

REPORT FROM: NEIGHBOURHOOD SERVICES MANAGER

TO: COLNE AND DISTRICT COMMITTEE

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CAPITAL PROGRAMME 2017/18

PURPOSE OF REPORT

To advise members on the Committee's 2017/18 capital budget.

RECOMMENDATION

- (1) That members note only the schemes listed in Appendix 1 have agreed funding.
- (2) That the new bids at paragraphs 8 and 9 be considered by the Committee.
- (3) That the previous bid at paragraph 10 be reconsidered by the Committee.

REASON FOR RECOMMENDATION

To enable the capital programme funding to be allocated efficiently and effectively.

ISSUE

Uncommitted Balance from 2016/17

1. This is £1,082.

Allocation for 2017/18

2. This is £26,100 capital plus £18,260 revenue contribution to capital – totalling £44,360.

Effective Total Allocation for 2017/18

3. This is £45,442.

Commitments for 2017/18

4. These total **£38,208** (see Appendix 1 for a detailed breakdown).

Balance for 2017/18

5. This is **£7,234**.

Additional Sources of Capital Funding

6. Appendix 2 to this report is a list (for information) of current Section 106 (Planning) Agreements where finance has been received provided by Planning and Legal Services relating to the Colne and District Committee area.

Financial Advice

7. Please refer to the Financial Implications section of this report. Bids for new funding should be submitted on the usual forms (Form A for internal bids and Form B for external bids) in order that members can evaluate them on a consistent basis.

New/Deferred Bids

8. **Tree Pit Enhancement:** submitted by Scott Whalley, Engineering Manager – £2,000 (see bid at Appendix 3).
9. **Greenfield Road Gate:** submitted by Tricia Wilson, Project Coordinator – £600 (see bid at Appendix 4).
10. **Alleygating Maintenance: £2,095.** A bid was submitted by Geoff Whitehead, Community Protection and Localities Team, on 15 June 2017. The bid was referred to the Executive where it was resolved in August not to agree to the bid and that the area committee be asked to fund the works from its own resources. A copy of the bid is attached so that the matter can be reconsidered.

Existing Bids

Overspend – Additional Funding Required

11. None.

Underspend – De-allocate Funding

12. None.

Horticultural Projects/Events

13. The 2017/18 allocation for horticulture projects/events has been allocated per member as detailed below, to be used from January 2018.

Ward	Councillor	2016/17 Balance	2017/18 Allocation	Committed to Date	Balance
Boulsworth	Sarah Cockburn-Price	£1,000.00	£1,000.00	£500.00	£1,500.00
	Margaret Foxley	£1,000.00	£1,000.00	£1,000.00	£1,000.00
	Paul White	£1,000.00	£1,000.00	£1,000.00	£1,000.00
Foulridge	Graham Waugh	£0.00	£1,000.00	£1,000.00	£0.00

Horsfield	Neil Butterworth	£1,000.00	£1,000.00	£0.00	£2,000.00
	Jonathan Nixon	£250.00	£1,000.00	£0.00	£1,250.00
	Steve Petty	£1,000.00	£1,000.00	£0.00	£2,000.00
Vivary Bridge	David Clegg	£500.00	£1,000.00	£500.00	£1,000.00
	Joe Cooney	£0.00	£1,000.00	£0.00	£1,000.00
	Nathan McCollum	£0.00	£1,000.00	£0.00	£1,000.00
Waterside	Tony Greaves	£1,500.00	£1,000.00	£1,500.00	£1,000.00
	Dorothy Lord	£1,500.00	£1,000.00	£1,500.00	£1,000.00
	Graham Roach	£1,500.00	£1,000.00	£0.00	£2,500.00
Total		£10,250.00	£13,000.00	£7,000.00	£16,250.00

April

14. **Trawden in Bloom:** £250 each from Cllrs Cockburn-Price, Foxley and White (with Cllr Cockburn-Price's allocation specifically to fund topsoil for the children's nursery beds).
15. **Laneshaw Bridge Primary School:** £125 each from Cllrs Foxley and White.
16. **Christ Church C of E Primary School:** £125 each from Cllrs Foxley and White.
17. **Trawden Forest Primary School:** £125 each from Cllrs Foxley and White.
18. **Christ Church, Colne:** £125 each from Cllrs Foxley and White.
19. **St Mary's Church, Trawden:** £125 each from Cllrs Foxley and White.
20. **Trawden Community Centre:** £125 each from Cllrs Foxley and White.
21. **Colne in Bloom:** £250 from Cllr Cockburn-Price.
22. **Friends of Alkincoats Park:** £500 from Cllr Clegg.
23. **Colne in Bloom:** £1,500 from Cllr Lord.

