

# Pendle Borough Council

## Sustainability Appraisal of Core Strategy

Non-Technical Summary

Pre-submission Report (Regulation 19)



Pendle Borough Council

30 September 2014



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**Report for**

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# Pendle Borough Council

## Sustainability Appraisal of Core Strategy

Pre-submission Report (Regulation 19)

### Non-Technical Summary

09 September 2014

Pendle Borough Council

Template designed by:

AMEC Environment & Infrastructure UK Limited

## Pendle Local Plan (Part 1): Core Strategy (Pre-submission Report)

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**Document Revisions****Issues and Options**

No.	Details	Date
01	Final Draft	2 <sup>nd</sup> June 2008
02	Final Report	30 <sup>th</sup> June 2008

**Preferred Options**

No.	Details	Date
01	Final Draft	31 <sup>st</sup> August 2011
02	Final Report	21 <sup>st</sup> October 2011

**Publication Addendum**

No.	Details	Date
01	Client Comments	6 <sup>th</sup> September 2012
02	Final Draft	10 <sup>th</sup> September 2012
03	Final Report	1 <sup>st</sup> October 2012

**Further Options Addendum**

No.	Details	Date
01	Draft Report	4 <sup>th</sup> November 2013
02	Final Report	5 <sup>th</sup> December 2013

**Pre-submission**

No.	Details	Date
01	Draft Report	18 <sup>th</sup> June 2014
02	Final Draft	17 <sup>th</sup> July 2014
03	Final Report	2 <sup>nd</sup> September 2014

# Non-Technical Summary

## 1. Introduction

This document is the non-technical summary of the sustainability appraisal for Pendle Borough Council's **Core Strategy (Pre-submission Report)**. This summary sets-out the sustainability appraisal process and describes the key sustainability effects anticipated as a result of implementing the policy options. It seeks to do this using plain English, avoiding the use of technical terms.

The production of the non-technical summary is a requirement of the EU Directive known as the 'SEA Directive'.

### Pendle Core Strategy

The Planning and Compulsory Purchase Act (2004) introduced significant reforms to the planning system for England and Wales and the format of the statutory Development Plan for the area. The Localism Act (2011) and the National Planning Policy Framework (2012) have brought about further reforms.

These changes have resulted in a streamlined planning system, which adopts a more proactive approach to managing development, promotes growth and provides increased opportunities for public participation.

Current planning policy is set out in the Replacement Pendle Local Plan 2001-2016, which was adopted by Pendle Borough Council in May 2006. The Core Strategy is the first of two documents that will replace this version of the Local Plan. The Core Strategy contains the Council's long-term planning vision for the borough and the strategic planning policies that will be used to guide development in Pendle over the next 15 years. In particular, it will outline:

- **WHAT** development should take place;
  - **WHERE** it should be located;
  - **HOW** much is needed;
  - **WHEN** it is required; and
  - **WHO** will make it happen?
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## Pendle Local Plan (Part 1): Core Strategy (Pre-submission Report)

To help ensure that the strategy and policies are appropriate and locally distinctive, they have been informed by a body of work which has included five earlier rounds of public consultation:

- Summer 2007: *You Choose* a joint public consultation with those responsible for preparing Our Pendle Our Future: Pendle's Sustainable Community Strategy
- Summer 2008: Public consultation on the *Core Strategy (Issues and Options Report)*
- Autumn 2011: Public consultation on the *Core Strategy (Preferred Options Report)*
- Autumn 2012: Public consultation on the *Core Strategy (Publication Report)*
- Spring 2014: Public consultation on the *Core Strategy (Further Options Report)*

These formal public consultations and ongoing informal engagement with key stakeholders have informed the development of the policies within the Core Strategy (Pre-submission Report), which are the subject of this appraisal (Table 1). Those policies which have been reassessed either to address comments made in response to the public consultation on the Further Options Report, or to reflect the publication of more up-to-date evidence, are highlighted in Column 2.

**Table 1: Core Strategy policies**

Theme / Policy	Has the policy been reassessed in this report?
<b>Our Spatial Strategy: Where and How We Deliver</b>	
Policy SDP 1: Presumption in Favour of Sustainable Development	No, current assessment dates from Publication SA Report (2012)
Policy SDP 2: Spatial Development Principles	No, current assessment dates from Publication SA Report (2012)
Policy SDP 3: Housing Distribution	No, current assessment dates from Preferred Options SA Report (2011)
Policy SDP 4: Employment Distribution	No, current assessment dates from Preferred Options SA Report (2011)
Policy SDP 5: Retail Distribution	No, current assessment dates from Publication SA Report (2012)
Policy SDP 6: Future Infrastructure Requirements	No, current assessment dates from Preferred Options SA Report (2011)
<b>Our Foundations for a Sustainable Future: Improving the Environment We Live In</b>	
Policy ENV 1: Protecting and Enhancing Our Natural and Historic Environments	No, current assessment dates from Preferred Options SA Report (2011)
Policy ENV 2: Achieving Quality in Design and Conservation	No, current assessment dates from Further Options SA Report (2013)

