

REPORT FROM: NEIGHBOURHOOD SERVICES MANAGER

TO: COLNE AND DISTRICT COMMITTEE

DATE: 7 DECEMBER 2017

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# **CAPITAL PROGRAMME 2017/18**

#### **PURPOSE OF REPORT**

To advise members on the Committee's 2017/18 capital budget.

#### **RECOMMENDATION**

- (1) That members note only the schemes listed in Appendix 1 have agreed funding.
- (2) That the new bid at paragraph 8 be considered by the Committee.
- (3) That the underspend detailed in paragraph 11 be considered by the Committee.

## REASON FOR RECOMMENDATION

To enable the capital programme funding to be allocated efficiently and effectively.

#### **ISSUE**

## Uncommitted Balance from 2016/17

1. This is £1,082.

## Allocation for 2017/18

2. This is £26,100 capital plus £18,260 revenue contribution to capital – totalling £44,360.

#### Effective Total Allocation for 2017/18

3. This is £45,442.

#### Commitments for 2017/18

4. These total £42,903 (see Appendix 1 for a detailed breakdown).

#### Balance for 2017/18

5. This is £2,539.

## Additional Sources of Capital Funding

6. Appendix 2 to this report is a list (for information) of current Section 106 (Planning) Agreements where finance has been received provided by Planning and Legal Services relating to the Colne and District Committee area.

#### Financial Advice

7. Please refer to the Financial Implications section of this report. Bids for new funding should be submitted on the usual forms (Form A for internal bids and Form B for external bids) in order that members can evaluate them on a consistent basis.

#### **New/Deferred Bids**

8. **Replacement of Damaged Street Trees:** submitted by Scott Whalley, Engineering Manager – £388 (see bid at Appendix 3).

# **Existing Bids**

9. Litter Bins (Appendix 1, item 1). At the October meeting it was resolved that a report be submitted to the next meeting regarding the cost of providing a dog waste bin on the Rough side of Skipton Old Road, Colne, opposite Bents and replacing the one outside Stanley House Vets, Albert Road, Colne. The Waste Services Manager reports that they erected a bin on Skipton Old Road in early November. With regard to the bin outside the vets, it just needed new handles and the cost of this will be met from existing street cleansing budgets.

## Overspend – Additional Funding Required

10. None.

#### Underspend – De-allocate Funding

11. **New waste bin for Market Street (Appendix 1, item 17).** Neighbourhood Services carried out some town centre improvement works earlier this year and were able to provide a replacement bin using existing funds. Therefore, members are recommended to de-allocate these funds and return the £259 to the capital programme.

#### Horticultural Projects/Events

12. The 2017/18 allocation for horticulture projects/events has been allocated per member as detailed below, to be used from January 2018.

| Ward       | Councillor           | 2016/17<br>Balance | 2017/18<br>Allocation | Committed to Date | Balance   |
|------------|----------------------|--------------------|-----------------------|-------------------|-----------|
| Boulsworth |                      |                    |                       |                   |           |
|            | Sarah Cockburn-Price | £1,000.00          | £1,000.00             | £500.00           | £1,500.00 |
|            | Margaret Foxley      | £1,000.00          | £1,000.00             | £1,000.00         | £1,000.00 |
|            | Paul White           | £1,000.00          | £1,000.00             | £1,000.00         | £1,000.00 |
| Foulridge  |                      |                    |                       |                   |           |
|            | Graham Waugh         | £0.00              | £1,000.00             | £1,000.00         | £0.00     |