June

24. **Colne in Bloom:** £1,500 from Cllr Greaves.

July

25. Nothing.

August

26. **Foulridge Parish Council:** £1,000 from Cllr Waugh.

Possible Future Schemes (no allocation made yet)

27. None.

IMPLICATIONS

Policy: The capital programme is required to be allocated and managed in accordance with the Council's Corporate Capital Strategy 2015/18.

Financial: Expenditure for capital purposes is primarily expenditure on the acquisition, reclamation or enhancement of assets (eg buildings, land, plant and machinery). "Enhancement" means substantially lengthening the useful life of the asset, substantially increasing its open market value or substantially increasing the use of the asset. Other expenditure for capital purposes can include computer costs (for use over a period exceeding one year) and incidental costs involved in a capital project (eg officers' salaries and professional fees). Anything not covered by "proper practices" must be treated as revenue expenditure.

As in previous years, and in accordance with proper accounting practice, the revenue allocations can be used to fund capital expenditure but under no circumstances can the capital allocation be used to fund revenue expenditure.

A list of good practice in the allocation of funding has been proposed by the Council's Chief Finance Officer in order to assist members when considering the allocation of the capital and revenue budgets. The list is as follows:

1. The funding should assist a scheme which contributes to meeting the Council's corporate priorities.
2. Allocate reasonable amounts to projects early to allow for effective planning and implementation.
3. Look for opportunities to maximise the effectiveness of the allocation through match funding.
4. Consider allowing some contingency for projects that may be presented during the year.
5. Try to avoid allocation of funds at the end of the financial year.
6. Consider the revenue consequences of capital schemes in terms of ongoing cost.

Legal: There are legal implications for a number of the proposals listed above in terms of necessary permissions, agreements and possible long-term liabilities and responsibilities.

Risk Management: The capital programme is required to be allocated and managed in accordance with the Council's policies and procedures. The proper management of the programme is intended to minimise any exposure to unnecessary risk associated with the programme and the individual schemes within it.

Health and Safety: The implementation of the programme has associated risks in terms of health and safety. The Council is required to meet all relevant legal requirements for the effective management of health and safety risk and has policies and procedures in place to ensure health and safety standards are maintained.

Climate Change: Some of the schemes identified will encourage the reduction of carbon emissions, such as traffic calming schemes and cycle facility provision.

Community Safety: A number of the schemes listed above have implications in terms of community safety. Wherever possible, the projects are managed in a way that enhances community safety.

Equality and Diversity: The capital programme is required to be allocated and managed in accordance with the Council's policies and procedures, including those relating to equality and diversity.

APPENDICES

Appendix 1: Capital Programme Commitments for 2017/18 for Colne and District Committee.

Appendix 2: List of Section 106 Agreements for the Colne and District Committee Area.

Appendix 3: Tree Pit Enhancement (Form A).

Appendix 4: Greenfield Road Gate (Form A).

Appendix 5: Alleygating Maintenance (Repairs and Paintwork) (Form A).

LIST OF BACKGROUND PAPERS

None.

Sch. No.	Date Allocated and Scheme Details	Lead Officer/ Service Area	c/f from previous Years	Allocated 2017/18	Total Allocation	In-Year Spend	Allocation Remaining in Ledger	Status of Scheme/Remarks
1	09/06/16 Litter and dog waste bins	C Taylor (ES)	£501	£0	£501	£0	£501	Quarterly spend is reported in the Environmental Crime Update reports. There was zero spend in 2016/17 but Environment Services request that the funding be carried forward for spend in 2017/18
2	05/06/14 Town centre improvements	S Whalley (NS)	£5,000	(£5,000)	£0	£0	£0	The original allocation of £5,000 was de-allocated on 30/03/17
3	31/03/16 15/06/17 Premise improvement grants	P Collins (HHED)	£10,434	£5,000	£15,434	£1,888	£13,546	£10,000 was de-allocated on 30/03/17 but a new allocation of £15,000 was awarded on 15/06/17. It is believed that the time limit for using the Sainsbury's S106 funds has now expired
4	01/03/12 Knotts Lane Allotments fencing, clearing and preparation	Colne Town Council	£9,767	£0	£9,767	£0	£9,767	The scheme was approved at the CDC meeting on 1/3/2012 and reconfirmed on 08/11/12. Executive resolved on 22/05/13 to acquire the land without the need for a Management Agreement with the Town Council. Legal Services has the potential acquisition in hand
5	14/06/12 A Safer Colne project	M Armfield (DLS)	£567	£0	£567	£146	£421	Ongoing. The remaining funds will be spent on purchasing cocaine wipes and further sniffer dog operations in licensed premises
6	09/05/13 Fothergill/Cragg Street resident only parking signing and lining	S Farnell (NS)	£4,000	£0	£4,000	£0	£4,000	£4,000 allocated on 09/05/13. Awaiting invoice from LCC for advertising of the TRO. The permit scheme has now gone live
7	12/05/11 04/07/13 Provision of missing grate covers	S Whalley (NS)	£812	£0	£812	£0	£812	Ongoing

