

REPORT FROM: CHIEF EXECUTIVE

TO: POLICY AND RESOURCES COMMITTEE

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POLICY THEMES - ANNUAL REPORT

PURPOSE OF REPORT

To provide an update on the following policy themes: Community Safety, Cohesion, Prevent, Children and Young People, Health and Wellbeing, Emissions, Equality and Diversity and Pendle Vision Board.

RECOMMENDATIONS

- (1) That the Policy and Resources Committee note the annual progress of these thematic areas, and challenges to delivery.
- (2) That the Policy & Resources Committee identifies future Review topics for inclusion in the Health & Social Care Panel Workplan
- (3) That the Policy & Resource Committee approve the Annual Emissions Report 2017/18 (Appendix 2).

REASONS FOR RECOMMENDATIONS

To recognise the role of partnership working in delivering the council's Strategic Objectives.

Background

When the Local Strategic Partnership (LSP) structure was disbanded in 2013, it was agreed that the main theme groups which delivered Pendle Sustainable Communities Strategy continue, and report progress to the Council's (then) Executive, in recognition that partnership working is key in delivering the Council's Strategic Objectives. An annual report has been provided since then.

This year, the report has been developed further, to cover the wider policy areas of emissions and equality and diversity.

Each of these theme areas impact on each other to a varying degree and work in one area can have a direct or indirect benefit in another. We need to be constantly alert to these linkages, encouraging joint working across Council departments at all levels and between partners.

Community Safety

Pendle Community Safety Partnership (CSP) has met five times since the last report. We have continued to collaborate within the Pennine Lancashire Community Safety Steering Group. Colne Community Safety Area Working group has continued to address local community safety issues and Area Committees have included local community issues in their agendas.

Pendle CSP has a statutory requirement to develop a three-year Partnership Plan. The action plan for the current year has been updated to be taken to the CSP on 10.09.18 for approval. The full strategy and action plan will be updated for 2019-22.

Current Crime and Disorder Trends

An overview of crime and disorder has shown a continued rise in all types of crime within the Borough and this reflects increases across Lancashire.

The position at the year to April shows crime on the increase year on year:

| Crime | April 2017 - March 2018 | April 2016 - March 2017 | +/- | % |
|----------------------------|----------------------------|----------------------------|---------|-------|
| All Crime | 6,798 | 5,789 | + 1,009 | 17.4 |
| All Burglary | 819 | 718 | + 101 | 14.1 |
| Violence against person | 2,135 | 1,495 | + 640 | 42.8 |
| Vehicle Crime | 361 | 380 | - 19 | -5 |
| ASB | 3,809 | 4,191 | - 382 | - 9.1 |

Compared with the same period last year, rises can be seen to continue in three out of the five types of crime. However, it should be noted that the way crime is now recorded has changed and this has, in part, an influence on the statistics.

On the Road Safety front, there has been a decrease in the number of Road Traffic Collisions (RTCs) in East Lancashire and in Pendle. There was a reduction of one fatal RTC and 16 serious injury collisions. There was a reduction of 45 slight injury collisions.

Progress

- Blackburn CCTV hub continues to manage and monitor cameras 24/7 in Nelson, Brierfield Barnoldswick and Earby. Improvements to the CCTV schemes in Barnoldswick and Brierfield are about to commence.
- Continued work with Positive Action in the Community to retain additional Domestic Violence Services for young people (Look Out - funded until 2020 National Lottery) and support for the HAPPI project dealing with young homeless. The Domestic Violence Forum continues to provide a partner focus on DV in the Borough and deliver the DV Action Plan.

Anti-Social Behaviour (ASB) – Community Protection and Victim Support

- We use a multi-agency case management approach to working with victims at risk of harm from anti-social behaviour and vulnerable adults with complex needs. This is managed through the Pendle Anti-Social Behaviour Risk Assessment Conference (ASBRAC) and Transforming Lives Panel. We are currently working with nine vulnerable victims and fifteen vulnerable adults with an average time with the Panel of 3.9 and 4.9 months respectively. The two processes work because of the commitment of a range of partners and the interventions actioned between Panel meetings. We continue to work with partners towards a multi-agency co-located hub to develop this area of work further.
- Mediation, using the SMILE organisation, is an integral part of resolving neighbour and other disputes and we continue a joint funding approach with Burnley Council funded by the Lancashire Police and Crime Commissioner. Over 90% of referrals result in a resolution for the parties involved.
- Use of the new powers brought in with the Anti-Social, Crime and Policing Act, 2014 continues with 289 cases recorded to 31 May 2018. Of these two-thirds have been resolved; 70% without any formal warning; 92% without serving a Community Protection Notice and with 62% where a warning was issued or Notice served not resolved.
- Police ASB incident reporting is down 13% for the twelve months to 30 April 2018. During this period there were 3660 incidents reported compared with 10,600 in 2005/06.
- We carry out 32 Environmental Visual Audits each year, proactively identifying rubbish in back yards and back streets; properties open to access; grotspots and problem buildings.