| Horsfield     |                  |            |            |           |            |  |
|---------------|------------------|------------|------------|-----------|------------|--|
|               | Neil Butterworth | £1,000.00  | £1,000.00  | £0.00     | £2,000.00  |  |
|               | Jonathan Nixon   | £250.00    | £1,000.00  | £0.00     | £1,250.00  |  |
|               | Steve Petty      | £1,000.00  | £1,000.00  | £0.00     | £2,000.00  |  |
| Vivary Bridge |                  |            |            |           |            |  |
|               | David Clegg      | £500.00    | £1,000.00  | £500.00   | £1,000.00  |  |
|               | Joe Cooney       | £0.00      | £1,000.00  | £0.00     | £1,000.00  |  |
|               | Nathan McCollum  | £0.00      | £1,000.00  | £0.00     | £1,000.00  |  |
| Waterside     |                  |            |            |           |            |  |
|               | Tony Greaves     | £1,500.00  | £1,000.00  | £1,500.00 | £1,000.00  |  |
|               | Dorothy Lord     | £1,500.00  | £1,000.00  | £1,500.00 | £1,000.00  |  |
|               | Graham Roach     | £1,500.00  | £1,000.00  | £0.00     | £2,500.00  |  |
| Total         |                  | £10,250.00 | £13,000.00 | £7,000.00 | £16,250.00 |  |

#### April

- 13. **Trawden in Bloom:** £250 each from Cllrs Cockburn-Price, Foxley and White (with Cllr Cockburn-Price's allocation specifically to fund topsoil for the children's nursery beds).
- 14. Laneshaw Bridge Primary School: £125 each from Cllrs Foxley and White.
- 15. Christ Church C of E Primary School: £125 each from Cllrs Foxley and White.
- 16. Trawden Forest Primary School: £125 each from Cllrs Foxley and White.
- 17. Christ Church, Colne: £125 each from Cllrs Foxley and White.
- 18. St Mary's Church, Trawden: £125 each from Clirs Foxley and White.
- 19. Trawden Community Centre: £125 each from Cllrs Foxley and White.
- 20. Colne in Bloom: £250 from Cllr Cockburn-Price.
- 21. Friends of Alkincoats Park: £500 from Cllr Clegg.
- 22. **Colne in Bloom:** £1,500 from Cllr Lord.

## <u>June</u>

23. Colne in Bloom: £1,500 from Cllr Greaves.

#### August

24. **Foulridge Parish Council:** £1,000 from Cllr Waugh.

## Possible Future Schemes (no allocation made yet)

25. None.

#### **IMPLICATIONS**

**Policy:** The capital programme is required to be allocated and managed in accordance with the Council's Corporate Capital Strategy 2015/18.

**Financial:** Expenditure for capital purposes is primarily expenditure on the acquisition, reclamation or enhancement of assets (eg buildings, land, plant and machinery). "Enhancement" means substantially lengthening the useful life of the asset, substantially increasing its open market value or substantially increasing the use of the asset. Other expenditure for capital purposes can include computer costs (for use over a period exceeding one year) and incidental costs involved in a capital project (eg officers' salaries and professional fees). Anything not covered by "proper practices" must be treated as revenue expenditure.

As in previous years, and in accordance with proper accounting practice, the revenue allocations can be used to fund capital expenditure but under no circumstances can the capital allocation be used to fund revenue expenditure.

A list of good practice in the allocation of funding has been proposed by the Council's Chief Finance Officer in order to assist members when considering the allocation of the capital and revenue budgets. The list is as follows:

- 1. The funding should assist a scheme which contributes to meeting the Council's corporate priorities.
- 2. Allocate reasonable amounts to projects early to allow for effective planning and implementation.
- 3. Look for opportunities to maximise the effectiveness of the allocation through match funding.
- 4. Consider allowing some contingency for projects that may be presented during the year.
- 5. Try to avoid allocation of funds at the end of the financial year.
- 6. Consider the revenue consequences of capital schemes in terms of ongoing cost.

**Legal:** There are legal implications for a number of the proposals listed above in terms of necessary permissions, agreements and possible long-term liabilities and responsibilities.

**Risk Management:** The capital programme is required to be allocated and managed in accordance with the Council's policies and procedures. The proper management of the programme is intended to minimise any exposure to unnecessary risk associated with the programme and the individual schemes within it.

**Health and Safety:** The implementation of the programme has associated risks in terms of health and safety. The Council is required to meet all relevant legal requirements for the effective management of health and safety risk and has policies and procedures in place to ensure health and safety standards are maintained.

**Climate Change:** Some of the schemes identified will encourage the reduction of carbon emissions, such as traffic calming schemes and cycle facility provision.

