SA Appendix 8: Possible Monitoring Indicators

SA Framework Objective & Sub Objectives	SEA Topic	Indicative Indicators		Monitoring Targets	Recommended Actions
		For Policy Monitoring	**For Site Allocations**		
1. To meet the housing needs of all communities in the Pendle area and deliver decent homes. Sub-objectives • Meet the housing requirement in full. • Secure a mix of housing types and tenures to respond to housing needs. • Maximise the amount of affordable housing secured over the plan period. • Secure the reuse of long term vacant dwellings. • Provide quality homes which meet the needs of their occupiers.	Population	• Homes completed by location • Homes permitted and with consent by location • Future predicted completions (based on SHLAA and 5yhls) • 5 year supply position • Housing Delivery Test result • Number of Affordable Homes completed by tenure and location • Number of affordable homes granted planning permission by location • Type, size and tenure by location. • Schemes refused on grounds of poor design. • Number of new pitches for Gypsy and Traveller, and Travelling Showpeople completed and with extant planning consent. • Homes completed addressing a specific housing need by location. • Number of self-build plots delivered in the Borough/number on people on the Self-build register.	• Progress and delivery of Site Allocations • 5 year supply position • Dwelling size and tenure mix achieved in comparison to needs • Number and type of Affordable housing delivered. • Number of Self-build/custom build homes delivered meeting the definition of the Levelling Up and Regeneration Act 2023.	• Deliver housing development in accordance with the spatial strategy. • Deliver a minimum housing target by 2040. • Secure the delivery of allocated sites. • Maintain a sufficient and consistent supply and delivery of housing. • Maintain or reduce the number of long-term empty dwellings in the borough. • Ensure that the types and sizes of housing approved is responsive to assessed housing need. • Increase the number of affordable houses available. • Increase the number of self-build plots available. • Achieve the highest possible standards of design at new developments.	• Review type and density of housing proposed at allocated sites with no planning consent. • Secure new homes which are adaptable to the needs of their occupiers. • Ensure evidence of housing need is kept up-to-date. • Work with applicants of stalled schemes and industry partners to address planning barriers and identify sources of funding and delivery mechanisms to help bring sites forward. • Apply, as necessary, the presumption in favour of sustainable development through decision making. • Continue PEARL partnership to help to regenerate the borough and secure the delivery of new quality homes including affordable housing. • Produce clear guidelines to secure beautiful development appropriate to Pendle

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					through the adoption of a Design Code. • Consider policy options to prevent any increases in the proportion of housing stock falling into long-term vacancy.
2. To achieve a strong and stable economy which offers high quality and well located employment opportunities for everyone. Sub-objectives • Bring forward key employment sites and protect existing employment sites from loss. • Fulfil aims and objectives of sub-regional economic strategies. • Increase education attainment and broaden skill base. • Support and grow the tourism sector. • Protect the vitality of the borough town centres.	Population	• Amount of new employment floorspace completed by type and location. • Amount of new employment floospace completed on PDL by type and location. • Amount of new employment land/floorspace with extant planning consent by type and location. • Amount of employment land/floorspace lost to alternative uses by location. • Number and change in VAT registered businesses. • Employment levels by age and sector • Unemployment levels: Borough wide • Town centre usage and vacancy rate.	• Site delivery monitor by area and type of floorspace. • Use/changes of floorspace at employment sites and within shopping frontages. • Retail occupancy. • Nature of proposal and effects on operations of wider uses (assessed through planning applications).	• Deliver employment development in accordance with the spatial strategy. • Deliver the employment land requirement. • Secure delivery of allocated sites and major committed sites. • Increase economic activity rates and reduce unemployment. • Improve the range and level of skills within the workforce. • Maintain designated shopping centres as the principle location for town centre uses. • Reduce the number of vacant premises in designated shopping centres.	• Maintain up-to-date evidence of needs and demand for employment premises including through close dialog with existing businesses established in Pendle. • Review the type and amount of employment floorspace achievable at allocated sites against evidence of demand. • Work with applicants of stalled schemes and industry partners to address planning barriers and identify sources of funding and delivery mechanisms to help bring committed employment proposals forward. • Apply, as necessary, the presumption in favour of sustainable