## Pendle Local Plan (Part 1): Core Strategy (Pre-submission Report)

Theme / Policy	Has the policy been reassessed in this report?
Policy ENV 3: Renewable and Low Carbon Energy Generation	No, current assessment dates from Publication SA Report (2012)
Policy ENV 4: Transport and Accessibility	No, current assessment dates from Publication SA Report (2012)
Policy ENV 5: Pollution	No, current assessment dates from Preferred Options SA Report (2011)
Policy ENV 6: Waste Management	No, current assessment dates from Preferred Options SA Report (2011)
Policy ENV 7: Water Management	No, current assessment dates from Publication SA Report (2012)
<b>Living: Creating a Vibrant Housing Market</b>	
Policy LIV 1: Housing Provision and Delivery	Yes, see Appendix 1
Policy LIV 2: Strategic Housing Site: Trough Laithe	No, current assessment dates from Further Options SA Report (2013)
Policy LIV 3: Housing Needs	No, current assessment dates from Preferred Options SA Report (2011)
Policy LIV 4: Affordable Housing	No, current assessment dates from Further Options SA Report (2013)
Policy LIV 5: Designing Better Places to Live	No, current assessment dates from Further Options SA Report (2013)
<b>Working: Creating a Dynamic and Competitive Local Economy</b>	
Policy WRK 1: Strengthening the Local Economy	No, current assessment dates from Preferred Options SA Report (2011)
Policy WRK 2: Employment Land Supply	No, current assessment dates from Further Options SA Report (2013)
Policy WRK 3: Strategic Employment Site: Lomeshaye	No, current assessment dates from Further Options SA Report (2013)
Policy WRK 4: Retailing and Town Centres	No, current assessment dates from Preferred Options SA Report (2011)
Policy WRK 5: Tourism, Leisure and Culture	No, current assessment dates from Preferred Options SA Report (2011)
Policy WRK 6: Designing Better Places to Work	No, current assessment dates from Preferred Options SA Report (2011)



## Pendle Local Plan (Part 1): Core Strategy (Pre-submission Report)

Theme / Policy	Has the policy been reassessed in this report?
<b>Supporting: Creating Healthy and Confident Communities</b>	
Policy SUP 1: Community Facility Provision	No, current assessment dates from Preferred Options SA Report (2011)
Policy SUP 2: Health and Well-Being	No, current assessment dates from Publication SA Report (2012)
Policy SUP 3: Education and Training	No, current assessment dates from Preferred Options SA Report (2011)
Policy SUP 4: Designing Better Public Places	No, current assessment dates from Publication SA Report (2012)

Whilst this report can be read in isolation, to obtain a full appreciation of how the sustainability appraisal ["SA"] process has helped to shape our strategic objectives and policies, it is necessary to consider the findings set-out in the earlier SA Reports listed below:

- Issues and Options Sustainability Report (Amec, June 2008);
- Preferred Options Sustainability Report (Amec, October 2011);
- Publication Report (Regulation 19) Addendum (Amec, August 2012); and
- Further Options Report (Regulation 18) Addendum (Pendle Council, December 2013).

## Sustainable development

It is very important to ensure that the policies and proposals contained in the Core Strategy, emerging development plan documents and Neighbourhood Plans contribute to the aims of sustainable development. This is commonly defined as ensuring that there is a better quality of life for everyone both now and in the future. Sustainable development seeks to strike a balance between economic, environmental and social factors to enable people to meet their needs whilst minimising their impact, nor compromising the ability of future generations to meet their needs.



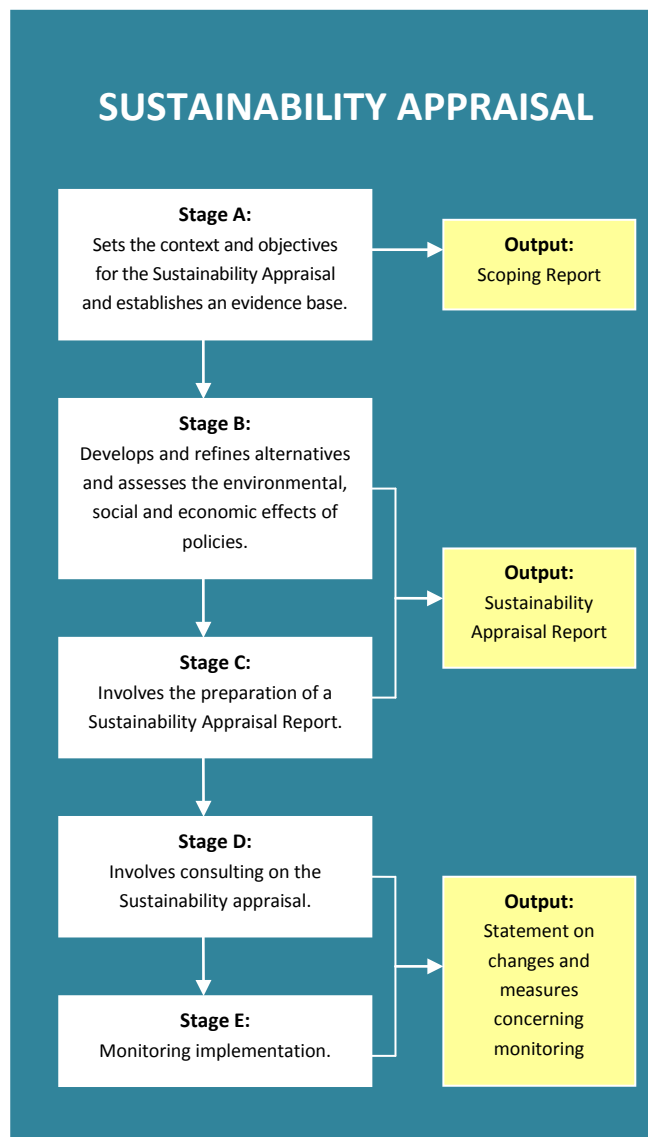
## Pendle Local Plan (Part 1): Core Strategy (Pre-submission Report)

## Why sustainability appraisal?

Sustainability Appraisal (SA) is mandatory under the Planning and Compulsory Purchase Act 2004 for the production of new planning documents. The mandatory requirement of SA means that local planning bodies in producing their core strategies need to demonstrate how they have considered the wider social, environmental and economic effects that its implementation may have on existing conditions.