**Community Safety:** A number of the schemes listed above have implications in terms of community safety. Wherever possible, the projects are managed in a way that enhances community safety.

**Equality and Diversity:** The capital programme is required to be allocated and managed in accordance with the Council's policies and procedures, including those relating to equality and diversity.

## **APPENDICES**

- Appendix 1: Capital Programme Commitments for 2017/18 for Colne and District Committee.
- Appendix 2: List of Section 106 Agreements for the Colne and District Committee Area.
- Appendix 3: Replacement of Damaged Street Trees (Form A).

# LIST OF BACKGROUND PAPERS

None.

| Sch.<br>No. | Date Allocated and<br>Scheme Details                                      | Lead<br>Officer/<br>Service<br>Area | c/f from<br>previous<br>Years | Allocated 2017/18 | Total<br>Allocation | In-Year<br>Spend | Allocation<br>Remaining<br>in Ledger | Status of Scheme/Remarks   |
|-------------|---|-------------------------------------|-------------------------------|-------------------|---------------------|------------------|--------------------------------------|--|
| 1           | 09/06/16<br>Litter and dog waste bins                                     | C Taylor<br>(ES)                    | £501                          | £0                | £501                | £0               | £501                                 | Quarterly spend is reported in the Environmental Crime Update reports. There was zero spend in 2016/17 but Environment Services requested that the funding be carried forward for spend in 2017/18. There was no spend in Q1 or Q2 of this year                |
| 2           | 05/06/14 Town centre improvements   | S Whalley<br>(NS)                   | £5,000                        | (£5,000)          | 03                  | 03               | £0                                   | The original allocation of £5,000 was deallocated on 30/03/17  |
| 3           | 15/06/17 Premise improvement grants                                       | P Collins<br>(HHED)                 | £10,434                       | £5,000            | £15,434             | £5,218           | £10,216                              | £10,000 was de-allocated on 30/03/17 but<br>a new allocation of £15,000 was awarded<br>on 15/06/17. It is believed that the time<br>limit for using the Sainsbury's S106 funds<br>has now expired  |
| 4           | 01/03/12 Knotts Lane Allotments fencing, clearing and preparation         | Colne Town<br>Council               | £9,767                        | £0                | £9,767              | £0               | £9,767                               | The scheme was approved at the CDC meeting on 1/3/2012 and reconfirmed on 08/11/12. Executive resolved on 22/05/13 to acquire the land without the need for a Management Agreement with the Town Council. Legal Services has the potential acquisition in hand |
| 5           | 14/06/12<br>A Safer Colne project   | M Armfield<br>(DLS)                 | £567                          | £0                | £567                | £182             | £385                                 | Ongoing. The remaining funds will be spent on purchasing cocaine wipes and further sniffer dog operations in licensed premises   |
| 6           | 09/05/13 Fothergill/Cragg Street resident only parking signing and lining | S Farnell<br>(NS)                   | £4,000                        | £0                | £4,000              | £0               | £4,000                               | £4,000 allocated on 09/05/13. Awaiting invoice from LCC for advertising of the TRO. The permit scheme is now active  |
| 7           | <b>04/07/13</b> Provision of missing grate covers                         | S Whalley<br>(NS)                   | £812                          | £0                | £812                | £0               | £812                                 | Ongoing  |