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		For Policy Monitoring	For Site Allocations		
					development through decision making.
					• Continue PEARL partnership to help to regenerate the borough and secure the delivery of employment land.
					• Support businesses through access to grants and other funding streams.
					• Encourage active participation in the economy by the population.
					• Secure employment and training opportunities for local people through the planning process.
					• Support proposals which add new jobs to the economy (subject to wider material planning issues).
					• Consider the need to review the housing requirement in response to employment data and site delivery.
3. To promote urban regeneration, support the vitality of rural areas, tackle deprivation and promote sustainable living.	Population Human Health	• Gains/losses of community facilities. • Education qualification attainment	• Accessibility via sustainable modes of transport. • Access to essential daily services including supermarkets/convenience stores	• Increase the amount of development on previously developed land (PDL)	• Work with applicants of stalled schemes located within urban areas and industry partners to address planning barriers and

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SA Framework Objective & Sub Objectives	SEA Topic	Indicative Indicators		Monitoring Targets	Recommended Actions
		For Policy Monitoring	For Site Allocations		
Sub-objectives • Reduce levels of deprivation. • Promote social cohesion recognising the diversity of Pendle's communities. • Increase education attainment and skills. • Maintain and enhance the vitality of the Borough's town centres, local shopping centres, villages and rural areas. • Safeguard existing community facilities and services, and secure timely delivery of new services through new development. • Protect vitality of town centres.		• Homes completed addressing a specific housing need by location. • Amount of new housing with access to key services. • Number and change in VAT registered businesses. • Employment levels by age and sector • Unemployment levels: Borough wide • Town centre usage and vacancy rate. • Location and quality of open space.	• Access to employment • Connectivity to pedestrian and cycling infrastructure inclusive of PROW. • Access to open space/open space provided. • Access to doctors and healthcare facilities. • Site delivery monitor by area and type of floorspace. • Use/changes of floorspace at employment sites and within shopping frontages. • Retail occupancy.	• Reduce deprivation and poverty. • Increase economic activity rates and reduce unemployment. • Improve the range and level of skills within the workforce. • Maintain designated shopping centres as the principle location for shopping uses. • Reduce the number of vacant premises in designated shopping centres.	identify sources of funding and delivery mechanisms to help bring sites forward. • Continue PEARL partnership to help to regenerate the borough. • Explore further opportunities to secure government investment into Pendle's most deprived communities. • Ensure the timely delivery of infrastructure necessary to support new development. • Support businesses through access to grants and other funding streams. • Enforce sequential test and retail impact assessment requirements to proposals for retail development taking place outside of designated areas. • Consider need for Article 4 direction removing permitted development rights (retail to residential).

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		For Policy Monitoring	**For Site Allocations**		
					• Set clear guidance of design standards expected in Pendle to secure beautiful development which benefits communities.
4. To improve the health and wellbeing of those living and working in the Pendle area. Sub-objectives • Protect and enhance the health and wellbeing of the Borough's population. • Promote health lifestyles and address obesity and levels of physical activity. • Address health and disability related deprivation. • Protect and enhance open space provision and promote access to open space. • Provide quality homes which meet efficiency standards and provide sufficient living space. • Reduce actual and fear of crime. Secure development which discourages and reduces opportunities for crime.	Population Human Health	• Provision of open space by type and location (including trends over time). • Gains/losses of community facilities • Life expectancy at birth • Infant mortality rate. • Death from respiratory diseases • % of people describing their health as 'good' or 'very good'	• Access to open space/open space provided. • Access to doctors and healthcare facilities. • Nature of adjacent uses, proximity to the site, and considered effects.	• Secure the provision of open space through new development. • Increase the quality of Open Space. • Deliver a range of house types and sizes responsive to assessed housing need. • Increase the number of affordable houses available in the borough. • Reduce deprivation and poverty. • Increase economic activity rates and reduce unemployment. • Improve the range and level of skills within the workforce. • Maintain life expectancy.	• Regularly update assessment of open space needs and quality. • Establish reliable and resource efficient means for monitoring open space provision. • Consider the need for the establishment of new AQMAs and assess the effects of development on the existing one. • Review type and density of housing proposed at allocated sites with no planning consent. • Secure new homes which are adaptable to the needs of their occupiers. • Ensure evidence of housing need is kept up-to-date. • Work with applicants of stalled schemes and industry partners to address planning barriers and identify sources of funding and