In addition to the mandatory requirement to undertake SA, Pendle Borough Council, like all planning bodies, is also required under a European Directive to carry out a Strategic Environmental Assessment (SEA). Whilst the requirements to produce a SA and SEA are distinct, Government guidance considers that it is possible to satisfy the two requirements through a single approach.

A scoping report for the SA of Pendle Borough Council's Core Strategy and Land Use Allocations Development Plan Documents (DPDs) was produced by consultants Entec (now Amec Environment and Infrastructure UK Limited) in September 2006. This was subject to consultation with the identified statutory consultees – Environment Agency, Natural England and English Heritage. The scoping report identified key sustainability issues and characteristics and outlined the SA framework to be used to carry out the appraisal. A total of 18 SA Objectives were identified covering a range of environmental, social and economic factors (Table 2). These objectives are supported by appraisal criteria, which are more detailed questions used to assess the Core Strategy.



## Pendle Local Plan (Part 1): Core Strategy (Pre-submission Report)

**Table 2: Sustainability appraisal objectives for Pendle**

<b>H1</b>	To help meet the housing needs of the whole community
<b>H2</b>	To improve health and reduce health inequalities in Pendle
<b>E1</b>	To encourage business which is appropriately located to maximise the benefits of local, national and global markets
<b>E2</b>	To secure economic inclusion and develop and maintain a healthy labour market
<b>E3</b>	To develop strategic transport, communication and economic infrastructure
<b>E4</b>	To deliver urban/rural renaissance
<b>C1</b>	To reduce crime and the fear of crime and to reduce anti-social behaviour
<b>C2</b>	To improve access to and use of basic goods, services and amenities
<b>C3</b>	To protect places, spaces, landscapes and buildings of historic, cultural and archaeological value
<b>C4</b>	To protect and improve local environmental quality
<b>C5</b>	To develop strong and positive relationships between people from different backgrounds and communities and to value the diversity, of cultural traditions found in Pendle
<b>P1</b>	To minimise the requirement for energy use, promote efficient energy use and increase the use of energy from renewable sources
<b>P2</b>	To address the need to limit and adapt to climate change
<b>P3</b>	To ensure the sustainable management of existing natural resources through consideration of depletion, waste minimisation recycling and recovery
<b>P4</b>	To reduce contamination, regenerate degraded environments, maintain soil resources and minimise development on Greenfield sites
<b>P5</b>	To improve water quality and meet the requirements of the Water Framework Directive
<b>P6</b>	Reduce the risk of flooding and conserve water resources
<b>P7</b>	To protect and enhance biodiversity and protect European sites

## Pendle Local Plan (Part 1): Core Strategy (Pre-submission Report)

## What are the key sustainability issues affecting Pendle?

Information has been collected about the characteristics of Pendle and about other plans and programmes which might affect the Core Strategy. Using this information a number of issues have been identified, which have been summarised in Table 3.

**Table 3: Key sustainability issues affecting Pendle**

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### Environmental

- There is a need to protect features of landscape or townscape value and also to enhance areas in decline.
- The South Pennine Moors are designated as being of ecological importance at a national and international level.
- The Borough has a high percentage of its housing stock identified as being vacant.
- River quality within the Borough is identified as being good.
- There are 23 Conservation Areas within Pendle, 3 Grade I and 22 Grade II\* Listed Buildings.

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### Social

- There is a high proportion of residents identifying that their health is 'not good' as such there is a need to promote healthy sustainable lifestyles.
- Ensuring good access to services for all.
- Improving the quality and sustainability of the existing building stock.
- Reducing deprivation, improving health and well-being.
- Meeting the needs of a diverse population.

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### Economy

- Improving employment levels and diversifying the employment sectors.
  - There is a need to improve qualification levels and skill levels within the Borough and in particular to address those challenges along the M65 Corridor.
  - Less than 10% of the population travel further than 20km to work.
  - Need to redress the closure of rural textile mills and help diversify the rural economy beyond small locally owned business and seasonal working opportunities.
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## Pendle Local Plan (Part 1): Core Strategy (Pre-submission Report)

## Appraisal results

Each policy in the Core Strategy has been assessed against each of the sustainability appraisal objectives listed in Table 2. The relative sustainability of each, and the likely significance of the effects leading from them, are recorded in matrices which use an eight tier system (see Table 4 below); with a commentary that considers the cumulative effects as well as recommendations for improvement.

