- assess	Actions Required /
good governance	that demonstrate good governance in practice	documentation and other evidence demonstrating compliance	ment (Red, Amber Green)	Planned
Engaging comprehensively with institutional stakeholders	Effectively engaging with institutional stakeholders to ensure that the purpose, objectives and intended outcomes for each stakeholder relationship are clear so that outcomes are achieved successfully and sustainably.	Represented at Lancashire Leaders  Membership of other key regional and sub-regional bodies  PEARL Joint Ventures		
	Developing formal and informal partnerships to allow for resources to be used more efficiently and outcomes achieved more effectively.	Multiple partnership arrangements in place e.g. with town and parish councils and PEARL		
Fngaging	<ul> <li>Ensuring that partnerships are based on:</li> <li>trust</li> <li>a shared commitment to change</li> <li>a culture that promotes and accepts challenge among partners</li> <li>and that the added value of partnership working is explicit.</li> <li>Establishing a clear policy on</li> </ul>	Approvals to key partnership arrangements  Partnership governance arrangements  Reviews of effectiveness  Performance Management system  Performance Management Corporate Reporting  One of our corporate		
Engaging stakeholders effectively, including individual citizens and service users	the type of issues that the organisation will meaningfully consult with or involve individual citizens, service users and other stakeholders to ensure that service (or other) provision is contributing towards the achievement of intended outcomes.	values  Record of business and public consultations  One of our values is LISTEN  User groups and forums  Regulatory compliance (e.g. changes to local scheme of Council Tax Support)		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
	Ensuring that communication methods are effective and that members and officers are clear about their roles with regard to community engagement.	Regular review of communications approaches and methods by Directors and Communications Team  Fostering a culture for staff at all levels to deal directly with members of the public  Information proactively provided to members about their wards and local issues  Area Committees a valuable tool in promoting community engagement		
		Close links developed with parish and town councils		
	Encouraging, collecting and evaluating the views and experiences of communities, citizens, service users and organisations of different backgrounds including reference to future needs.	Subject specific consultation exercises  Use of social media  Life in Pendle Survey  Friends' Groups Strategic needs assessment (e.g. Housing, Planning, Transport)		
	Implementing effective feedback mechanisms in order to demonstrate how their views have been taken into account.	Complaints Procedure  Use of social media  Reports on outcomes		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
	Balancing feedback from more active stakeholder groups with other stakeholder groups to ensure inclusivity.	Consultation approach  Consideration of hard to reach groups e.g. disabled and dementia groups		
	Taking account of the interests of future generations of tax payers and service users.	Implications of decisions set out in reports  Sustainability considerations form part of the Council's strategic objectives and core values		

#### C. Defining outcomes in terms of sustainable economic, social, and environmental benefits

The long-term nature and impact of many of local government's responsibilities mean that it should define and plan outcomes and that these should be sustainable. Decisions should further the authority's purpose, contribute to intended benefits and outcomes, and remain within the limits of authority and resources. Input from all groups of stakeholders, including citizens, service users, and institutional stakeholders, is vital to the success of this process and in balancing competing demands when determining priorities for the finite resources available.