| Sch.<br>No. | Date Allocated and<br>Scheme Details                    | Lead<br>Officer/<br>Service<br>Area | c/f from<br>previous<br>Years | Allocated 2017/18 | Total<br>Allocation | In-Year<br>Spend | Allocation<br>Remaining<br>in Ledger | Status of Scheme/Remarks   |
|-------------|---|-------------------------------------|-------------------------------|-------------------|---------------------|------------------|--------------------------------------|--|
| 8           | <b>05/12/13</b> Parkway TRO and lockable bollards       | S Whalley<br>(NS)                   | £1,750                        | £0                | £1,750              | £0               | £1,750                               | £1,750 agreed by CDC on 05/12/13. LCC to advertise the TRO. Bollards to be ordered once TRO in place   |
| 9           | 30/03/17 Boulsworth environmental improvement fund      | M Hunting<br>(NS)                   | £6,841                        | £4,000            | £10,841             | £4,608           | £6,233                               | £1,596.61 uncommitted from 2016/17. £3,336 for Keighley Road bus shelter rescinded on 30/03/16 and a new allocation of £4,000. Starting balance is therefore £8,932.61: 2017/18 commitments: • £150 for Peace Garden in Trawden (22/03/17) • £50 for hi-vis vests for Trawden in Bloom |
|             |   |                                     |                               |                   |                     |                  |                                      | volunteers (22/03/17)  • £1,000 for Trawden Garden Committee (30/3/17)  • £1,500 towards renovation of Trawden Victorian Loos (12/9/2017)  £6,232.61 uncommitted   |
| 10          | 30/03/17 Foulridge environmental improvement fund       | M Hunting<br>(NS)                   | £0                            | £1,333            | £1,333              | £1,333           | £0                                   | New funds transferred to Foulridge Parish<br>Council   |
| 11          | 30/03/17<br>Horsfield environmental<br>improvement fund | M Hunting<br>(NS)                   | £2,889                        | £4,000            | £6,889              | £0               | £6,889                               | £2,888.92 uncommitted from 2016/17. New allocation of £4,000 on 30/03/17. Uncommitted balance of £6,888.92   |

| Sch.<br>No. | Date Allocated and<br>Scheme Details              | Lead<br>Officer/<br>Service<br>Area | c/f from<br>previous<br>Years | Allocated 2017/18 | Total<br>Allocation | In-Year<br>Spend | Allocation<br>Remaining<br>in Ledger | Status of Scheme/Remarks   |  |  |  |
|-------------|---|-------------------------------------|-------------------------------|-------------------|---------------------|------------------|--------------------------------------|--|--|--|--|
| 12          | <b>30/03/17</b><br>Vivary Bridge                  | M Hunting<br>(NS)                   | £6,435                        | £4,000            | £10,435             | £700             | £9,735                               | £5,085 uncommitted from 2016/17. New allocation of £4,000 on 30/03/17.   |  |  |  |
|             | environmental improvement fund                    |                                     |                               |                   |                     |                  |                                      | 2017/18 commitments:   |  |  |  |
|             |   |                                     |                               |                   |                     |                  |                                      | • £500 for North Valley Youth Club (30/3/2017) (paid)  |  |  |  |
|             |   |                                     |                               |                   |                     |                  |                                      | • £200 for Colne Horticultural Society (30/3/2017) (paid)  |  |  |  |
|             |   |                                     |                               |                   |                     |                  |                                      | <ul> <li>Reinstatement of public pay phone at<br/>Alkincoats Café (costs being<br/>investigated)</li> </ul>  |  |  |  |
|             |   |                                     |                               |                   |                     |                  |                                      | Uncommitted balance of £8,385 (not including pay phone costs)  |  |  |  |
| 13          | 30/03/17 Waterside environmental improvement fund | M Hunting<br>(NS)                   | £0                            | £4,000            | £4,000              | £4,000           | £0                                   | £4,000 allocated on 30/03/17. All funds transferred to Waterside NAG   |  |  |  |
| 14          | 08/10/15<br>Grant to Colne In Bloom               | L Cooper<br>(NS)                    | £4,410                        | £3,250            | £7,660              | £7,660           | £0                                   | £4,410 carried forward from 2016/17. From the horticulture projects/events individual allocations, virements of £250 (Cllr Sarah Cockburn-Price), £1,500 (Cllr Lord) and £1,500 (Cllr Greaves) made  |  |  |  |
| 15          | 01/04/15 Footpath improvements at Colne Water     | T Partridge<br>(NS)                 | £4,500                        | £0                | £4,500              | £0 £4,500        |                                      | Planning and design work has been carried out but the project is currently on hold because LCC (which has agreed 75% funding) has said that there may be a problem with funding the project this year. As soon as this problem is resolved work on the project will continue |  |  |  |
| 16          | 30/03/17<br>Horticulture projects and<br>events   | M Hunting<br>(NS)                   | £10,250                       | £9,750            | £20,000             | £3,750           | £16,250                              | £10,250 carried forward from 2016/17 and<br>a new allocation of £13,000 made on<br>30/03/17. £3,250 vired to Colne in Bloom<br>from Cllrs Cockburn-Price, Lord and<br>Greaves  |  |  |  |
| 17          | 03/12/15<br>New waste bin for Market<br>Street    | D Walker<br>(ES)                    | £259                          | £0                | £259                | £0               | £259                                 | Agreed at CDC meeting on 3/12/15, subject to a second waste bin being provided by Environmental Services. Request made to de-allocate the funds  |  |  |  |

