

**REPORT FROM: STRATEGIC DIRECTOR**

**TO: EXECUTIVE**

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**PBC CONSULTATION RESPONSE TO LCC's WELLBEING, PREVENTION  
AND EARLY HELP SERVICE TRANSFORMATION PROPOSALS**

**PURPOSE OF REPORT**

To inform the Executive of the proposal to transform Wellbeing, Prevention and Early help Services for children, young people and families in Lancashire and to consider what these changes will look like for Pendle.

**RECOMMENDATIONS**

- (1) That the Executive approve the consultation response (Appendix 1)
- (2) That the Member Working Group set up to consider LCC's budget proposals further consider opportunities to complement LCC's approach to neighbourhood planning.

**REASONS FOR RECOMMENDATIONS**

To better understand the impact of the WPEH transformation proposals on Pendle families and young people

**ISSUE**

In November 2015, LCC Cabinet agreed a proposal to transform Wellbeing, Prevention and Early Help Services for children, young people and families in Lancashire. The agreement was to implement a service offer which ensures an integrated range of support across the 0-19yr+ age range within the context of a whole family response and prioritising vulnerable groups and communities. This implementation plan is now open to consultation.

The proposal will also help deliver financial savings to LCC of £7.4million within the future Wellbeing, Prevention and Early Help Service, which will operate within a financial envelope of £17,230,000.

The service will be delivered through a defined network of neighbourhood centres across LCC's 34 service planning areas, and will continue to respond to key performance indicators, statutory duties and local priorities to improve outcomes for children, young people and their families.

The service will adopt a whole family approach to its work, working with children and young people across the 0-19yr+ age range (including young people up to 25yrs with SEND). Key principles of the service offer include:

- Creating integration of service functions to streamline the response to families
- Targeting and prioritising resources towards working with children, young people, families and communities most in need of help.

For organisation and management purposes, front facing service delivery will be structured around five areas which will form the service delivery footprints for WPEHS. The proposed service delivery footprints are;

- Lancaster, Fylde and Wyre (covering 9 Service Planning Areas)
- Preston (covering 4 Service Planning Areas)
- Chorley, South Ribble, and West Lancashire (covering 9 Service Planning Areas)
- Hyndburn, Ribble Valley and Rossendale (covering 6 Service Planning Areas)
- Burnley & Pendle (covering 6 Service Planning Areas)

It is anticipated that WPEHS will operate service delivery, including universal drop-in services and groups in the future, from 56 neighbourhood centres distributed across the 34 service planning areas in Lancashire.

WPEHS proposal is to provide at least one point of service access within each of the 34 service planning areas and distribute the remainder in relation to needs and deprivation with higher need areas having three or four points of access and the middle and lower need areas having two or one.

Neighbourhood centres will operate a flexible programme of delivery to meet the identified needs of children, young people and families in the local neighbourhood. Each will work to a standard delivery specification where one identified neighbourhood centre in each 'district' area will provide an enhanced level of access to services (12 delivery sessions per week) whilst the remainder will deliver 7 sessions per week. This will enable 452 delivery sessions per week 'countywide', to be offered to targeted groups either through the neighbourhood centres or through outreach and detached delivery.

LCC's Property Strategy (Neighbourhood Centres) process will list properties setting out recommendations for retention as Neighbourhood Centres in May 2016 thus WPEHS is not yet able to specify and define from which properties it will operate service delivery in the future. Any working proposals indicated will be subject to consultation and will be aligned with the outcomes of the strategy and consequent review, once known. It should be noted however that in some circumstances;

- The property of another provider (e.g. externally commissioned children centre) may be more preferable to existing LCC estate in a given neighbourhood.
- A property within the wider LCC estate may be more preferable to an existing WPEHS estate e.g. local library.