Defining	Having a clear vision which	Council Strategic Plan	
outcomes	is an agreed formal statement of the	Service Plans	
	organisation's purpose and		
	intended outcomes	Various other service	
	containing appropriate performance indicators,	related plans and strategies	
	which provides the basis for	Strutegies	
	the organisation's overall		
	strategy, planning and other decisions.		
	Specifying the intended	Corporate and Service	
	impact on, or changes for, stakeholders including	Plans	
	citizens and service users. It	Management Team	
	could be immediately or over the course of a year or	Horizon Scanning	
	longer.		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
	Delivering defined outcomes on a sustainable basis within the resources	Monitoring and reporting arrangements	Greeny	
	that will be available.  Identifying and managing risks to the achievement of outcomes.	Strategic Risk Register  Established risk mgmt.		
	Managing service users' expectations effectively with regard to determining priorities and making the best use of the resources available.	arrangements Service Standards  Budget process / resource allocation linked to corporate priorities  Annual external audit and		
Sustainable economic, social and environmental benefits	Considering and balancing the combined economic, social and environmental impact of policies, plans and decisions when taking decisions about service provision.	Value for Money  Capital programme - resource allocation  Capital investment strategy linked to corporate objectives  Strategic Planning & Service Planning		
	Taking a longer-term view with regard to decision making, taking account of risk and acting transparently where there are potential conflicts between the organisation's intended outcomes and short-term factors such as the political cycle or financial constraints.	Local Plan  Neighbourhood Plans  Vision Board  Policies and action plans developed covering defined period of time ahead  Discussion between members and officers on the information needs of members to support decision making  Record of decision making and supporting materials		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
	Determining the wider public interest associated with balancing conflicting interests between achieving the various economic, social and environmental benefits, through consultation where possible, in order to ensure appropriate trade-offs.	Record of decision making and supporting materials  Arrangements for public consultation		
	Ensuring fair access to services.	Customer Access Strategy  Equality Objectives  Service Equality Impact Assessments  Access to translation services  Information formats - scope to vary provision		Review Customer Access Strategy Who: Corporate Director When: Sept. 2020

## D. Determining the interventions necessary to optimise the achievement of the intended outcomes

Local government achieves its intended outcomes by providing a mixture of legal, regulatory, and practical interventions. Determining the right mix of these courses of action is a critically important strategic choice that local government has to make to ensure intended outcomes are achieved They need robust decision-making mechanisms to ensure that their defined outcomes can be achieved in a way that provides the best trade-off between the various types of resource inputs while still enabling effective and efficient operations. Decisions made need to be reviewed continually to ensure that achievement of outcomes is optimised.

demevement of outcomes is optimised.				
Determining	Ensuring decision makers	Discussion between		Review of
interventions	receive objective and	members and officers on		Council
	rigorous analysis of a variety	the information needs of		Constitution to
	of options indicating how	members to support		be undertaken
	intended outcomes would	decision making		following
	be achieved and including			Election.
	the risks associated with	Decision making protocols		
	those options. Therefore	(Council Constitution)		Who:
	ensuring best value is			Corporate
	achieved however services	Option appraisals –		Director
	are provided.	reports setting out		
		information and		When:
				May 2020

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
		recommended course of action  Agreement of information that will be provided and timescales		Carridada
	Considering feedback from citizens and service users when making decisions about service improvements or where services are no longer required in order to prioritise competing demands within limited resources available including people, skills, land and assets and bearing in mind future impacts.	Financial strategy  Medium-term financial plan  Partnership working with local Town and Parish Councils  Life in Pendle Survey  Transfer of services and facilities		Consider how we can consult the public more on provision and quality of services  Who: Financial Services Manager  When: Dec. 2020
Planning interventions	Establishing and implementing robust planning and control cycles that cover strategic and operational plans, priorities and targets.	Established reporting cycles and timescales  Corporate Performance and Financial monitoring framework  Use of Pentana Performance Mgmt system to track progress on service plan actions  Reports to Committees		
	Engaging with internal and external stakeholders in determining how services and other courses of action should be planned and delivered.	Corporate and Service planning framework  Consultation with service users  Life in Pendle Survey  Staff Team meetings and surveys  Consultation with trade unions		