**Table 4: Possible alignments between the options /policies and the sustainable development objectives**

Alignment	Description	Symbol
Move away significantly	The proposed option / policy detracts significantly from the achievement of the objective.	<<
Move away marginally	The proposed option / policy detracts from the achievement of the objective, but not significantly.	<
No impact	The proposed option / policy does not have any effect on the achievement of the objective.	0
Move towards marginally	The proposed option / policy contributes to the achievement of the objective, but not significantly.	>
Move towards significantly	The proposed option / policy contributes significantly to the achievement of the objective.	>>
Uncertain	The proposed option / policy has an uncertain relationship to the objective or the relationship is dependent on the way in which the aspect is managed. In addition, insufficient information may be available to enable an assessment to be made.	?
Positive impact	The proposed option / policy has a positive effect on the achievement of the objective.	+
Negative impact	The proposed option / policy has a negative effect on the achievement of the objective	-

The overall results indicate that implementing the Core Strategy is likely to make a positive contribution to the wider sustainable development objectives of the borough.

## 2. Summary of the sustainability appraisal

The sustainability appraisal [“SA”] has concluded that the policies in the Core Strategy are broadly sustainable. In general they are likely to have beneficial effects across a wide range of economic, social and environmental issues. A summary of the appraisal is provided in Table 5 and the matrix which follows, with full details of the appraisal contained within Part 4 and Appendix A of the SA Report.

**Table 5: Summary of sustainability advantages**

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### Sustainability advantages

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**Policy SDP 1: Presumption in Favour of Sustainable Development** reflects the National Planning Policy Framework (paragraph 14). It is an overarching policy which expresses how the Core Strategy intends to guide future development in terms of the presumption in-favour of sustainable development.

**Policy SDP 2: Spatial Development Principles** is a broad overarching policy, which sets out the locational priorities, development principles and sequential approach to site selection in order to promote sustainable growth in Pendle. It does not provide any comment on the scale or nature of development, nor does set out specific timescales or types of development.

**Policy SDP 3: Housing Distribution** sets out the key principles for the distribution of housing across the borough. The policy is intended to help the local community meet their housing needs, secure economic inclusion and improve access to services, particularly within urban areas, in accordance with Policy SDP1. It does not provide detail on how that development should be implemented as this is considered in other policies within the Core Strategy (e.g. Policy LIV1).

**Policy SDP 4: Employment Distribution** establishes that the distribution of employment land should follow the settlement hierarchy established in Policy SDP2. To help address demand, the majority of new employment land should be provided within the M65 Corridor, or be capable of supporting rural diversification objectives. Further detail on employment land provision is provided by Policy WRK2.

**Policy SDP 5: Retail Distribution** establishes a retail hierarchy that seeks to support sustainable development by locating major retail and service provision in those areas that are most accessible to the largest proportion of the Borough’s population – the Key Service Centres of Nelson, Colne and Barnoldswick. Ensuring that retail uses predominate within town and local shopping centres, contributes towards their continued vitality and viability.

**Policy SDP 6: Future Infrastructure Requirements** provides for the delivery of infrastructure necessary to facilitate development in the Borough.

**Policy ENV 1: Protecting and Enhancing our Natural and Historic Environments** seeks to protect and enhance the Borough’s natural and historic environments by ensuring that new development respects the status of different landscapes, townscapes, protected sites, habitats and species.

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## Pendle Local Plan (Part 1): Core Strategy (Pre-submission Report)

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**Sustainability advantages**

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**Policy ENV 2: Achieving Quality in Design and Conservation** seeks to deliver the highest possible standards of design, both in terms of built form and sustainability. The policy encourages the re-use of existing buildings, seeking to enhance and preserve existing heritage assets. It acknowledges that good design should be informed by local history and help to reflect the sense of place. New buildings are encouraged to be designed so that they are capable of responding to future demands in a flexible way and should help contribute towards UK climate change targets by being designed in such a way that is consistent with the Government's zero-carbon buildings policy. This is a general policy supported by other more specific Core Strategy design policies for housing (LIV5), employment (WRK6) and community facilities and the public realm (SUP4).

**POLICY ENV 3: Renewable and Low Carbon Energy Generation** supports the generation of energy from renewable and low carbon (RLC) sources, to ensure that Pendle contributes its fair share towards meeting international, national and local targets, whilst protecting our most valuable rural landscapes and historic townscapes. It also addresses the need for new residential and commercial developments to reduce their carbon footprints.

**Policy ENV 4: Transport and Accessibility** addresses travel demand and accessibility, by promoting the strategy identified within Policies SDP1-4 inclusive. It seeks to encourage new development, which although accessible in relation to the transport network, is also well connected to pedestrian and cycling routes in order to help reduce reliance on the private car and to help reduce CO2 emissions. It also supports strategic transport schemes identified in the Local Transport Plan and the emerging Highways and Transport Masterplan.

**Policy ENV 5: Pollution** seeks to minimise air, water, noise and light pollution and to address the risks arising from unstable and contaminated land and hazardous substances.

**Policy ENV 6: Waste Management** supports the requirements established in the Joint Lancashire Minerals and Waste Local Plan.

**Policy ENV 7: Water Management** accords with the requirements of the National Planning Policy Framework (NPPF), which seeks to avoid development within the floodplain and to minimise increasing the risk of flooding elsewhere. It applies the sequential and exception tests set out in the NPPF and provides further guidance on surface water drainage including Brownfield and Greenfield run-off rates.