Organised Crime Groups

- A GENGA/ Serious Organised Crime (SOC) Panel has been established in both Pendle and East Lancashire, to coordinate action locally. These are multi-agency forums.
- The PAM system continues to be used to exchange information on Organised Crime Groups across East Lancashire

Pendle Locality Review`

This review was carried out by the Violence and Vulnerability Unit in November 2017. It is a one-day process for local areas as part of the national strategy to tackle gangs and serious youth violence. It works as a broad-brush set of interviews and focus groups with front-line practitioners to gather information, knowledge and perception whilst building a qualitative picture of the key issues and drivers around county lines, gangs, youth violence and vulnerability.

This was to help recognise the crime being committed in private spaces as well as the public sphere; this type of crime often involves the criminal exploitation of children and adults on a physical, sexual and/or financial basis. Groups of offenders such as organised crime groups and disengaged young people carry out this abuse, often via illegal drug markets. Most of this violence and exploitation is not reported and won't always show up in recorded crime statistics.

County lines is an evolving national issue involving the use of mobile phone lines by groups to extend their drug dealing business to new locations outside their home areas. This issue affects overtly and covertly most areas around the country.

A report was produced following this process, and Paul Cullen from the Violence and Vulnerability presented the key findings and recommendations to Pendle Community Safety Partnership (plus other partners) in March. A short action plan has been produced, with some of the actions to be taken forward by the Burnley and Pendle Exploitation Group and some incorporated in the Community Safety Strategy action plan for 2018-19.

Pendle Community Safety Partnership will also be taking up the opportunity of a follow-on support day help to implement the recommendations from the Locality Review. This will be Home Office funded, taking place on 01.10.18.

Brierfield Action

A facilitated workshop took place in March, for partners working in Brierfield to assess the current challenges and identify ways of tackling these together.

The key themes which emerged were: parenting, aspirations and anti-social behaviour.

Since then, the Brierfield Strategic Group has been established and an action plan developed. This group has met twice and will meet quarterly to oversee the action plan. Different partners are responsible for different aspects; including the newly reformed Brierfield Youth Forum, which has been re-established to deliver on some key actions.

Pendle Community Safety Partnership will receive a six-monthly progress report.

Community Cohesion

We continue to collaborate with Building Bridges, who lead on the Good Neighbours Project. Alongside funding from the Big Lottery and Bowland Trust, Pendle Council is supporting Building Bridges in this work, with a commitment of £7,500 per year for four years.

The two key networks that the Council supports Building Bridges with are the Community Cohesion Action Network (CCAN) and the Forum of Faiths.

The CCAN consists of representatives from community groups across Pendle with a responsibility to maintain Cohesion as a priority local agenda. The aim is to provide a space to discuss local cohesion matters and develop a structured 'partnership' approach towards tackling some of the challenges we are facing.

- Members meet regularly and on a quarterly basis with average attendance of around 20 people.
- The role of chairperson is rotated between members.
- Significant developments have taken place over the past months whereby this network now consists of, organisations members, network organisation groups and a core group named Fusion which acts as a body where matters raised may be implemented into organisation work plans.

- Currently, the CCAN is moving into discussing and developing a strategic framework for Pendle on the agendas of Integration and Culture. Earlier this year the CCAN hosted Murryam Anwar from the Communities section of the Ministry of Housing Communities and Local Government.
- The Fusion group is working on a bid to the Paul Hamlyn Foundation for a 4-year community project.

Pendle Forum of Faiths (PFF) aims to bring together faith leaders to develop friendships and understanding on common social issues and interfaith matters.