Sch. No.	Date Allocated and Scheme Details	Lead Officer/ Service Area	c/f from previous Years	Allocated 2017/18	Total Allocation	In-Year Spend	Allocation Remaining in Ledger	Status of Scheme/Remarks
8	05/12/13 Parkway TRO and lockable bollards	S Whalley (NS)	£1,750	£0	£1,750	£0	£1,750	£1,750 agreed by CDC on 05/12/13. LCC to advertise the TRO. Bollards to be ordered once TRO in place
9	31/03/16 30/03/17 Boulsworth environmental improvement fund	M Hunting (NS)	£6,841	£4,000	£10,841	£3,108	£7,733	£1,596.61 uncommitted from 2016/17. £3,336 for Keighley Road bus shelter rescinded on 30/03/16 and a new allocation of £4,000. Starting balance is therefore £8,932.61: 2017/18 commitments: <ul style="list-style-type: none"> • £150 for Peace Garden in Trawden (22/03/17) • £50 for hi-vis vests for Trawden in Bloom volunteers (22/03/17) • £1,000 for Trawden Garden Committee (30/3/17) • £1,500 towards renovation of Trawden Victorian Loos (12/9/2017) £6,232.61 uncommitted
10	30/03/17 Foulridge environmental improvement fund	M Hunting (NS)	£0	£1,333	£1,333	£1,333	£0	New funds transferred to Foulridge Parish Council
11	31/03/16 30/03/17 Horsfield environmental improvement fund	M Hunting (NS)	£2,889	£4,000	£6,889	£0	£6,889	£2,888.92 uncommitted from 2016/17. New allocation of £4,000 on 30/03/17. Uncommitted balance of £6,888.92

Sch. No.	Date Allocated and Scheme Details	Lead Officer/ Service Area	c/f from previous Years	Allocated 2017/18	Total Allocation	In-Year Spend	Allocation Remaining in Ledger	Status of Scheme/Remarks
12	31/03/16 30/03/17 Vivary Bridge environmental improvement fund	M Hunting (NS)	£6,435	£4,000	£10,435	£700	£9,735	£5,085 uncommitted from 2016/17. New allocation of £4,000 on 30/03/17. 2017/18 commitments: <ul style="list-style-type: none"> • £500 for North Valley Youth Club (30/3/2017) (paid) • £200 for Colne Horticultural Society (30/3/2017) (paid) • Reinstatement of public pay phone at Alkincoats Café (costs being investigated) Uncommitted balance of £8,385 (not including pay phone costs)
13	30/03/17 Waterside environmental improvement fund	M Hunting (NS)	£0	£4,000	£4,000	£4,000	£0	£4,000 allocated on 30/03/17. All funds transferred to Waterside NAG
14	12/03/15 08/10/15 Grant to Colne In Bloom	L Cooper (NS)	£4,410	£3,250	£7,660	£7,660	£0	£4,410 carried forward from 2016/17. From the horticulture projects/events individual allocations, virements of £250 (Cllr Sarah Cockburn-Price), £1,500 (Cllr Lord) and £1,500 (Cllr Greaves) made
15	01/04/15 Footpath improvements at Colne Water	T Partridge (NS)	£4,500	£0	£4,500	£0	£4,500	Planning and design work has been carried out but the project is currently on hold because LCC (which has agreed 75% funding) has said that there may be a problem with funding the project this year. As soon as this problem is resolved work on the project will continue
16	31/03/16 07/07/16 30/03/17 Horticulture projects and events	M Hunting (NS)	£10,250	£9,750	£20,000	£3,500	£16,500	£10,250 carried forward from 2016/17 and a new allocation of £13,000 made on 30/03/17. £3,250 vired to Colne in Bloom from Cllrs Cockburn-Price, Lord and Greaves
17	03/12/15 New waste bin for Market Street	D Walker (ES)	£259	£0	£259	£0	£259	Agreed at CDC meeting on 3/12/15, subject to a second waste bin being provided by Environmental Services