**Policy LIV 1: Housing Provision, Phasing and Delivery** provides strategic guidance on the amount of new housing that should be delivered in Pendle by the end of the plan period. A staggered approach to delivery takes account of current viability issues. The broad locations and distribution of the housing allocation is set out in Policy SDP3 and a strategic housing site is identified in Policy LIV2. The policy seeks to deliver a minimum requirement of 5,662 (net) dwellings between 2011 and 2030, which equates to an average figure of 298 dwellings per annum.

**Policy LIV 2: Strategic Housing Site – Trough Laithe** identifies a strategic site to help meet the housing requirements of the borough in a timely manner; accelerating the delivery of new housing and helping to reduce recent undersupply.

**Policy LIV 3: Housing Needs** seeks to ensure that the housing needs of the local population and the Gypsy, Traveller and Travelling Showpeople communities are addressed by providing general guidance on the different levels of housing need within Pendle and indicating where this need is located.

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## Sustainability advantages

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**Policy LIV 4: Affordable Housing** primarily seeks to ensure that new residential developments contribute towards meeting Pendle's affordable housing needs, by establishing a borough-wide target for affordable housing, based on that recommended in the Burnley and Pendle Strategic Housing Market Assessment (2013).

**Policy LIV 5 Designing Better Places to Live.** In addition to the general design principles set-out in Policy ENV2, this policy sets out the criteria that will be used to help ensure that new housing meets the identified needs of the local population and national design standards. The policy sets out a general borough-wide guide for the size and type of housing that is needed and developers are encouraged to use the Building for Life standards.

**Policy WRK 1 Strengthening the Local Economy** indicates that new economic development opportunities should help to strengthen and diversify the local economy and highlights specific business sectors that will be supported in order to help create and sustain a dynamic, competitive and healthy local economy.

**Policy WRK 2 Employment and Land Supply** sets-out the amount of employment land to be brought forward over the plan period, as informed by the Pendle Employment Land Review (2013).

**Policy WRK 3: Strategic Employment Site – Lomeshaye** identifies a strategic site to help meet the employment land requirements of the borough (Policy WRK2) in a timely manner: offering greater certainty for developers and businesses looking to invest in the area; providing new job opportunities to help address projected increases in population and households and reduce high levels of out-commuting; increasing economic prosperity; and addressing both business needs and spatial requirements in the M65 Corridor.

**Policy WRK 4 Retailing and Town Centres** sets-out the sequential test which will be used to direct new retail development to the most sustainable locations, helping to provide a vibrant shopping experience in locations that are attractive to potential investors, with the main focus for developments serving a borough-wide catchment being the Key Service Centres in the M65 Corridor (i.e. Nelson and Colne).

**Policy WRK 5 Tourism, Leisure and Culture** sets out to support the growth of sustainable tourism by encouraging the provision of new tourist facilities and tourist accommodation within the towns and villages of Pendle, wherever possible. This will help to maintain the vitality and viability of the boroughs town and local shopping centres, which already contain a wide-range of leisure and cultural facilities and add significantly to the quality of life for both local residents and visitors to the area. Outside a defined settlement boundary, the social and economic benefits of any new tourism development must be carefully balanced against its potential impact on the wider environment.

**Policy WRK 6 Design Better Places to Work** supplements the general design principles set-out in Policy ENV2, with the emphasis being to work with both people and space to help establish the notion and identity of places by: addressing the appearance and functionality of workspace development; considering the ways in which people use workspaces interact with their immediate surroundings; and appreciating the local character and quality of the area in which the workspaces are located.

**Policy SUP 1 Community Facility Provision** establishes the general principles to the provision of new community facilities and services and a locational approach, which seeks to direct new facilities to locations where there is an identified need and/or deficiency in provision.

**Policy SUP 2 Health and Well-Being** sets out the approach for delivering new development that will help to improve the health and well-being of people living in Pendle. It also encourages healthier lifestyles by providing support for sustainable modes of travel and linkages to the natural environment.

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## Pendle Local Plan (Part 1): Core Strategy (Pre-submission Report)

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**Sustainability advantages**

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**Policy SUP 3 Education and Training** sets out the general approach to the delivery of key developments that will help to improve educational and training opportunities in Pendle.

**Policy SUP 4 Designing Better Public Places** In addition, to the general design principles set-out in Policy ENV2, this policy sets out the general approach to securing a high quality and well-designed public realm (including public buildings), which are attractive and, where appropriate, are sympathetic to their immediate surroundings and enhance the setting of historic buildings.

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The list below indicates where details of the appraisals in earlier versions of the SA Report can be found.

- |   |                       |
|---|-----------------------|
| • Issues and Options SA Report                              | Part 3 and Appendix A |
| • Preferred Options SA Report                               | Part 4 and Appendix A |
| • Publication Report (Regulation 19) SA Report Addendum     | Part 3 and Appendix B |
| • Further Options Report (Regulation 18) SA Report Addendum | Part 3 and Appendix B |