- 19 people from 12 Churches and 6 Mosques across the borough form the current membership of this forum. The PFF runs very differently to CCAN and the focus is to bring people together for discussion, dialogue and relation-building.
- Regular meetings take place, once every 4 months with an average attendance of 8 people. Additional meetings take place between members to further build upon links and relationships.
- Over the past year the group also posted a number of joint public statements following national tragedies such as the Westminster attack. Members also led a public meeting using the Talkaoke system outside Nelson Library, only two days after the Manchester bombing.
- Currently closer links are taking place between;
 - St Luke's Brierfield with Brierfield Jamia Mosque;
 - Involvement with annual Faith and Music events in the Brierfield Community Centre;
 - St Paul's in Nelson with Nelson Community Mosque: regular joint assemblies (1 per school term) at Marsden Primary School;
 - St Bartholomew's in Colne with Colne Jamia Mosque: working towards an exchange programme between both places of worship.

With both the CCAN and the PFF, the strength is that they are led by the voluntary and community sector, enhancing the aims and objectives of the Council at a time of diminishing resources.

Working with Building Bridges and other partners, we submitted a response to the consultation on the Integrated Communities Strategy Green Paper. This followed a report to Policy and Resources Committee on 24.05.18, with a consultation deadline of 05.06.18. We await the final strategy document.

Prevent

The Prevent Duty was introduced in the Counter-Terrorism and Security Act 2015 and Pendle Council now has a statutory duty to have due regard to prevent the individuals being drawn into terrorism. We have a compliance plan covering key areas and have trained over 90% of staff to recognise and respond to signs that individuals are at risk. Special sessions for waste operatives to recognise specific activity linked to terror have taken place.

Burnley and Pendle Children's Partnership Board

The Board brings local agencies together to support effective collaboration in the development and delivery of services to children and their families. However, the future of the Board is uncertain as a Lancashire review is ongoing, following the disbandment of the County-wide Children and Young People's Trust.

Locally, the focus on the two Burnley and Pendle action plan priorities continues:

Child Sexual Exploitation (CSE) – awareness raising

The Burnley and Pendle CSE group has been re-established, once the East Lancashire CSE Group ceased to meet. The group was originally formed to provide a link between strategic plans and district delivery.

The group has recently expanded its remit, to raise awareness of all types of exploitation, including Child Criminal Exploitation (CCE) and County Lines. This is in line with national policy, and follows the direction of Lancashire County Council Children's Social Care, who has expanded its CSE team to become an Exploitation team.

Posters are currently being produced to raise awareness amongst the 'night time economy' sector, and will be distributed to local take-away premises, pubs, clubs, hotels and taxi offices.

The group is also responsible for taking forward some of the actions in the Locality Review action plan (as previously mentioned).

Within the Localities and Policy team, we continue to provide mandatory training to new Pendle taxi drivers on CSE and Human Trafficking. There is a requirement for this to be repeated very three years when licenses are renewed. As part of this session, we provide training on dementia awareness.

Family Learning

The Family Learning sub-group is developing work to bring family learning into services, for example, providing books in cafés and waiting areas. Wider initiatives such as Bookstart and Lancashire Reading Journey are also supported by partners on the sub-group.

Prior to the summer holidays, we called a meeting with partners to discuss coordination and promotion of summer activities across Pendle. This has resulted in an online directory, hosted by Pendle Council: https://www.pendle.gov.uk/homepage/83/summer_fun
This has the potential to be utilised further, during other school holiday periods.

Pendle Challenge

We continue to support the Pendle Challenge, through the quarterly Steering Group meetings and in supporting the governance of the Group and its task groups.

The following projects are ongoing:

- Pendle Reading Challenge and the Imagination Library
- Developing Future Leaders
- English as Additional Language Sharing
- Voice Pendle (oracy project)
- Arts in Early Years Project (with Curious Minds)
- Children's University
- Enterprise Advisor Network
- Business in the Community project

The Steering Group will meet again in October and with a new Chair, Debbie Cochran of Nelson and Colne College.

Health and Wellbeing

Pendle Health & Wellbeing Partnership is now established and is a merger of the ELCCG Pendle Locality Steering Group and the former Pendle Health & Wellbeing Group. It aims to bring together health and wellbeing leaders to support local change and bring about a place based approach to public sector reform. Membership includes:

- BPR Council for Voluntary Services
- Department of Work and Pensions
- East Lancashire Clinical Commissioning Group
- Lancashire County Council – Public Health
- Pendle Borough Council
- Pendle Leisure Trust
- Burnley Football Club in the Community
- Lancashire Constabulary – Pendle Division
- Transforming Lives - Pendle

More recently, links to our Health & Social Care Panel have been strengthened with the Partnership, along with the Council's Policy & Resources Committee, now determining Panel Reviews to ensure the emerging Panel Workplan supports delivery of Pendle's strategic Health priorities (Appendix 1). To date, a review on Healthy Schools programme in Pendle has been put forward and nominations from this Committee are now also sought.