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			Resource allocation linked		
		term financial plan.	to corporate objectives		
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MTFP developed and			MTFP developed and		
maintained showing			<u>-</u>		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
		position over 3 year rolling period		
	Informing medium and long term resource planning by drawing up realistic estimates of revenue and capital expenditure aimed at developing a sustainable funding strategy.	Budget development framework and guidance MTFP Corporate plans		
Optimising achievement of intended	Ensuring the medium term financial strategy integrates and balances service priorities, affordability and	MTFP arrangements well established Financial Strategy		
outcomes	other resource constraints.	Subject to regular review		
		Link to horizon scanning to understand future resource/ funding issues and opportunities		
	Ensuring the budgeting process is all-inclusive, taking into account the full cost of operations over the medium and longer term.	Budget framework  Community engagement on specific matters  Area Committees		Consider how we can consult the public more on provision and quality of services  Who: Financial Services Manager  When: Dec. 2020
	Ensuring the medium term financial strategy sets the context for ongoing decisions on significant delivery issues or responses to changes in the external environment that may arise during the budgetary period in order for outcomes to be achieved while optimising resource usage.	Financial Strategy and MTFP maintained under review in response to changing factors both internal and external (e.g. Local Govt Finance Settlement, 100% retention of business rates)		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
	Ensuring the achievement of 'social value' through service planning and commissioning. The Public Services (Social Value) Act 2012 states that this is "the additional benefit to the communityover and above the direct purchasing of goods, services and outcomes".	Corporate Procurement arrangements  Contract Procedure Rules		Review corporate procurement arrangements  Who: Financial Services Manager  When: March 2021

## E. Developing the entity's capacity, including the capability of its leadership and the individuals within it

Local government needs appropriate structures and leadership, as well as people with the right skills, appropriate qualifications and mindset, to operate efficiently and effectively and achieve their intended outcomes within the specified periods. A local government organisation must ensure that it has both the capacity to fulfil its own mandate and to make certain that there are policies in place to guarantee that its management has the operational capacity for the organisation as a whole. Because both individuals and the environment in which an authority operates will change over time, there will be a continuous need to develop its capacity as well as the skills and experience of the leadership of individual staff members. Leadership in local government entities is strengthened by the participation of people with many different types of backgrounds, reflecting the structure and diversity of communities.

Developing the entity's capacity	Reviewing operations, performance, use of assets on a regular basis to ensure their continuing effectiveness.	Corporate & Service Planning framework Performance & Financial monitoring Capital Strategy Workforce Planning Service reviews	
	Improving resource use through appropriate application of techniques such as benchmarking and other options in order to determine how the authority's resources are allocated so that outcomes are achieved effectively and efficiently.	Utilisation of PSAA Value for Money profiles Limited use of benchmarking	More consistent and corporate approach to benchmarking required — options to be considered  Who: Chief Executive  When: Sept. 2020

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
	Recognising the benefits of partnerships and collaborative working where added value can be achieved.	Significant use of partnerships and collaborative working e.g.  Pearl Joint Ventures  PLACE  Growth Lancashire		
	Developing and maintaining an effective workforce plan to enhance the strategic allocation of resources.	Parish and Town Councils  Workforce Plan  Organisational Development Strategy  Learning and Development Strategy		
Developing the capability of the entity's leadership and other individuals	Developing protocols to ensure that elected and appointed leaders negotiate with each other regarding their respective roles early on in the relationship and that a shared understanding of roles and objectives is maintained.	Protocol on Councillor / Officer relationships  Council Constitution  The Role of a Councillor guidance  Leadership Group		Review of Council Constitution to be undertaken following Election.  Who: Corporate Director  When: May 2020
	Publishing a statement that specifies the types of decisions that are delegated and those reserved for the collective decision making of the governing body.	Council Constitution  Scheme of Delegation Financial and Contract Procedure Rules  Budget Policy Framework		Review of Council Constitution and code of conduct for councillors to be undertaken following Election.  Who: Corporate Director  When: May 2020