Pre-Submission Report		Sustainability Appraisal Objective (Key overleaf)																		
		H1	H2	E1	E2	E3	E4	C1	C2	C3	C4	C5	P1	P2	P3	P4	P5	P6	P7	
Core Strategy Policy (Key overleaf)		SDP1	>	?	>	>	?	?	?	?	?	?	>	<	<	?	0	?	?	
		SDP2	?	0	0	>	0	>	0	>	0	>	0	>	>	0	>	0	0	0
		SDP3	>>	?	0	>	?	0	0	>	0	0	0	>	>	0	0	0	0	0
		SDP4	0	0	>	>>	0	>	0	0	0	0	0	>	>	0	0	0	0	0
		SDP5	0	0	0	>	>	>	0	>	0	0	0	>>	>>	0	0	0	0	0
		SDP6	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
		ENV1	0	>	>	0	0	>>	0	0	>>	>>	>>	<	>	0	>>	0	>	>>
		ENV2	>	0	>	0	0	>>	>>	>>	>>	>>	>>	>>	>>	>>	>	0	>	>
		ENV3	0	0	?	>	0	>	0	0	>	>	?	>>	>>	0	?	0	0	<
		ENV4	0	>	>	>	>>	>	>	>	>	0	>	>>	>	>	<	0	0	<
		ENV5	0	>	>	0	0	>	0	0	0	0	0	0	>	>	>	>	0	>
		ENV6	0	0	>	>	>	0	0	0	0	0	0	>	>	>>	0	0	0	0
		ENV7	0	0	0	0	0	0	0	0	0	0	0	0	>>	0	0	>>	>>	>
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		LIV2	>>	0	0	0	>	?	0	0	0	0	<	>	0	0	0	<	0	>
		LIV3	>>	>>	0	0	0	0	0	0	0	0	0	>	0	0	0	0	0	0
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SUP1	0	>	>	0	>	>>	>	>	>	0	0	>>	>	0	0	0	0	0		
SUP2	>	>>	0	0	>	0	0	0	>	0	>	>	>	0	0	0	0	0		
SUP3	0	0	>	>>	>	>	0	0	>	0	0	>	>	0	0	0	0	0		
SUP4	0	>	>	0	0	0	>	>>	0	>>	>	>>	>	>	>	0	0	>		

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Move away significantly

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Move away marginally

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Move towards marginally

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Move towards significantly

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No Impact

?

Uncertain or mixed impact

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Move away significantly

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Move away marginally

>

Move towards marginally

>>

Move towards significantly

0

No Impact

?

Uncertain or mixed impact

## Core Strategy Policy

Policy SDP 1	Presumption in Favour of Sustainable Development
Policy SDP 2	Spatial Development Principles
Policy SDP 3	Housing Distribution
Policy SDP 4	Employment Distribution
Policy SDP 5	Retail Distribution
Policy SDP 6	Future Infrastructure Requirements
Policy SDP 7	Sequential Approach to Development
Policy ENV 1	Protecting and Enhancing Our Natural and Historic Environments
Policy ENV 2	Achieving Quality in Design and Conservation
Policy ENV 3	Renewable and Low Carbon Energy Generation
Policy ENV 4	Promoting Sustainable Travel
Policy ENV 5	Pollution and Unstable Land
Policy ENV 6	Waste Management
Policy ENV 7	Water Management
Policy LIV 1	Housing Provision and Delivery
Policy LIV 2	Strategic Housing Site: Trough Laithe

Policy LIV 3	Housing Needs
Policy LIV 4	Affordable Housing
Policy LIV 5	Designing Better Places to Live
Policy WRK 1	Strengthening the Local Economy
Policy WRK 2	Employment Land Supply
Policy WRK 3	Strategic Employment Site: Lomeshaye
Policy WRK 4	Retailing and Town Centres
Policy WRK 5	Tourism, Leisure and Culture
Policy WRK 6	Designing Better Places to Work
Policy SUP 1	Community Facilities
Policy SUP 2	Health and Well-Being
Policy SUP 3	Education and Training
Policy SUP 4	Designing Better Public Places

## Sustainability Objectives

- H1 To help meet the housing needs of the whole community.
- H2 To improve health and reduce health inequalities in Pendle.
- E1 To encourage business which is appropriately located, to maximise the benefits on local, national and global markets.
- E2 To secure economic inclusion, and develop and maintain a healthy labour market.
- E3 To develop strategic transport, communication and economic infrastructure.
- E4 To deliver urban/rural renaissance.
- C1 To reduce crime and the fear of crime, and to reduce anti-social behaviour.
- C2 To improve access to, and use of basic goods services and amenities.
- C3 To protect, enhance and maintain places, spaces. Landscapes and buildings of historic, cultural and archaeological value.
- C4 To protect and improve local environmental quality.
- C5 To develop strong and positive relationships between people from different backgrounds and communities and to value the diversity, of cultural traditions found in Pendle.
- P1 To minimise the requirement for energy use, promote energy efficiency and increase the use of energy from renewable sources
- P2 To address the need to limit and adapt to climate change.
- P3 To ensure the sustainable management of existing natural resources through consideration of depletion, waste minimisation, recycling and recovery.
- P4 To reduce contamination, regenerate degraded environments, maintain soil resources and minimise development on Greenfield sites.
- P5 To improve water quality and meet the requirements of the Water Framework Directive.
- P6 Reduce the risk of flooding and conserve water resources.
- P7 To protect and enhance biodiversity and protect European sites.