Membership of the Partnership now includes 3 cross party Members, enabling direct links with this Committee and the Panel. The Partnership Chair is rotated between ELCCG (Dr Garda) and PBC (Cllr Foxley *tbc*).

Examples of Partnership initiatives to date include:

- *Patient Advisory Service*. DWP outreach in Primary Care, currently operating in Colne Health Centre with a view to rolling out across Pendle.
- *Employment Support through Sport*. Active Lancashire commissioned to deliver an employment support programme in target areas.
- *School Health Hubs*. Linking 4 Secondary schools into nearby Health Centres to facilitate links between schools and Primary Care.

Pendle Dementia Action Alliance

The Alliance has continued its proactive work in Pendle over 2017/18, delivering 4 public awareness events across Pendle (Joint Memory Walk with Burnley DAA September 17, Public Awareness Event Nov 17 Nelson, Public Awareness Event Jan 18 Colne, Public Awareness Event Mar 18 Barnoldswick), identifying and recognising Dementia Friendly buildings and organisations, promoting Dementia Awareness Week in May and establishing links with businesses interested in supporting dementia friendly Pendle.

Members are reminded that dementia awareness is now incorporated into the Taxi Licencing Safeguarding training programme.

Currently the Alliance is working with Age UK to establish a monthly Dementia Hub at their Walton Lane Day centre.

Emissions

As with previous years, we have produced our Annual Emissions report (Appendix 2) to capture emissions from our operations in accordance with the “Guidance on how to measure and report your greenhouse gas emissions” (DEFRA 2013), using the latest published emission factors and calculation spreadsheet.

Our Annual Emissions Report highlights the quantity of Greenhouse Gas Emissions we have generated throughout 2017/18 within one of 3 categories (defined as Scope 1, Scope 2 or Scope 3 in the Guidance). The data for each category varies greatly hence the importance of defining the Scopes within the report:

Scope 1 – Fuels used in boilers, furnaces or turbines.

In the Council’s case, this is natural gas used in Council owned and managed properties and Council controlled transport (mainly waste and cleansing services, ground maintenance vehicles and light commercial vans). This doesn’t include council owned Pendle Leisure Trust sites/ travel.

Scope 2 -Consumption of purchased electricity.

For the Council this is electricity consumed within Council owned and managed buildings. This doesn’t include council owned Pendle Leisure Trust sites

Scope 3 –This includes business travel for staff where they are using their own vehicles and outsourced activities. It includes Pendle Leisure Trust and some Liberata controlled buildings and staff travel.

Scope 1 & 2 both relate directly to PBC emissions generated from our building stock and transport fleet. The building stock includes all council buildings, including Liberata managed sites such as markets and admin buildings. It does not include PLT sites; this is included within Scope 3.

| | GHG emissions 2016/17 | GHG emissions 2017/18 | % difference |
|----------------------------------|--------------------------|--------------------------|--------------|
| Scope 1 | | | |
| Gas consumption | 287 | 298 | 4 |
| Owned transport | 643 | 629 | -2 |
| Process emissions | Not calculated | Not calculated | |
| Fugitive emissions | Not calculated | Not calculated | |
| Total scope 1 | 930 | 927 | 0 |
| Scope 2 | | | |
| Purchased electricity | 252 | 247 | -2 |
| Total scope 2 | 252 | 247 | -2 |
| Significant Scope 3 | | | |
| Business travel | 37 | 30 | 19 |
| Employee commuting | Not calculated | Not calculated | |
| Waste Disposal | Not calculated | Not calculated | |
| Product in use | Not calculated | Not calculated | |
| Outsourced services | 1,061 | 1,038 | -2 |
| Total significant scope 3 | 1,098 | 1,068 | -3 |
| TOTAL | 2,280 | 2,242 | -2 |

It appears that although we have not met our 2017/18 carbon emissions reduction targets for our building stock and transport fleet (2% and 5% respectively), we have seen a slight reduction for our fleet of 2%. Our gas consumption in our building stock increased by 4% whereas our electricity usage declined slightly by 2%.

Scope 1

We have seen an increase in our gas consumption under scope 1 (4%). Our gas use in our main admin buildings, Nelson Town Hall and Elliott House, increased significantly by 17% and 9% respectively. For example, the Town Hall consumed 360,015Kwh of gas in 2017/18 compared to 307,170 in 2016/17.