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		For Policy Monitoring	For Site Allocations		
					delivery mechanisms to help bring sites forward. • Continue PEARL partnership to help to regenerate the borough and secure the delivery of new housing and employment opportunities. • Set clear guidance of design standards expected in Pendle to secure beautiful development which benefits communities. • Consider restrictions to HMOs.
5. To reduce the need to travel, promote more sustainable modes of transport and align investment in infrastructure with growth. Sub-Objectives • Ensure the timely investment in infrastructure and service provision to accommodate anticipated growth. • Address capacity constraints within the local highway network. • Encourage sustainable modes of travel. • Ensure new development is accessible to community	Population Human Health Air Climatic Factors	• Location of development by settlement and as overall proportion of growth. • Alignment of development with the spatial strategy • Progress against the infrastructure delivery schedule.	• Accessibility via sustainable modes of transport. • Access to essential daily services including supermarkets/convenience stores • Access to employment • Connectivity to pedestrian and cycling infrastructure inclusive of PROW. • Parking provision • Highway capacity and safety. • Utility capacity and servicing.	• Deliver development in accordance with the spatial strategy. • Secure an increase in density of development. • To deliver the necessary infrastructure to support proposed development.	• Review type and density of housing proposed at allocated sites with no planning consent. • Work with applicants of stalled schemes (including investment and delivery of key infrastructure) and industry partners to address planning barriers and identify sources of funding and delivery mechanisms to help bring sites forward. • Encourage investments in and

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		For Policy Monitoring	For Site Allocations		
facilities, services, and employment to reduce the need to travel. • Ensure a sustainable pattern of development.					support the delivery of the LCWIP through decision making. • Continue PEARL partnership to help to regenerate the borough particularly within the borough's most sustainable settlements.
6. To encourage the efficient use of land and conserve and enhance soils. Sub-Objectives • Encourage development on previously developed (brownfield) land. • Encourage higher density development at accessible locations. • The need to make best use of existing buildings and infrastructure, including securing the reuse of long term empty homes. • The need to protect the limited areas of Best and Most Versatile Land within the Borough	Material Assets Soil	• Location of new development, size and capacity. • Percentage of development on PDL • Number of vacant dwellings.	• Type of site (PDL, mixed, greenfield) • Agricultural land classification. • Density of proposal.	• Increase the amount of development on previously developed land (PDL) • Secure an increase in density of development.	• Review type and density of housing proposed at allocated sites with no planning consent. • Work with communities and developers to identify opportunities for redevelopment at brownfield sites. • Work with applicants of stalled schemes located within urban areas and industry partners to address planning barriers and identify sources of funding and delivery mechanisms to help bring sites forward. • Continue PEARL partnership to help to regenerate the borough particularly through the redevelopment of brownfield sites.

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		For Policy Monitoring	**For Site Allocations**		
					• Maintain the Brownfield Register. Consider merits of adding sites to Part 2 of the Brownfield Land Register.
7. To conserve and enhance water quality and resources. Sub-Objectives • The need to protect and enhance the quality of the Borough's water sources. • The need to promote the efficient use of water resources.	Water	• Number of planning permissions granted contrary to advice from Environment Agency and LLFA on flooding and water quality grounds. • Quality of rivers and streams in Pendle by: levels of organic and nutrient enrichment, levels of chemical pollution, and cumulative impact of abstractions on local watercourse.	• Adoption of water efficiency standards. Rainwater collection etc. • Proximity of the Site to a main river. • Capacity of water supply and waste water processing.	• Improve water quality in waterways throughout Pendle. • Reduce number of planning permissions granted contrary to advice on the grounds of flood risk and water quality.	• Work with statutory providers to help secure infrastructure required to provide sufficient quantity and quality of water in support of development needs accounting for the effects of climate change. • Consider the need to phase development where necessary to respond to the timing of infrastructure delivery. • Consider amendments to policy requirements relating to water usage and building efficiency.
8. To reduce the risk of flooding to people and property, taking into account the effects of climate change. Sub-objective The need to locate new development away from areas of	Climatic Factors Water	• Number of properties in flood zones 2 and 3 (including trends over time) • Number of planning permissions granted contrary to advice from Environment Agency and LLFA on flooding and water quality grounds.	• Adoption of SUDs • Development outside of FZ2/FZ3. • Dry access. • Flood Risk Assessment and Drainage planning application requirements.	• Reduce the number of planning permissions granted contrary to advice on grounds of flood risk (any source).	• Apply the sequential approach to flood risk and land use through decision making. • Implement recommendations of the Phase 2 SFRA for allocated sites. • Work with statutory consultees to