Sustainability Appraisal Objective																		
	H1	H2	E1	E2	E3	E4	C1	C2	C3	C4	C5	P1	P2	P3	P4	P5	P6	P7
Housing Requirement Options	Option 1	>	>	0	?	>	0	0	0	?	0	0	0	0	>	0	0	0
	Option 2	>	>	0	0	?	0	0	0	?	0	0	0	0	?	0	0	0
	Option 3	>>	>	0	0	<	0	0	0	?	0	0	0	0	<	0	0	0
	Option 4	>>	>	0	0	<	0	0	0	?	0	0	0	0	<	0	0	0
	<<	<	>	>>	Move towards marginally	Move towards marginally	>>	No Impact	?	Uncertain or mixed impact								

## Housing Requirement Options

**Option 1:** Provision of 250 dwellings per annum

**Option 2:** Provision of 277 dwellings per annum

**Option 3:** Provision of 298 dwellings per annum

**Option 4:** Provision of 312 dwellings per annum

## Sustainability Objectives

H1

To help meet the housing needs of the whole community.

H2

To improve health and reduce health inequalities in Pendle.

E1

To encourage business which is appropriately located, to maximise the benefits on local, national and global markets.

E2

To secure economic inclusion, and develop and maintain a healthy labour market.

E3

To develop strategic transport, communication and economic infrastructure.

E4

To deliver urban/rural renaissance.

C1 To reduce crime and the fear of crime, and to reduce anti-social behaviour.

C2 To improve access to, and use of basic goods services and amenities.

C3 To protect, enhance and maintain places, spaces. Landscapes and buildings of historic, cultural and archaeological value.

C4 To protect and improve local environmental quality.

C5 To develop strong and positive relationships between people from different backgrounds and communities and to value the diversity, of cultural traditions found in Pendle.

P1 To minimise the requirement for energy use, promote energy efficiency and increase the use of energy from renewable sources

P2 To address the need to limit and adapt to climate change.

P3 To ensure the sustainable management of existing natural resources through consideration of depletion, waste minimisation, recycling and recovery.

P4 To reduce contamination, regenerate degraded environments, maintain soil resources and minimise development on Greenfield sites.

P5 To improve water quality and meet the requirements of the Water Framework Directive.

P6 Reduce the risk of flooding and conserve water resources.

P7 To protect and enhance biodiversity and protect European sites.

### 3. Mitigation and monitoring

#### Mitigation

In order to avoid any adverse effects associated with the Core Strategy policies it is necessary, where possible, to identify mitigation measures. The SA has identified a limited number of minor adverse effects and no significant adverse effects. Many of the policies in the Core Strategy are of a strategic nature making it less likely that adverse effects can be readily identified. It is anticipated that as these policies evolve into detailed proposals through future DPDs their performance will be amplified and that further mitigation measures may need to be developed. However, for the purposes of this assessment, the following mitigation measures (Table 6) have been identified.

**Table 6: Suggested recommendations for mitigation**

Significant Effect	Mitigation/ Enhancement
<b>Preferred Options</b>	
Policy ENV1: Protecting and Enhancing Our Natural and Historic Environments (SO P1 (a))	The ability to maximise the production of energy from renewable sources may be restricted by the need to protect designated landscapes and environmental assets. However, to help maximise the borough's contribution to national renewable energy targets in these sensitive areas Policy ENV3 sets criteria for assessing such proposals on a case-by-case basis.
Policy ENV3: Renewable and Low Carbon Energy Generation (SO E1 (c))	Encourage renewable energy development to be located in the most sustainable locations minimising any potential adverse effects on local well-being and specifically areas of local environmental / heritage importance and value, or which are of specific tourist interest.
Policy ENV3: Renewable and Low Carbon Energy Generation (SO C5 (a))	Communities are likely to oppose large-scale wind farms. Good public relations will require early engagement and consultation with those communities affected in order to assess, evaluate and address their needs and concerns.
Policy ENV3: Renewable and Low Carbon Energy Generation (SO P7 (a) and (b))	Wind turbines should be sited carefully, with areas of local environmental / heritage importance and value being avoided wherever possible.
Policy ENV4: Transport and Accessibility (SO P4 (a) and (b))	Key strategic transport schemes should seek to follow the most sustainable route.
Policy ENV4: Transport and Accessibility (SO P7 (a) and (b))	As far as practicable the large scale infrastructure projects to create the A56 Bypass and/or the reinstatement of the former Colne-Skipton railway line should avoid areas of environmental / biodiversity / landscape importance when their routes are planned. Where it is not possible to do so, replacement habitats should be provided nearby.
<b>Publication</b>	
Policy ENV1: Protecting and Enhancing Our Natural and Historic Environments (SO P1 (a))	The ability to maximise the production of energy from renewable sources may be restricted by the need to protect designated landscapes and environmental assets. However, to help maximise the borough's contribution to national renewable energy targets in these sensitive areas Policy ENV3 sets criteria for assessing such proposals on a case-by-case basis.
Policy ENV3: Renewable and Low Carbon Energy Generation (SO E1 (c))	Encourage renewable energy development to be located in the most sustainable locations minimising any potential adverse effects on local well-being and specifically areas of local environmental / heritage importance and value, or which are of specific tourist interest.

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Policy ENV3: Renewable and Low Carbon Energy Generation (SO P7 (a) and (b))	Wind turbines should be sited carefully, with areas of local environmental / heritage importance and value being avoided wherever possible.
Policy ENV4: Transport and Accessibility (SO P4 (a) and (b))	Key strategic transport schemes should seek to follow the most sustainable route.
Policy ENV4: Transport and Accessibility (SO P7 (a) and (b))	As far as practicable the large scale infrastructure projects to create the A56 Bypass and/or the reinstatement of the former Colne-Skipton railway line should avoid areas of environmental / biodiversity / landscape importance when their routes are planned. Where it is not possible to do so, replacement habitats should be provided nearby.