Our fleet fuel consumption reduced by 2% over the reporting period. Our vehicles used 242,311 litres in 2017/18 compared to 246,344 in 2016/17.

Scope 2

Although our electricity consumption (Scope 2) reduced by 2%, increases were noted in our main admin buildings and markets.

Scope 3

Our business travel appears to have decreased over the reporting period. PBC and PLT staff generated 99,295 business miles over 2017/18, compared to 122,555 miles the previous year.

Energy consumption from outsourced services (PLT sites) reduced with declines of 2.6% recorded for electricity consumption and 0.4% for gas.

Appendix 3 provides a further breakdown of our energy consumption for our building stock and transport fleet.

Equality and Diversity

The following developments have occurred within Pendle Council's approach towards equality and diversity between June 2017 and June 2018:

- Continued work towards the actions identified in the Equalities Objectives Action Plan 2014-2018. This included:-
 - Support towards the development of service impact assessments as and when required
 - Updating of the Council's intranet and internet webpages on equalities issues
- Development of a new [Equalities Objectives Action Plan 2018-2022](#)
- Review of the work of the Corporate Equalities Steering Group (CESG). It was agreed that in order to maximise resources and avoid duplication, Management Team would take on the role of CESG as part of its wider work.

Pendle Vision Board

Over the last 12 months the Pendle Vision Board has continued with its aim of promoting the economic wellbeing of the borough and enhancing the quality of life in Pendle. The group represents a number of the borough's business people to offer one voice to represent the private sector of Pendle. Once again this year saw the Board welcoming new business members; the board is representative of the economic make-up of Pendle.

The Vision Board meetings give an opportunity for Members to discuss business conditions in the light of major events, and challenges both locally and nationally. This year in particular discussion has focused on connectivity and major regeneration projects in Pendle, and how they will directly impact on the economy of the area.

A focus on the skills agenda has also remained high. The Vision Board supports a number of initiatives including the Pendle Challenge, the national Enterprise Advisor Network, and the recently launched Careers Hub (Blackpool, Burnley and Pendle). The programmes seek to improve careers and enterprise advice and activities within schools by engaging employers to work with schools and colleges to develop careers. The Vision Board has also received presentations regarding the new Apprenticeship Levy and the implications of this for businesses

In addition, the Vision Board supported the annual Work Inspiration event in February 2018. Work Inspiration is a 1 day event to provide students with an all-inclusive, business led opportunity to explore possible careers. Approximately 900 pupils attended from Pendle schools together with 24 local businesses.

The Vision Board also supported the annual Focus on Your Business week in October 2017. This is an annual event which hosts workshops to support and target businesses from start-up stage right through to sector leading companies. The week involved 17 different events/workshops with approximately 206 delegates attending.

Following the success of the Pendle promotional film produced last year, the Vision Board will continue to promote Pendle through a recently established “Make It In Pendle” campaign, which will be launched in Autumn 2018.

Pendle Vision Board continues to be complemented by Pendle Connects. These events are free to attend and open to any Pendle business. They involve a guest panel of experts debating a particular topic or sharing knowledge, with an opportunity for business networking before and after. Four events are held every year, with approx. 40 businesses attending each time.

The sixth Pendle Business Awards were held in July 2018 at the Fence Gate Inn, the awards are held every two years and celebrate the success of businesses in Pendle. The event is jointly hosted by the Vision Board in partnership with Pendle Council. This year saw a record number of businesses applying for the awards.

IMPLICATIONS

Policy: All are priority policy action areas for the Borough Council and its partners. The delivery will make a significant contribution to the Council’s overall strategic objectives.

Financial: No direct implications from this report. Groups such as Pendle CSP, DAA and CCAN are currently attracting funding into Pendle to deliver actions or support delivery.

Legal: Delivery of this work supports the Council deliver its legal responsibility

Risk Management: No direct implications from this report.

Health and Safety: No direct implications from this report.

Sustainability: These policy areas assist in building and maintaining healthy, safe, economically sustainable communities in Pendle

Community Safety: Pendle CSP fulfils the Borough's statutory responsibility under the 1998 Crime and Disorder Act

Equality and Diversity: The Council's Equality and Diversity policy continues to be applied across these areas of work.

APPENDICES

Appendix 1: Pendle Health Priorities

Appendix 2: Annual Emissions Report

Appendix 3: Energy consumption for Building Stock and Transport Fleet

LIST OF BACKGROUND PAPERS

Pendle Locality Review report