## **LOCAL CONTEXT**

There are 4 LCC Service Planning Areas that cover Pendle, these being:

Nelson and Brierfield (SPA 4)  
 Colne – including Earby and Trawden (SPA 11)  
 Barnoldswick (SPA 18)  
 Pendle Hill – Barrowford, joint with parts of Ribble Valley (SPA 28)

All but Pendle Hill will fall under the Burnley & Pendle service delivery footprint. Pendle Hill SPA (which includes Barrowford) will come under the Hyndburn, Ribble Valley and Rossendale locality. This arrangement has been raised as an issue of concern in the consultation response.

In each SPA, the current LCC WPEH offer is delivered or facilitated from the following sites:

Centre	Lead organisation & type (Children Centres only)	Weekly existing sessions
<b>SPA: Nelson &amp; Brierfield</b>		
Family Tree CC	Local Authority	8
Nelson Beacon CC	Local Authority	12
Walton Lane CC	School based	10
Brierfield YP Centre		3
Pendle Youth Zone		9
<b>TOTAL</b>		<b>42</b>
<b>SPA: Colne</b>		
Colne CC	Local Authority	12
Colne YP centre		3
Earby Community Centre		1
Trawden YP Centre		1
Riverside CC	Phase 3- delivers outreach at Trawden library & Ball Grove Cafe	2
<b>TOTAL</b>		<b>19</b>
<b>SPA: Barnoldswick</b>		
Gisburn Road CC	School based	11
Barnoldswick YP Centre		3
<b>TOTAL</b>		<b>14</b>
<b>SPA: Pendle Hill (Barrowford)</b>		
Pendleside CC	Phase 3- delivers outreach service at Barrowford School, library, and into family homes	3
<b>TOTAL</b>		<b>3</b>
<b>EXISTING PENDLE SESSIONS</b>		<b>78</b>

The existing proposal indicates that, as with other districts, Pendle will have **one enhanced neighbourhood centre**. This enhanced service will deliver 12 sessions per week of ‘sessional’ group based delivery (ie afternoon, evening etc) based on defined need and across the 0-19+ age range e.g youth club, strengthening families group, speech/ language drop in, CSE support group, bump birth and beyond. It is anticipated that an aspect of the sessional delivery resource each week will be outreach/ detached across Pendle to specifically target harder to reach communities or ‘hotspot’ areas where a more discrete response is required, or to meet the needs of a particular group (ie 2 of the 12 weekly sessions).

Additionally, Pendle will have **at least one** neighbourhood centre offering a **core** delivery service in **each of the 3 SPAs** as part of the 44 core delivery neighbourhood centres countywide. Each of these will deliver 7 sessions per week of ‘sessional’ group based delivery (ie afternoon, evening

etc) based on defined need and across the 0-19+ age range e.g youth club, strengthening families group, speech/ language drop in, CSE support group, bump birth and beyond.

Thus, **as a minimum**, 33 weekly sessions of group based access to services will be available across Pendle. This is likely to be higher given that there will be more than one core model operating in Nelson & Brierfield. At present, we do not know the number of neighbourhood centres planned for each of Pendle's SPAs as this will be determined through the Property Strategy process. Currently, there are 78 sessions delivered or facilitated through existing Pendle centres.

Although PBC does not deliver direct WPEH services, a number of our frontline services (Housing Needs, Environmental health and Community Protection) could potentially complement LCC's proposed new delivery model. As outlined too in LCC's Property Strategy, LCC is interested in exploring co-location opportunities with key partners. Thus, there may be scope to better utilise some PBC buildings as future neighbourhood centres and this is captured in our consultation response (Appendix 1).

The WPEH consultation process is open until 21<sup>st</sup> March 2016.

## **IMPLICATIONS**

**Policy:** There may be implications for policy development and service delivery across Council services should we seek opportunities to align PBC service delivery with the proposed WPEH model.

**Financial:** There are no direct financial implications from this report

**Legal:** There are no direct legal implications

**Risk Management:** There are no risk management implications

**Health and Safety:** There are no direct health and safety implications

**Sustainability:** There are no direct sustainability implications

**Community Safety:** There are no direct community safety implications

**Equality and Diversity:** There are no direct equality and diversity implications

## **APPENDICES**

Appendix 1- PBC WPEH consultation response

## **LIST OF BACKGROUND PAPERS**

N/A