### Further Options

Policy ENV1: Protecting and Enhancing Our Natural and Historic Environments (SO P1 (a))	The ability to maximise the production of energy from renewable sources may be restricted by the need to protect designated landscapes and environmental assets. However, to help maximise the borough's contribution to national renewable energy targets in these sensitive areas Policy ENV3 sets criteria for assessing such proposals on a case-by-case basis.
Policy ENV3: Renewable and Low Carbon Energy Generation (SO E1 (c))	Encourage renewable energy development to be located in the most sustainable locations minimising any potential adverse effects on local well-being and specifically areas of local environmental / heritage importance and value, or which are of specific tourist interest.
Policy ENV3: Renewable and Low Carbon Energy Generation (SO P7 (a) and (b))	Wind turbines should be sited carefully, with areas of local environmental / heritage importance and value being avoided wherever possible.
Policy ENV4: Transport and Accessibility (SO P4 (a) and (b))	Key strategic transport schemes should seek to follow the most sustainable route.
Policy ENV4: Transport and Accessibility (SO P7 (a) and (b))	As far as practicable the large scale infrastructure projects to create the A56 Bypass and/or the reinstatement of the former Colne-Skipton railway line should avoid areas of environmental / biodiversity / landscape importance when their routes are planned. Where it is not possible to do so, replacement habitats should be provided nearby.
Policy LIV2: Strategic Housing Site: Trough Laithe (SO E4 (b))	The strategic housing site involves the development of Greenfield land, which is contrary to the policy objective to reclaim derelict sites and promote the use of previously developed land. High quality landscaping will be incorporated into the site and together with any perimeter planting will help to reduce any adverse visual or environmental impacts arising from the development. Such features will also be designed to be an integral part of the emerging ecological network by providing corridors and/or stepping stones for wildlife.
Policy LIV2: Strategic Housing Site: Trough Laithe (SO C4 (a))	Any development on Greenfield land will inevitably involve the loss of green space. Planning conditions will be used to ensure that there is sufficient open space provision on the site. Safe footpath and cycleway links will be provided to allow residents to access nearby facilities and the open countryside, using less intrusive forms of sustainable transport.
Policy LIV2: Strategic Housing Site: Trough Laithe (SO P4 (a))	As E4b.
Policy WRK3 Strategic Employment Site: Lomeshaye (SO E4 (b))	The strategic employment site involves the development of Greenfield land, which is contrary to the policy objective to reclaim derelict sites and promote the use of previously developed land. High quality landscaping and, where appropriate, Sustainable Urban Drainage Systems, will be incorporated into the site. Together with extensive perimeter planting these features will help to reduce any adverse visual or environmental impacts arising from the development. Such features will also be designed to be an integral part of the emerging ecological network by providing corridors and/or stepping stones for wildlife.



## Pendle Local Plan (Part 1): Core Strategy (Pre-submission Report)

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Policy WRK3 Strategic Employment Site: Lomeshaye (SO C4 (a) and (b))	Any development on Greenfield land will inevitably involve the loss of green space and increase light and noise pollution. Planning conditions will be used to ensure that there is sufficient open space provision on the site. Safe footpath and cycleway links will be provided to allow employees to access the site, using less intrusive forms of sustainable transport. In addition, planning conditions will also be used to ensure that mitigation measures are put in place to help minimise, or eliminate, the potential for light, noise and groundwater pollution arising from the development.
Policy WRK3 Strategic Employment Site: Lomeshaye (SO P4 (a))	As E4b.

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## Monitoring

The SA Report sets out an approach towards monitoring that is linked to the production of an annual monitoring report. A number of indicators, based on information collected during the sustainability appraisal process, are set out in Section 5 of this SA Report and will be reported in the Council's yearly Authority's Monitoring Report.

## 4. How has the appraisal improved the plan?

The SA Report is an integral part of the process of preparing and developing the Core Strategy.

As an iterative process, SA will continue to improve the sustainability of the Core Strategy and thereafter any additional DPDs or Neighbourhood Plans that are prepared. Consultation on the SA Report will allow stakeholders to analyse the Core Strategy with regards to sustainability objectives. This will help to highlight issues with regard to the performance of the Core Strategy against these objectives and associated indicators.



Pendle Hill from Black Moss Reservoir (Photograph: Lee Pilkington)

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Pendle Local Plan (Part 1): Core Strategy (Pre-submission Report)

## **5. Next steps**

This SA Report accompanies the Core Strategy (Pre-submission Report) and will be subject to a period of public consultation between **Friday 10<sup>th</sup> October and Monday 24<sup>th</sup> November 2014**. We would welcome your views on the SA Report. All comments received by the closing date will be carefully considered and the SA Report will be amended as appropriate.

## **6. How to comment**

We hope that you have found the information in this Non-Technical Summary useful. Further information can be obtained from the Planning Policy team at Pendle Borough Council, using the contact details shown below:

Pendle Borough Council  
Deputy Chief Executive  
Planning and Building Control  
Town Hall  
Market Street  
Nelson  
Lancashire  
BB9 7LG

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Tel: 01282 661330  
Web: [www.pendle.gov.uk/corestrategy](http://www.pendle.gov.uk/corestrategy)