| Sch.<br>No. | Date Allocated and<br>Scheme Details                     | Lead<br>Officer/<br>Service<br>Area | c/f from<br>previous<br>Years | Allocated 2017/18 | Total<br>Allocation | In-Year<br>Spend | Allocation<br>Remaining<br>in Ledger | Status of Scheme/Remarks  |
|-------------|--|-------------------------------------|-------------------------------|-------------------|---------------------|------------------|--------------------------------------|---|
| 18          | 09/02/17<br>Colne's coat of arms on<br>Colne Library     | R Chappell<br>(Liberata)            | £639                          | £0                | £639                | £639             | £0                                   | £639 allocated on 09/02/17 to prepare the surface for painting and restoration of the Coat of Arms at Colne Library to its original design. Works completed |
| 19          | 09/02/17 Replacement trees at Walton Street              | T Wilson<br>(NS)                    | £112                          | 03                | £112                | £0               | £112                                 | £112 allocated on 09/02/17  |
| 20          | <b>01/04/17</b> Colne Gala                               | M Hunting (NS)                      | £0                            | £700              | £700                | £700             | £0                                   | £700 allocated on 30/03/17. Payment made  |
| 21          | 01/04/17<br>Swimming Club level 2<br>teacher training    | M Hunting<br>(NS)                   | £0                            | £2,250            | £2,250              | £2,250           | £0                                   | £2,250 allocated on 30/03/17. Payment made  |
| 22          | 01/04/17<br>Greenfield Road speed<br>humps               | S Whalley<br>(NS)                   | 03                            | £1,425            | £1,425              | £1,425           | £0                                   | £1,425 allocated on 30/03/17 to match fund the contribution from the Executive on 16/03/07  |
| 23          | 10/07/17 Blues Festival contribution                     | Colne Town<br>Council               | £0                            | £3,500            | £3,500              | £3,500           | £0                                   | Payment made  |
| 24          | 05/10/17<br>Tree pit enhancement                         | S Whalley<br>(NS)                   |                               | £2,000            | £2,000              | £0               | £2,000                               | £2,000 agreed, subject to the colour of the materials being sent to members for agreement   |
| 26          | 05/10/17<br>Greenfield Road gate                         | T Wilson<br>(NS)                    |                               | £600              | £600                | £0               | £600                                 |   |
| 27          | 05/10/17 Alleygating maintenance (repairs and paintwork) | G Whitehead (NS)                    |                               | £2,095            | £2,095              | £0               | £2,095                               |   |
|             | Subtotal   |                                     | £69,166                       | £42,903           | £112,069            | £35,965          | £76,104                              |   |
|             | Un-allocated Funds                                       |                                     | £1,082                        | £1,457            | £2,539              | £0               | £2,539                               |   |
|             | Total Funds Available 17/18                              |                                     | £70,248                       | £44,360           | £114,608            | £35,965          | £78,643                              |   |