	Sub principles and		Calf	Actions
Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions	processes,	assess	Required /
	that demonstrate good	documentation and	ment	Planned
	governance in practice	other evidence		
	governance in practice		(Red,	
		demonstrating	Amber	
		compliance	Green)	
	Ensuring the leader and the	Council Constitution		Review of
	chief executive have clearly			Council
	defined and distinctive	Councillor / Officer		Constitution to
	leadership roles within a	protocol		be undertaken
	structure whereby the chief	p. 5.555.		following
	executive leads the	Role of Leader		Election.
	authority in implementing	Note of Leader		Liection.
		Role of CEO		Who:
	strategy and managing the			
	delivery of services and	(as Head of Paid Service)		Corporate
	other outputs set by			Director
	members and each provides			
	a check and a balance for			When:
	each other's authority.			May 2020
	Developing the capabilities	Access to training and		Review and
	of members and senior	development		update the
	management to achieve			training and
	effective shared leadership	Attendance at courses,		development
	and to enable the	seminars, conferences		plan for
	organisation to respond	,		councillors
	successfully to changing	Access to LGA Briefings		following the
	legal and policy demands as	and other sources of		Election.
	well as economic, political	information on new		
	and environmental changes	legislation etc.		Who:
	and risks by:	registation etc.		Corporate
	and risks by.	Induction programme		Director
	a oncuring month are and	induction programme		Director
	ensuring members and	Training and dayalanment		When:
	staff have access to	Training and development		_
	appropriate induction	plans for councillors and		May-Sept.2020
	tailored to their role and	officers		
	that ongoing training and			
	development matching	Support / access to LGA		
	individual and	Councillor Development		
	organisational	programme		
	requirements is available			
	and encouraged.	Training and Briefing		
		sessions		
	<ul> <li>ensuring members and</li> </ul>			
	officers have the	Peer reviews		
	appropriate skills,			
	knowledge, resources and	External Audit feedback		
	support to fulfil their roles			
	and responsibilities and	Internal Audit reviews		
	ensuring that they are able			
	to update their knowledge	Accounts and Audit		
	on a continuing basis.	Committee		
	2 2 22			
	• onguring regrees			
	• ensuring personal,			
	organisational and system-			

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
	wide development through shared learning, including lessons learnt from governance weaknesses both internal and external.			
	Ensuring that there are structures in place to encourage public participation.	Public participation scheme  Open access to meetings  Council meetings are filmed and made available to the public via the website  Published calendar of meetings		
	Taking steps to consider the leadership's own effectiveness and ensuring leaders are open to constructive feedback from peer review and inspections.  Holding staff to account through regular performance reviews which take account of training or development needs.	Life in Pendle Survey  LGA Peer review  Training and development support  Training and development plan  Staff development plans linked to appraisals  Competency framework  Suite of HR policies -		
	Ensuring arrangements are in place to maintain the health and wellbeing of the workforce and support individuals in maintaining their own physical and mental wellbeing.	subject to periodic review  Annual Health and Wellbeing programme  Work/Life balance policy  Various other HR policies including management of stress and sickness		

Principles of	Sub-principles and	Examples of systems,	Self-	Actions
good governance	behaviours and actions	processes,	assess	Required /
	that demonstrate good	documentation and	ment	Planned
	governance in practice	other evidence	(Red,	
		demonstrating	Amber	
		compliance	Green)	

## F. Managing risks and performance through robust internal control and strong public financial management

Local government needs to ensure that the organisations and governance structures that it oversees have implemented, and can sustain, an effective performance management system that facilitates effective and efficient delivery of planned services. Risk management and internal control are important and integral parts of a performance management system and crucial to the achievement of outcomes. Risk should be considered and addressed as part of all decision making activities.

A strong system of financial management is essential for the implementation of policies and the achievement of intended outcomes, as it will enforce financial discipline, strategic allocation of resources, efficient service delivery, and accountability.

It is also essential that a culture and structure for scrutiny is in place as a key part of accountable decision making, policy making and review. A positive working culture that accepts, promotes and encourages constructive challenge is critical to successful scrutiny and successful delivery. Importantly, this culture does not happen automatically, it requires repeated public commitment from those in authority.