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flood risk, taking into account the effects of climate change.					implement flood management and surface water policy locally. • Work with statutory providers, communities and developers to address and resolve flood related issues.
9. To improve air quality. Sub-Objectives • Minimise emissions of pollutants to the air. • Ensure no new areas within the Borough are designated an AQMA. • Secure improvements in air quality at the Skipton Road AQMA in Colne. • Promote use of public transport, walking and cycling through spatial planning and implementation of policy.	Air Human Health	• Number of AQMAs in Pendle. • CO_2 levels in Pendle	• Proximity to AQMA • Accessibility via sustainable modes of transport. • Access to essential daily services including supermarkets/convenience stores • Access to employment • Connectivity to pedestrian and cycling infrastructure inclusive of PROW. • Number of electric charging points provided. • Capacity of bike storage provided.	• Reduce levels of carbon emissions. • Number of AQMAs in Pendle.	• Review Council policies re: supporting low emission vehicles such as the provision of supporting infrastructure. • Continue PEARL partnership to help to regenerate the borough. • Review and update Corporate Climate Change policies. • Explore options for cost effective renewables to reduce greenhouse gas emissions.
10. To minimise greenhouse gas emissions and adapt to the effects of climate change. Sub-Objectives • Ensure that new development is adaptable to the effects of climate change and that it is	Climatic Factors	• Amount of energy generated by renewable sources for completed developments and those with planning permission. • Amount of CO2 emissions in Pendle by source (including trends over time). • CO2 reduction in local authority operations.	• Accessibility via sustainable modes of transport. • Access to essential daily services including supermarkets/convenience stores • Access to employment	• Reduce levels of carbon emissions.	• Review Council policies re: supporting low emission vehicles such as the provision of supporting infrastructure. • Continue PEARL partnership to help to regenerate the borough.

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planned to avoid increased vulnerability. • Increase woodland and tree cover to mitigate and adapt to climate change. • Mitigation of climate change with increase renewable energy. • Reduce greenhouse gas emissions at new development with implementation of efficiency measures. • Direct development to sustainable locations. • Promote travel by foot, bicycle and/or public transport. • Aid the transition away from diesel and petrol vehicles.		• Location of development by type of use.	• Connectivity to pedestrian and cycling infrastructure inclusive of PROW. • Adoption of water efficiency standards. Rainwater collection etc. • % of electricity generated from renewable sources. • Number of electric charging points provided. • Capacity of bike storage provided. • Optimum layout and design of buildings to promote energy efficiency.		• Review and update Corporate Climate Change policies. • Explore options for cost effective renewables to reduce greenhouse gas emissions. • Ensure that new development and supporting infrastructure is resilient to the effects of climate change by way of its location, design, and layout. • Support opportunities walking and cycling, and enhance pedestrian connectivity.
11. To promote the waste hierarchy (reduce, reuse, recycle, recover) and ensure the sustainable use of natural resources. Sub-Objectives • Minimise waste arising and encourage reuse and recycling. • Ensure that the Borough's mineral resources are protected from inappropriate development and loss. • Promote re-use of materials or recycled materials in new development.	Material Assets	• % of household waste sent for reuse, recycling and composting. • Implementation of policy regarding sustainable use of materials/resources.	• Within Mineral Safeguarding Area • Sufficient bin storage provided. • Sufficient Bin Lorry swept path within layout.	• No targets identified.	• Ensure sufficient capacity to address waste processing needs accounting for changes in standards associated with the Environment Act 2021. • Implement and enforce planning conditions for the recycling and management of waste. • Secure sufficient bin-storage space to meet the needs of a