Sch. No.	Date Allocated and Scheme Details	Lead Officer/ Service Area	c/f from previous Years	Allocated 2017/18	Total Allocation	In-Year Spend	Allocation Remaining in Ledger	Status of Scheme/Remarks
18	09/02/17 Colne's coat of arms on Colne Library	R Chappell (Liberata)	£639	£0	£639	£639	£0	£639 allocated on 09/02/17 to prepare the surface for painting and restoration of the Coat of Arms at Colne Library to its original design. Works completed
19	09/02/17 Replacement trees at Walton Lane	T Wilson (NS)	£112	£0	£112	£0	£112	£112 allocated on 09/02/17
20	01/04/17 Colne Gala	M Hunting (NS)	£0	£700	£700	£700	£0	£700 allocated on 30/03/17. Payment made
21	01/04/17 Swimming Club level 2 teacher training	M Hunting (NS)	£0	£2,250	£2,250	£2,250	£0	£2,250 allocated on 30/03/17. Payment made
22	01/04/17 Greenfield Road speed humps	S Whalley (NS)	£0	£1,425	£1,425	£0	£1,425	£1,425 allocated on 30/03/17 to match fund the contribution from the Executive on 16/03/07
23	10/07/17 Blues Festival Contribution	Colne Town Council	£0	£3,500	£3,500	£3,500	£0	Payment made
	Subtotal		£69,166	£38,208	£107,374	£29,424	£77,950	
	Un-allocated Funds		£1,082	£6,152	£7,234	£0	£7,234	
	Total Funds Available 17/18		£70,248	£44,360	£114,608	£29,424	£85,184	

Section 106 Agreements

Finance Received

Planning Ref	Legal Ref	Finance Ref	PP Granted	Started	Section 106 Completed	Location	Purpose of Agreement	Committee	Trigger for Payment	Amount	Amount in Accounts	Amount Committed	Utilised	Completion Date	Lead Officer	Progress
13/99/0418P	LEG/8	IA007	7/10/1999	Yes	6/10/1999	Land at Corporation Street, Colne	Brownfield site development fund	Colne	Before land used as car park	34,735.00	34,735.00			None	D Morris	Money to be spent on employment land. Brierfield Mill?
13/05/0267P	2124	IA040	3/6/2005	Yes	26/9/2006	Land to rear of Barrowford Road, Colne	Play area in the proximity	Colne	Prior to the occupation of first dwelling	16,000.00	960.88			10 years from payment	K Roberts	Any remaining money to go towards maintenance?
13/09/0078P		74786.4	11/7/2008	No	No	Former Coach House Antiques, Windsor Street, Colne	Transport and public realm improvements. Improvement to bus service	Colne	Prior to store opening	390,500.00	38,795.81				P Atkinson	Update report required by ESP. Sainsbury's
13/04/0979P	2045	IA032	27/6/2005	Yes	21/3/2005	Simpson's Garage, Knotts Lane	Provision of and improvements to public open space in locality	Colne	Prior to the occupation of first dwelling	35,000.00	5,468.95	5,468.95		10 years from payment	K Roberts	Knotts Drive gateway scheme. Completed. Residual money of £5,468.95 to be used by Parks for maintaining the site
13/98/0224P	LEG/8	IA002	30/11/1998	Yes	30/11/1998	Land off Knotts Lane, Colne	Nothing specified in deed? Provision of play area, Knotts Lane	Colne	Prior to occupation	10,420.00	20.00			9/2/2008	K Roberts	£20 residual
13/99/0557P	LEG/8	IA013	31/3/2000	Yes	31/03/2000	North Valley Retail Park	Lighted footpaths 10-year maintenance work. North Valley	Colne	Prior to occupation	60,000.00	133.96			18 months of payment - construction of footpaths - maintenance/landscaping - None	P Atkinson	EAG to maintain the footpath until the money is used and then can be removed from list