Managing risk	Recognising that risk management is an integral part of all activities and must be considered in all aspects of decision making.	Risk management framework Risk implications section in reports Corporate Risk Management Working Group	
	Implementing robust and integrated risk management arrangements and ensuring that they are working effectively.	Corporate risk management strategy/ policy	
	Ensuring that responsibilities for managing individual risks are clearly allocated.	Corporate risk management strategy/ policy	
Managing performance	Monitoring service delivery effectively including planning, specification, execution and independent post implementation review.	Basket of KPIs established and formally reported on / published externally  Service benchmarking information used  Quarterly reporting on performance to Management Team and Policy and Resources	

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
	Making decisions based on relevant, clear objective analysis and advice pointing out the implications and risks inherent in the organisation's financial, social and environmental position and outlook.  Ensuring an effective scrutiny or oversight function is in place which encourages constructive challenge and debate on policies and objectives before, during and after decisions are made thereby enhancing the organisation's performance and that of any organisation	Discussion between members and officers on the information needs of members to support decision making  Publication of agendas and minutes of meetings  Calendar of meetings published – timescales defined for publication of reports in advance of meetings  Corporate report templates include consideration of financial, policy, risk implications amongst others  Council Constitution  Health and Social Care plan  Each has approved terms of reference  Call in procedures for P&R decisions		Review of Council Constitution and code of conduct for councillors to be undertaken following Election. Who: Corporate
	for which it is responsible.	Report to each Council meeting on work of P&R Committee		Director  When: May 2020
	Providing members and senior management with regular reports on service delivery plans and on progress towards outcome achievement.	Well established corporate and service monitoring framework  Quarterly reports to Management Team and Committees		
	Ensuring there is consistency between specification stages (such as budgets) and post	Financial standards and guidance including monitoring / reporting arrangements		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
	implementation reporting (e.g. financial statements).	Financial regulations and standing orders		
Robust internal control	Aligning the risk management strategy and policies on internal control with achieving the objectives.	Risk management strategy  Audit plan (Strategic and Annual)  Audit reports		
	Evaluating and monitoring the authority's risk management and internal control on a regular basis.	Risk management strategy/ policy  Annual review of effectiveness of internal control  Annual assurance statements prepared by service mgmt.		
		Annual Governance Statement		
	Ensuring effective counter fraud and anti-corruption arrangements are in place.	Compliance with the Code of Practice on Managing the Risk of Fraud and Corruption (CIPFA, 2014) – suite of policies linked to this – all published on council website		
		Policies subject to periodic monitoring, review and reporting to Accounts and Audit Committee for approval  Effectiveness reviewed		
	Ensuring additional assurance on the overall adequacy and effectiveness of the framework of governance, risk management and control is provided by the internal auditor.	annually  Annual governance statement  Effective internal audit service is resourced and maintained  Review of effectiveness		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
	Ensuring an audit committee or equivalent group or function which is independent of the executive and accountable to the governing body:  • provides a further source of effective assurance regarding arrangements for managing risk and maintaining an effective control environment.  • that its recommendations are listened to and acted upon.	Audit committee appointed by the Council  Established with reference to requirements of CIPFA guidance: Audit Committees: Practical Guidance for Local Authorities and Police (CIPFA, 2013)  Membership includes 2 independent members appointed for their audit / financial management expertise  Terms of reference defined in Constitution  Effectiveness reviewed annually		
Managing data	Ensuring effective arrangements are in place for the safe collection, storage, use and sharing of data, including processes to safeguard personal data.	Data management framework and procedures  Designated data protection officer  Data protection policies and procedures  PCI/DSS compliance for processing payments data		GDPR Action Plan being delivered with regular monitoring via the Information Governance Working Group and Management Team
	Ensuring effective arrangements are in place and operating effectively when sharing data with other bodies.  Reviewing and auditing regularly the quality and accuracy of data used in decision making and performance monitoring.	Data sharing agreement / protocols (e.g. DWP, VOA)  Data processing agreements with Liberata Corporate Performance Management and Data Quality Strategy and procedures  Data validation checks / procedures		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
Strong public	Ensuring financial	Financial support linked to		
financial	management supports both long term achievement of	service structure		
management	outcomes and short-term financial and operational	Budget development and monitoring framework		
	performance.	Capital spending plans / investment analysis		
		Project support		
	Ensuring well-developed financial management is integrated at all levels of	Budget development and monitoring framework		
	planning and control, including management of financial risks and controls.	Finance Manager on Management Team		
		All reports must consider financial implications		
		Good links between		
		finance team and services		
		Internal Audit		