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		For Policy Monitoring	For Site Allocations		
					premises and its occupiers without adversely affecting health, wellbeing and urban quality. • Promote recycling and minimise waste through educational/marketing campaign. • Review charges for collection and processing of household and commercial waste.
12. To conserve and enhance biodiversity and geodiversity and promote improvements to the green infrastructure network. Sub-Objectives • Secure net gains for biodiversity. • Support the preparation, adoption and implementation of the Local Nature Recovery Strategy. • Conserve and enhance sites with international, national and local designations, and at non-designated sites. • Maintain, restore and expand the Borough's priority habitats. • Safeguard and enhance the green infrastructure network,	Biodiversity Fauna and Flora Human Health	• Biodiversity Net gains. • Number of new development completed which incorporate beneficial biodiversity features. • Amount of land designated for biodiversity/geodiversity importance and its condition (including changes in area and condition) by type of designation. • Provision of open space by type and location (including trends over time). • Quality of open space by location using quality scoring and Green Flag standards.	• Biodiversity monitoring. • Proximity to designated site or priority habitat and effect. • Use of site by protected species. • Amount of Net Biodiversity land/features provided.	• Support the protection of internationally designated sites. • Increase the amount of locally designated sites. • Increase the amount of land specifically identified for Biodiversity enhancement through BNG. • Secure the provision of open space through new development.	• Update Green Infrastructure Assessment. • Make use of Council owned land for off-site BNG provision. Encourage landowners to explore opportunities for their land. • Appoint internal ecologist to help process and monitor responses to BNG. • Establish framework for decision making and monitoring to secure BNG in alignment with requirements of the Environment Act 2021.

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addressing deficiency, gaps, improving access. • Take into account the impact of climate change on biodiversity.					• Issue and keep up-to-date clear guidance to applicants on how to best respond to BNG requirements. • Engage and collaborate with Lancashire County Council through the preparation and implementation of the Local Nature Recovery Strategy. • Seek to align BNG enhancement with priorities of the LNRS through decision making. • Maintain dialog with South Pennies Working Group members to ensure consistent and collaborative approach in addressing matters affecting the South Pennine Moors. • Maintain and up-to-date understanding of open space and protected trees. • Explore further opportunities for Tree planting in Pendle.

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					• Support the maintenance of Pendle's parks and recreational spaces in collaboration with Town and Parish Councils and volunteer groups.
13. To conserve and enhance the historic environment, heritage assets and their setting. Sub-objectives • Protect and enhance the historic environment, heritage assets and their setting. • Avoid unacceptable harm heritage assets and their setting. • Recognise the value of non-designated assets and protect these where possible. • Recognise the contribution made by the historic environment to the character of landscapes and townscapes.	Cultural Heritage Landscape	• Number of listed assets and Conservation Areas • Number of development schemes refused planning permission on the grounds of impact to a heritage asset. • Number of buildings on the at Risk Register. • Applications approved despite objection from Historic England.	• Distance to and effects on Listed Buildings, Scheduled Ancient Monuments, non-designated assets, Conservation Areas. • Requirements for heritage information through planning application submissions.	• Prevent the loss or damage to designated heritage assets. • Achieve the highest possible standards of design at new developments.	• Continue PEARL partnership to help to regenerate the borough. • Support communities in identifying and safeguarding heritage sites important to them. • Publish the Pendle Local List. • Monitor Historic England's at risk register and maintain a close working relationship with heritage experts at Historic England. • Maintain heritage input into the planning process. • Consider need for the establishment of new Article 4 areas or Conservation Areas to remove/reduce permitted

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					development rights where heritage assets are threatened. • Introduce new guidance to help conserve and enhance Pendle's urban legacy (such as the Mills Design Code prepared in partnership with Historic England). • Set clear guidance of design standards expected in Pendle to secure beautiful development which benefits communities.
14. To conserve and enhance landscape character and townscapes <u>Sub-objectives</u> • Conserve and enhance Pendle's distinctive landscape and townscape character. • Preserve and appropriately manage development within the Green Belt and Forest of Bowland Area of Outstanding Natural Beauty. • Promote high quality design that respects local character.	Landscape Cultural Heritage	• Land designated Local Green Space • Provision of open space by type and location (including trends over time). • Quality of open space by location using quality scoring and Green Flag standards.	• Within Green Belt, Forest of Bowland AONB, Open Countryside, Conservation Area? • Topography of the Site and natural features. • Scale and nature of adjacent development and uses. • Compliance with national/local design code(s).	• Achieve the highest possible standards of design at new developments. • Resist loss of land Designated Green Belt or Local Green Space. • Support the protection of internationally designated sites. • Increase the quality of Open Space.	• Continue PEARL partnership to help to regenerate the borough. • Update assessment of open space needs and quality in collaboration with the community, key stakeholders and developers. • Maintain dialog with South Pennies Working Group members to ensure consistent and collaborative approach in addressing matters

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					affecting the South Pennine Moors. • Introduce new guidance to help conserve and enhance Pendle's urban legacy (such as the Mills Design Code prepared in partnership with Historic England). • Set clear guidance of design standards expected in Pendle to secure beautiful development which benefits communities.