# **Finance Received**

| Planning Ref | Legal<br>Ref | Finance<br>Ref | PP Granted | Started | Section 106<br>Completed |  | Purpose of<br>Agreement   | Committee | Trigger for<br>Payment                    | Amount     | Amount in<br>Accounts | Amount<br>Committed | Utilised |  | Lead<br>Officer | Progress   |
|--------------|--------------|----------------|------------|---------|--------------------------|--|---|-----------|---|------------|-----------------------|---------------------|----------|--|-----------------|--|
| 13/99/0418P  | LEG/8        | IA007          | 7/10/1999  | Yes     | 6/10/1999                |  | Brownfield site development fund                                    | Colne     | Before land<br>used as car<br>park        | 34,735.00  | 34,735.00             | 2                   |          | None   | D Morris        | Money to be spent<br>on employment<br>land. Brierfield Mill?   |
| 13/05/0267P  | 2124         | IA040          | 3/6/2005   | Yes     | 26/9/2006                | Land to rear<br>of Barrowford<br>Road, Colne | Play area in the proximity  | Colne     | Prior to the occupation of first dwelling | 16,000.00  | 960.88                |                     |          | 10 years<br>from payment   | K Roberts       | Any remaining money to go towards maintenance?   |
| 13/09/0078P  |              | 74786.4        | 11/7/2008  | No      | No                       | Antiques,                                    | Transport and public realm improvements. Improvement to bus service | Colne     | Prior to store opening                    | 390,500.00 | 38,795.81             |                     |          |  | P Atkinson      | Update report required by ESP. Sainsbury's   |
| 13/04/0979P  | 2045         | IA032          | 27/6/2005  | Yes     | 21/3/2005                | Garage,<br>Knotts Lane                       | Provision of and improvements to public open space in locality      | Colne     | Prior to the occupation of first dwelling | 35,000.00  | 5,468.95              | 5,468.95            |          | 10 years<br>from payment   | K Roberts       | Knotts Drive gateway scheme. Completed. Residual money of £5,468.95 to be used by Parks for maintaining the site |
| 13/98/0224P  | LEG/8        | IA002          | 30/11/1998 | Yes     | 30/11/1998               | Knotts Lane,<br>Colne                        | Nothing specified in deed? Provision of play area, Knotts Lane      | Colne     | Prior to occupation                       | 10,420.00  | 20.00                 |                     |          | 9/2/2008   | K Roberts       | £20 residual   |
| 13/99/0557P  | LEG/8        | IA013          | 31/3/2000  | Yes     | 31/03/2000               | North Valley<br>Retail Park                  | Lighted footpaths<br>10-year<br>maintenance work.<br>North Valley   | Colne     | Prior to occupation                       | 60,000.00  | 133.96                |                     |          | 18 months of<br>payment -<br>construction<br>of footpaths -<br>maintenance/<br>landscaping -<br>None | P Atkinson      | EAG to maintain<br>the footpath until<br>the money is used<br>and then can be<br>removed from list               |



(FORM A: INTERNAL BIDS)

# BIDS FOR FUNDING FROM AREA COMMITTEES CAPITAL (AND REVENUE) PRO FORMA

Short Project Title: Replacement of Damaged Street Trees

Bid submitted by: Scott Whalley, Engineering Manager

On behalf of (please include contact details): Neighbourhood Services, Elliott House, 9 Market Square, Nelson (Tel No 661050)

**Amount requested:** £388 (£500 required but £112 already allocated so £388 requested this time around)

**Brief details of Project:** Engineers completed schemes in 2014/15 using Cluster Funding for environmental enhancements including street trees in Brieffield, Nelson and Colne. Many of the trees we planted have been vandalised or have not taken and need replacing. The original funding is no longer available and so we are making this request to improve the street scene. The scheme in Colne is as follows:

 Walton Street – 1 tree to be removed and replaced, with fertiliser applied to additional 5 tree pits

**Main Outcomes to be Achieved:** The street will be enhanced and look cared for which should help to deter further vandalism

When will Project be implemented? During the planting season, October 2017 to March 2018 should funding be approved

Who will undertake the Project works? One of our approved contractors will carry out the works. We have obtained two quotations

Is the bid for capital or revenue funding? Capital

**Is there match funding for the Project from elsewhere?** No, the original funding finished

If so, please give details: N/A

Are there long-term revenue consequences and how will these be funded? No long-term revenue consequence but should the trees be subject to vandalism again in the future we would need to reapply for capital funding to replace them again