(FORM A: INTERNAL BIDS)

**BIDS FOR FUNDING FROM AREA COMMITTEES
CAPITAL (AND REVENUE) PRO FORMA**

Short Project Title: Tree Pit Enhancement

Bid submitted by: Scott Whalley, Engineering Manager

On behalf of (please include contact details): Neighbourhood Services, Elliott House, 9 Market Square, Nelson

Amount requested: £2,000

Brief details of Project: To lay decorative resin-bound aggregate around tree pits in Colne town centre

Main Outcomes to be Achieved: To make safe and visually enhance tree pits in Colne town centre.

When will Project be implemented? As soon as funding is made available

Who will undertake the Project works? Environmental Action Group

Is the bid for capital or revenue funding? Revenue

Is there match funding for the Project from elsewhere? No
If so, please give details:

Are there long-term revenue consequences and how will these be funded?
Tree pits which receive the surfacing should be maintenance-free for periods in excess of 10 years. £2,000 will not fund works to all of the tree pits

(FORM A: INTERNAL BIDS)

**BIDS FOR FUNDING FROM AREA COMMITTEES
CAPITAL (AND REVENUE) PRO FORMA**

Short Project Title: Greenfield Road Gate

Bid submitted by: Tricia Wilson, Project Coordinator, Neighbourhood Services

On behalf of (please include contact details): Neighbourhood Services, Elliott House, 9 Market Square, Nelson

Amount requested: £600

Brief details of Project: Colne and District Committee approved funding to repair the seven existing road cushions and provide three new “sleeping policeman” style road humps on Greenfield Road to prevent cars using the route as a through road/rat run. During consultations with the residents it was established that the majority thought that a gate, which could be used on a temporary basis as and when needed, would also be a good addition to stop cars using Greenfield Road. Greenfield Road has a “Prohibition of Driving” order on it and so is an access-only road and cars other than residents’ cars or visitors to Greenfield Nature Reserve should not be using it. We have a “Public Space Protection” order in place for the gate to be located in its previous position where there is an existing gate post. This would cost in the region of £600 including providing keys to all residents

It is envisaged that the gate would be locked for two weeks to stop cars using the road as a through road after this time the gate could be opened again but may be closed in the future if needed

Main Outcomes to be Achieved: To stop people using Greenfield Road as a through road

When will Project be implemented? As soon as funding is made available

Who will undertake the Project works? PBC Neighbourhood Services

Is the bid for capital or revenue funding? Capital

Is there match funding for the Project from elsewhere? No
If so, please give details:

Are there long-term revenue consequences and how will these be funded?
Residents will be responsible for their own keys

(FORM A: INTERNAL BIDS)

**BIDS FOR FUNDING FROM AREA COMMITTEES
CAPITAL (AND REVENUE) PRO FORMA**

Short Project Title: Alleygating Maintenance (Repairs and Paintwork)

Bid submitted by: Geoff Whitehead

On behalf of (please include contact details): Community Protection and Localities Team, Elliott House, 9 Market Square, Nelson
Tel: 01282 661660, Email: geoff.whitehead@pendle.gov.uk

Amount requested: £2,095

Brief details of Project: Under the Public Space Protection Order (PSPO), the Neighbourhood Services Manager submitted a report regarding a statutory consultation on proposals to maintain the closure of footways by alleygates scheme. On 12 January 2017, Colne and District Committee resolved that a PSPO for the existing schemes be agreed. There are five alleygate schemes in Colne comprising of eight gates; all the schemes require repair and complete paint work costing £2,095. The schemes are located at:

- Mason Street
- Sutherland Street/Calder Street
- Crabtree Street/Sutherland Street
- Crabtree Street/Smith Street
- Cumberland Street/Cross Skelton Street

Main Outcomes to be achieved: The gates will continue to serve their purpose of reducing crime and antisocial behaviour. The proposed works will prolong the life of the existing gates; repairs and paintwork will improve the appearance of the gates which will add to the uplift of the area

When will Project be implemented? As soon as the money is allocated

Who will undertake the Project works? Contractor (T & F Steel Designs Ltd)

Is the bid for capital or revenue funding? Capital funding

Is there match funding for the Project from elsewhere? No
If so, please give details: N/A

Are there long-term revenue consequences and how will these be funded? No