# G. Implementing good practices in transparency, reporting, and audit to deliver effective accountability

Accountability is about ensuring that those making decisions and delivering services are answerable for them. Effective accountability is concerned not only with reporting on actions completed, but also ensuring that stakeholders are able to understand and respond as the organisation plans and carries out its activities in a transparent manner. Both external and internal audit contribute to effective accountability.

Implementing good practice in	Writing and communicating reports for the public and	Emphasis on 'plain English'	
transparency	other stakeholders in an understandable style appropriate to the intended	Report writing training for staff	
	audience and ensuring that they are easy to access and interrogate.	Reports, agendas and minutes are published on council website	
		Publication of Annual Report	
		Defined standards for council publications	

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
	Striking a balance between providing the right amount of information to satisfy transparency demands and enhance public scrutiny while not being too onerous to provide and for users to understand.	Report writing training  Feedback from councillors  Consider reducing use of technical jargon (unable to avoid sometimes)  Use of glossary or executive summary		
Implementing good practices in reporting	Reporting at least annually on performance, value for money and the stewardship of its resources.	Publication of annual report  Publication of Annual Statement of Accounts including Annual Governance Statement  Publication of Audit Findings report from external auditor  All above documents publicly available on council website		
	Ensuring members and senior management own the results.	Financial procedures and framework include accountability arrangements  Key decisions reported to Councillors for approval (e.g. budget outturns, use of reserves, budget development)		
	Ensuring robust arrangements for assessing the extent to which the principles contained in the Framework have been applied and publishing the results on this assessment including an action plan for	Process for producing the Annual Governance Statement (AGS)  Various forms of assurance involving Councillors and senior management		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
	improvement and evidence to demonstrate good governance (annual governance statement).	AGS approved by senior mgmt. presented to the Policy and Resources Committee prior to formal submission for approval by the Accounts and Audit Committee each year		
	Ensuring that the Framework is applied to jointly managed or shared service organisations as appropriate.	Forms part of annual AGS process to determine the extent to which this is applicable		
	Ensuring the performance information that accompanies the financial statements is prepared on a consistent and timely basis and the statements allow for comparison with other similar organisations.	Process for completion of the accounts is well-established and subject to annual review  Performance information features more now as part of the Narrative Report that forms part of the annual Statement of Accounts		
Assurance and effective accountability	Ensuring that recommendations for corrective action made by external audit are acted upon.	Report and recommendations presented to Accounts and Audit Committee each year – follow up actions progressed in subsequent year		
	Ensuring an effective internal audit service with direct access to members is in place which provides assurance with regard to governance arrangements and recommendations are acted upon.	Compliance with CIPFA's Statement on the Role of the Head of Internal Audit (2010) Recommendations have informed positive improvement – status monitored &reported to the Accounts & Audit Committee Compliance with Public Sector Internal Audit		
		Standards – compliance validated by Peer review in November 2016		

Principles of good governance	Sub-principles and behaviours and actions that demonstrate good governance in practice	Examples of systems, processes, documentation and other evidence demonstrating compliance	Self- assess ment (Red, Amber Green)	Actions Required / Planned
	Welcoming peer challenge, reviews and inspections from regulatory bodies and implementing recommendations.	Council requested LGA led Peer Review in November 2015  Action plan developed post review and monitored thereafter  Follow up visit by review team in Nov 2016 – good progress made		
	Gaining assurance on risks associated with delivering services through third parties and that this is evidenced in the annual governance statement.	Framework for developing the AGS		
	Ensuring that when working in partnership, arrangements for accountability are clear and that the need for wider public accountability has been recognised and met.	Considerations form part of financial procedure rules and monitoring arrangements  Approval required for Council to take on accountable body status		